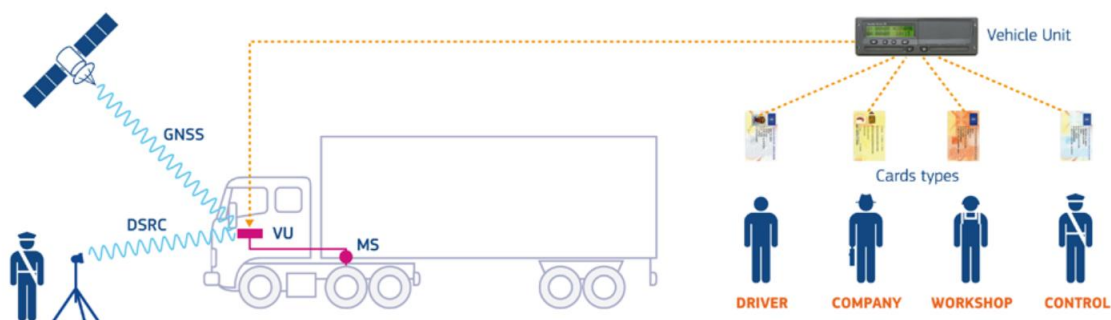




Ministry of Capital Investments

Smart Tachograph NA Policy of the Montenegro (ST-MNE-NA Policy V 1.1)



Amendment History

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1 Introduction

1.1 Overview

The second-generation Digital Tachograph system, called Smart Tachograph, has been introduced by Regulation (EU) No 165/2014 of the European Parliament and of the Council.

Annex IC of Commission Implementing Regulation (EU) 2016/799 and Commission Implementing Regulation (EU) 2021/1228 lays down the technical requirements for the construction, testing, installation, operation and repair of Smart Tachographs and their components.

Appendix 11 (Common Security Mechanisms) of Annex IC specifies the security mechanisms ensuring:

- Mutual authentication between different components of the tachograph system.
- Confidentiality, integrity, authenticity and/or non-repudiation of data transferred between different components of the tachograph system or downloaded to external storage media.

Part B of Appendix 11 describes how elliptic curve-based public-key cryptographic systems and AES-based symmetric cryptographic systems are used to realize this for the second-generation tachograph system.

A Public Key Infrastructure (PKI) has been designed to support the public-key cryptographic systems, while the symmetric cryptographic system relies on master keys that must be delivered to the relevant actors. An infrastructure consisting of three layers has been set up.

At the European level, the European Root Certification Authority (ERCA) is responsible for the generation and management of root public-private key pairs, with the respective certificates, and symmetric master keys.

The ERCA issues certificates to National Certification Authorities (MNE-CA) and distributes symmetric master keys to the MSCAs.

The MSCA is responsible for the issuance of Smart Tachograph equipment certificates, as well as for the distribution of symmetric master keys and other data derived from the master keys to be installed in Smart Tachograph equipment.

This document forms the Certificate Policy (CP) for the PKI of the Certification Authority in Montenegro (MNE-CA). It lays down the policy at NA level for key generation, key management and certificate signing for the Smart Tachograph system, based on the ERCA Certificate Policy. For the MNE-CA to issue certificates and/or symmetric keys to component personalizers, they shall comply with requirements also laid down in this document.

This document follows the framework for CPs described in RFC 3647.

How the MNE-CA itself complies with this Certificate and Symmetric Key Infrastructure Policy is described in the MNE-CA Certification Practice Statement (CPS) for the Smart Tachograph system. Digital Tachograph (first generation system) and Smart Tachograph (second generation system) are two different systems that must be run in parallel and independently. For this reason, separate NA policies have to be maintained to avoid problems when in the future the time comes to discontinue the Digital Tachograph and its corresponding ERCA (Gen 1). For this reason, the "Montenegro policy for the Digital Tachograph System" (MNE-NA Policy v1.1 – March 2012) will stay in place in addition to this MNE-NA Policy.

The key words "required", "shall", "shall not", "should", "should not", "recommended", "may", and "optional" in this document are to be interpreted as described in RFC 2119.

1.2 Document Name and Identification

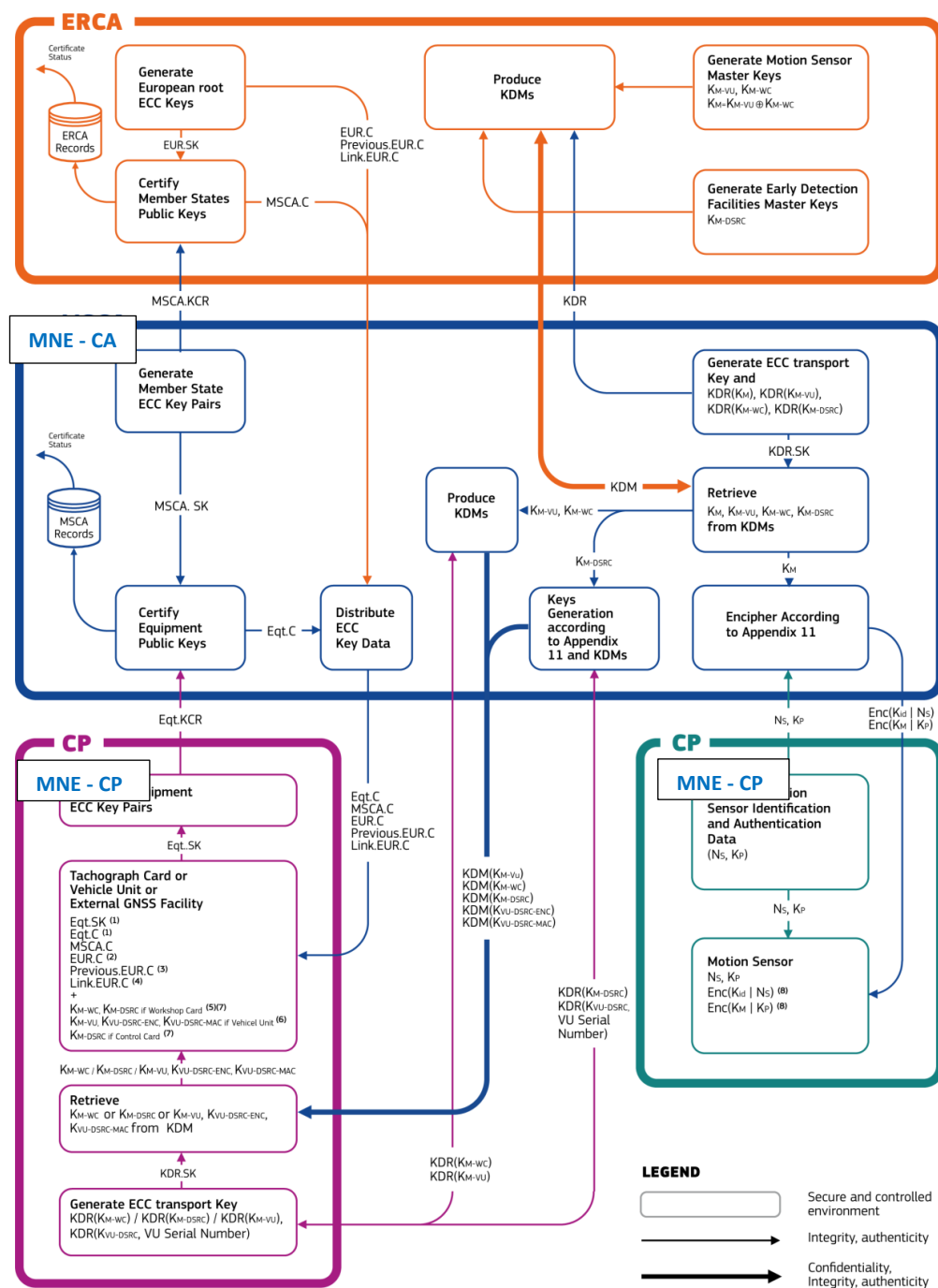
This document is named " Smart Tachograph NA Policy of the Montenegro". This Certificate Policy does not have an ASN.1 object identifier. Such an identifier is not needed, as the certificates used in the Smart Tachograph system do not contain a reference to this policy. The current version can be found at the beginning of this document. Version 1.0 of this policy was endorsed by the ERCA (see section 1.5.1) on _____, Ref. Ares _____.

Data shall be entered after approval by the ERCA.

1.3 PKI Participants

The participants in the Smart Tachograph PKI and in the Symmetric Key Infrastructure are described here and represented in Figure 1. Figure 1 also represents the exchanges between the participants, namely ERCA, MSCAs and component personalizers (CPs).

For more information on the symmetric and asymmetric keys mentioned in this section, refer to Appendix 11 Part B.



NOTES

- For VUs and Tachograph Cards there are two certificates and relative keys, one for the mutual authentication (MA) and one for signing (Sign).
- The EUR certificate used to generate the MSCA.C certificate.
- The EUR certificate whose validity directly precedes the validity period of the EUR certificate of note 2 if existing.
- The Link certificate linking the EUR certificates of note 2 and 3, if existing.
- All K_{M-WC} keys associated to K_{M-VU} keys currently in circulation have to be inserted.
- The K_{M-VU} key associated to the EUR certificate of note 2.
- All K_{M-DSRC} keys currently in circulation have to be inserted.
- NS and KP have to be encrypted according to all K_M keys currently in circulation.

Figure 1 Smart Tachograph PKI and Symmetric Key Infrastructure

1.3.1 Certification Authorities

1.3.1.1 European Root Certification Authority (ERCA)

The ERCA is the root Certification Authority (CA) that creates and assigns public key certificates in the PKI. It operates the following component services:

Registration service, certificate generation service, dissemination service.

The ERCA generates PKI root key pairs and respective certificates, along with link certificates to create a chain of trust between different root certificates.

The ERCA is also the entity generating, managing and distributing on request the symmetric master keys, i.e. the Motion Sensor Master Key-VU part (K_{M-VU}), the Motion Sensor Master Key-Workshop Card part (K_{M-WC}) and the DSRC Master Key (K_{M-DSRC}).

1.3.1.2 Certification Authority of the Montenegro (MNE-CA)

The MNE-CA operates as sub-CA under the ERCA. It creates and assigns public key certificates for equipment. For this, it operates a registration service, certificate generation service and dissemination service. The MNE-CA receives the certificate requests from component personalizers and disseminates the certificates to these parties. for the issuance of Card certificates, called MSCA_Card key pair. The MNE-CA requests MSCA certificates from the ERCA, because of its responsibility regarding the issuance of Card certificates. The MNE-CA also requests symmetric master keys from the ERCA and K_{M-WC} and K_{M-DSRC} to card personalizers.

1.3.2 Registration Authorities

1.3.2.1 Card Issuing Authority for Tachograph Cards (MNE-CIA)

MNE-CIA is determined by the MNE-NA.

MNE-CIA responsible for:

- verifying whether all required documents were produced;
- verifying whether all prerequisites for the issuing of a tachograph card subject to the Regulation (EU) No 165/2014 of the European Parliament and of the Council, Annex IC of the Commission Implementing Regulation (EU) 2016/799 and Commission Implementing Regulation (EU) 2021/1228, all other relevant legal provisions, the ERCA Policy and this MNE-NA-Policy are fulfilled;

- verifying whether a tachograph card was already issued to the applicant in another EU Member States, EFTA and the other Countries having concluded an agreement with the Commission;
- verifying that the user of each tachograph card is identified at some stage of the card issuing process;
- ensuring that the applications data is transmitted to the MNE-CP properly according to the produced documents and to the requirements of this policy;
- informing all users about the requirements of this policy in an appropriate manner;
- ensuring that the PIN of the workshop card is handed over only to the intended bearer of the workshop card by using separate recipients for workshop card (workshop) and PIN (named technician);
- immediately informing the MNE-NA and the MNE-CA or one of its authorized agencies about all security-relevant incidents.

The appointed MNE-CIA are:

D.O.O.«GRAFOGROUP»

Marka Radovića 16

81000 - Podgorica

1.3.2.2 MNE-CA Registration Authority

The MNE-CA ensures within its authority, that a proper registration of component manufacturers and card personalizers takes place before issuing of a certificate, distribution of symmetric keys or encrypting device data. The registration process is detailed in the CPS.

1.3.3 Subscribers

The only subscribers to the MNE-CA public key certification service are the component personalizers. Component personalizers are responsible for the personalization of:

- Tachograph Cards: four different types of tachograph cards exist: driver cards, company cards, workshop cards and control cards.
- The driver cards and workshop cards have two key pairs and corresponding certificates issued by an MSCA_Card, namely

- a key pair and certificate for mutual authentication, called Card_MA;
- a key pair and certificate for signing, called Card_Sign.

The workshop cards also contain K_{M-WC} and K_{M-DSRC} with key length of all possible VUs - with regard to the used cipher suites.

- The company and control cards have a key pair and corresponding certificate issued by an MSCA_Card for mutual authentication.

The control cards also contain K_{M-DSRC} with key length of all possible VUs - with regard to the used cipher suites.

Component personalizers are responsible for ensuring the equipment is provided with the appropriate keys and certificates.

1.3.3.4 Personalizer of Tachograph Cards in Montenegro (MNE-CP)

- Requirements regarding vehicle unit and motion sensor manufacturers are currently not covered by this policy. This policy must be adapted if the need arises.
- ensures generation of the two card key pairs, for mutual authentication and signing, for driver and workshop cards;
- performs the certificate application process with the MNE-CA_Card for driver and workshop cards;
- performs the application for K_{M-WC} and K_{M-DSRC} (workshop cards only);
- ensures availability of keys and certificates in the card for mutual authentication and signing, MoS-VU pairing and DSRC communication decryption and verification of data authenticity (workshop cards only);
- ensures generation of the card key pairs for mutual authentication for company and control cards;
- performs the certificate application process with the MNE-CA_Card for company and control cards;
- performs the application of K_{M-DSRC} (control cards only);
- ensures availability of keys and certificates in the card for mutual authentication and DSRC communication decryption and verification of data authenticity (control cards only).

1.3.4 Relying Parties

Parties relying on the MNE-CA certification services are primarily the authorities in Montenegro tasked with enforcing the rules and regulations regarding driving times and rest periods.

The MNE-CA certifications are used within the system to validate the authenticity of equipment certificates, which in turn are used to validate the authenticity of data downloaded from Vehicle Units and driver cards. Other directly relying parties are component manufacturers- and personalizers, CIA's, drivers, companies and workshops.

1.4 Key and Certificate Usage

The MNE-CA shall use its MNE-CA private keys only for:

- Signing of certificate signing requests (see section [4.1.1](#))
- Issuing Certificate Revocation Lists, if such a method is used for providing certificate status information.

The MNE-CA shall use the symmetric master keys solely to derive VU-specific keys and encrypt motionsensor related data as specified in Annex IC Appendix 11.

The MNE-CA shall communicate the symmetric master keys, the keys derived from these master keys or the data encrypted with these master keys to component personalizers by appropriately secured means for the sole purpose for which the keys and data are intended, as specified in Annex IC Appendix 11.

The MNE-CA_Card certificates shall be used to verify card certificates issued by the MNE-CA_Card.

The Card_MA certificates shall be used for mutual authentication and session key agreement between Card and VU.

The CardSign certificates shall be used to verify the authenticity and integrity of data downloaded from the card. The Card_Sign private key may only be used to sign data downloaded from the card. All valid versions of K_M shall be used by the MNE-CA to encrypt MoS pairing keys K_P , and to derive all valid versions of the MoS identification key K_{ID} . All valid versions of K_{ID} shall be used by the MNE-CA to encrypt MoS serial numbers. K_{M-VU} and K_{M-WC} shall be provided to component personalizers for their installation respectively in VUs and Workshop Cards. K_{M-VU} shall be used by the VU together with the corresponding K_{M-WC} to generate the right KM during VU-MoS pairing.

K_{M-DSRC} shall be used by the MNE-CA to derive VU specific keys to secure the DSRC communication. K_{M-DSRC} shall be used by control and workshop cards to derive the VU specific DSRC keys required to decipher and verify the authenticity and integrity of the VU's DSRC communication.

1.5 Policy Administration

1.5.1 ERCA

The European Commission service responsible for implementation of the certification policy at the European level and for the provision of key certification and key distribution services to the Member States, EFTA and the other Countries having concluded an agreement with the Commission is referred to as the European Root Certification Authority (ERCA).

The contact address of the ERCA is:

Head of the Cyber and Digital Citizens' Security Unit E3

Directorate E - Space, Security and Migration

Joint Research Centre (TP 580)

European Commission

Via Enrico Fermi, 2749

I-21027 Ispra (VA)

The ERCA reviews the MSA certificate policies, including this MNE-NA certificate policy, for conformity with the requirements defined in the ERCA certificate policy. The objective of the review process is to assure comparable levels of security in each Member State, EFTA and the other Countries having concluded an agreement with the Commission. The ERCA archives the policy review reports and the NA certificate policies for reference purposes.

The ERCA provides key certification services to the MSCAs affiliated to an MSA only if the outcome of the MSA certificate policy review provides sufficient grounds to judge that the requirements in the ERCA certificate policy will be met. Continuation of key certification service from the ERCA to an MSCA depends on timely receipt of the MSA audit reports (see section 8.1) demonstrating that the MSCA is continuing to fulfil its obligations as laid down in the approved MSA certificate policy.

1.5.2 National Authority in Montenegro (MNE-NA)

Montenegro appointed Ministry of Capital Investments, by Law on working hours, mandatory rest periods of mobile workers and recording equipment in road transport (Official Gazette of Montenegro 75/05, 40/2011 and 17/2019) as National authority MNE-NA.

The MNE-NAs responsibilities are:

- Laying down and documenting an NA certificate policy in conformance with all applicable requirements in the ERCA certificate policy and taking care of its approval by the ERCA. The MNE-NA makes an English version of the MNE-NA certificate policy available to the ERCA and takes care for a Montenegro version.
- Approving the CPS of the MNE-CA and stating its compliance with this Policy. This can be accomplished in conjunction with the compliance audits of the MNE-CA (see chapter 8).

- Ensuring or arranging that the MNE-NA-Policy is made available to all authorities involved.
- Ensuring that the MNE-CA has the resources required to operate in conformity with this certificate policy.
- approval of MNE-CA, MNE-CP, MNE-CIA security policies.
- Require that any relevant prescription mandated by the Common Criteria security certification of the equipment is met during the complete life cycle of the equipment.

The contact address of the MNE-NA is:

Ministry of Capital Investments

Rimski trg 46

81000 Podgorica

Montenegro

1.5.3 MNE-CA and MNE CP

The MNE-NA appoints the CETIS d.d. to operate the MNE-CA and MNE CP, which implements the Montenegro certification policy and provides key certification and key distribution services to the component personalizers in Montenegro.

The contact address of the MNE-CA and MNE CP is:

CETIS d.d.

Čopova 24

3000 Celje

Slovenija

The MNE-CA documents its implementation of the MNE-NA certificate policy in a Certification Practice Statement (MNE-CA CPS). The MNE-CA CPS is the MNE-CAs procedural document, which details how the MNE-NA certificate policy is enforced in day-to-day management. The document is developed and owned by the MNE-CA. It shall be treated as restricted information. The MNE-CA shall make the contents of its CPS available on a need-to-know basis only. The MNE-CA CPS shall be managed, reviewed, and modified following document control procedures.

MNE-NA certificate policy require that the issuance process of tachograph cards ensures that the effective date of the card's certificate(s) is equal to the begin of the validity of the tachograph card itself, as encoded in EF Identification.

MNE-NA certificate policy require that the ERCA is notified without delay of loss, theft, or potential compromise of any MNE-CA private key or symmetric master key and indicate any follow-up investigation and potential action by the NA.

The MNE-CA makes its CPS available to the MNE-NA. The MNE-NA is responsible to determine whether the MNE-CA CPS complies with the MNE-NA certificate policy. Upon request, the MNE-CA also makes a version of its CPS available to the ERCA.

The MNE-CA maintains records of its operations as appropriate to demonstrate conformity with the MNE-NA certificate policy and shall make these records available to the MNE-NA and/or the ERCA on demand. Complaints from component personalizers about the services provided by the MNE-CA shall be addressed to the MNE-NA (contact address see 1.5.2).

1.6 Definitions and Acronyms

Acronym	Definition
AES	Advanced Encryption Standard
CP	Certificate Policy
CPS	Certification Practice Statement
MNE-CA	Montenegro Certification Authority
MNE-CIA	Card Issuing Authority in Montenegro
MNE-CP	Card Personalizing Organization in Montenegro
MNE-NA	Montenegro National Authority
MNE-NA-CP	Montenegro National Authority Certificate Policy
DSRC	Dedicated Short Range Communications
CSR	Certificate Signing Request
EC	European Commission
ECC	Elliptic Curve Cryptography
EGF	External GNSS Facility
EA	European Authority
ERCA	European Root Certification Authority
EU	European Union

GNSS	Global Navigation Satellite System
HSM	Hardware Security Module
ISMS	Information Security Management System
ISSO	Information System Security Officer
JRC	Joint Research Centre
KDR	Key Distribution Request
K _M	Motion Sensor Master Key
K _{M-VU}	VU part of K _M
K _{M-WC}	WC part of K _M
K _{ID}	Motion Sensor Identification Key
K _P	Motion Sensor Pairing Key
K _{M-DSRC}	DSRC Master Key
LKM	Labeled Key Message
MA	Mutual Authentication
MoS	Motion Sensor
NA	National Authority
NCP	Normalized Certificate Policy
PKI	Public Key Infrastructure
RFC	Request for Comment
RSA	Rivest, Shamir und Adleman
TC	Tachograph Card
VU	Vehicle Unit
WC	Workshop Card

Further definitions may be found in the documents referenced by this MNE-CA certificate policy; see the section [References](#) towards the end of this document.

2 Publication and Repository Responsibilities

2.1 Repositories

- All equipment certificates issued by the MNE-CA shall be maintained in the MNE-CA database.

2.2 Publication of Certification Information

- The MNE-NA shall publish this Certification Policy on its website
- The MNE-CA Certification Practice Statement shall not be public but shall be communicated on request to the relevant parties.

2.3 Time or Frequency of Publication

- Information relating to changes in this policy shall be published according to the schedule defined by the change (amendment) procedures laid down in section 9.12 of this document.

2.4 Access Controls on Repositories

- All information available via the website shall have read-only access. The MNE-CA shall designate staff having write or modify access to the information in the MNE-CA CPS.
- All information published on the website shall be available via a secure Internet connection.

3 Identification and Authentication

This chapter describes how identification and authentication (I&A) shall take place for initial and re-key certificate requests and for symmetric key distribution requests between the MNE-CA and the ERCA. I&A between the MNE-CA and equipment manufacturers or card personalizers is detailed in the MNE-CA CPS.

3.1 Naming

3.1.1 Types of Names

3.1.1.1 Certificate Subject and Issuer

The Certification Authority Reference and Certificate Holder Reference identify the issuer and subject of a certificate. They shall be formed in the following way as described in Annex IC, Appendix 11, CSM_136/CSM_141 and Appendix 1:

Entity:

- MNE-CA

Identifier:

- Certification Authority Key Identifier (KID)

Construction:

- Nation numeric
- Nation alpha
- Key serial number
- Additional info
- CA identifier

Test key certificates, test certificate requests, test key distribution requests and test key distribution messages for the purpose of Interoperability Tests, shall contain the values '54 4B' ("TK") in the *additionalInfo* field.

3.1.1.2 Key Distribution Requests and Key Distribution Messages

Key Distribution Requests and Key Distribution Messages are identified by the key identifier of the ephemeral public key generated by each MSCA, see section [4.2.1](#).

The key identifier value is determined according to section [3.1.1.1](#) with the following modifications:

- keySerialNumber: unique for each requesting entity
- additionalInfo: '4B 52' ("KR", for Key Request), unless it concerns a test KDR. In that case, '54 4B' ("TK", for Test Key) shall be used.

3.2 Initial Identity Validation

3.2.1 Method to prove Possession of Private Key

When submitting certificate signing requests (CSRs) to the ERCA, proof of possession of the corresponding private key via an internal signature, as specified in section 4.1.1, is necessary. The CSRs may also have an outer signature proving the authenticity of the message. The outer signature shall be produced by an already certified private key referenced in the CSR.

By verification (done manually together with the MSA/MSCA), if a hash calculated over the received CSR matches the hash over the CSR sent by the MSCA (as described in the ERCA CPS), additional prove of integrity, authenticity and initial trust is established.

3.2.2 Authentication of Organization Identity

The MNE-CA defines a procedure for the authentication of organization identities (e.g. equipment manufacturers) in its CPS.

3.2.3 Authentication of Individual Identity

The MNE-CA defines a procedure for the authentication of individual identities. The procedure is documented in the MNE-CA's CPS.

3.2.4 Validation of Authority

The MNE-CA shall define a procedure for the validation of authority in its Certification Practice Statement.

3.2.5 Criteria for Interoperation

The MNE-CA shall not rely on any external certificate authority except the ERCA for the certificate signing and key distribution services it provides to the smart tachograph system.

If the MNE-CA must rely on an external PKI for any other service or function, review and approval of the CP and/or CPS of the external certification service provider by the MNE-NA prior to applying for certification services, is required.

3.3 I&A for Re-Key Requests

The Identification and Authentication procedures for re-key requests (see sections 4.1.8 and 4.2.9) shall be the same as those described in section 3.2.

3.4 I&A for Revocation Request

Certificate revocation requests received by the ERCA from any source (see section 4.1.10) shall be validated by direct communication with the MSA responsible for the certificate-holding MSCA, through the contact point.

The MNE-CA describes in its CPS how it will validate certification revocation requests for equipment certificates, if certificate revocation procedures are available.

4 Life-Cycle Operational Requirements for Certificates, symmetric Keys and Encryption Services

This chapter describes the message formats, cryptographic mechanisms and procedures for the application and distribution of equipment certificates, symmetric keys for cards and VUs and equipment data encryption services between the MNE-CA and its component personalizers as well as for the application and distribution of MSCA certificates and symmetric master keys between the ERCA and the MNE-CA.

4.1 MNE-CA Public Key Certificate Application and Issuance

4.1.1 Certificate Signing Requests

Certificate signing requests can only be submitted by MSCAs recognized by their MSA via a compliance statement (see 1.5.2).

A CSR shall be in TLV-format. Table 1 shows the CSR encoding, including all tags. For the lengths, the DER encoding rules specified in ISO/IEC 19790 shall be used. The values are specified in the remainder of this section.

Data Object	Req	Tag
Authentication	c	'67'
ECC (CV) Certificate	m	'7F 21'
Certificate Body	m	'7F 4E'
Certificate Profile Identifier	m	'5F 29'
Certification Authority Reference	m	'42'
Certificate Holder Authorisation	m	'5F 4C'
Public Key	m	'7F 49'
Standardized Domain Parameters OID	m	'06'
Public Point	m	'86'
Certificate Holder Reference	m	'5F 20'
Certificate Effective Date	m	'5F 25'
Certificate Expiry Date	m	'5F 24'

Inner Signature	m	'5F 37'
Certification Authority Reference of Outer Signature Signatory	c	'42'
Outer Signature	c	'5F 37'

Table 1 Certificate signing request format

m: required

c: conditional

The **Authentication** data object shall only be present in case the Outer Signature data object is present.

The version of the profile is identified by the **Certificate Profile Identifier**. Version 1, specified in section 7.1, shall be identified by a value of '00'.

The **Certification Authority Reference** shall be used to inform the ERCA about the ERCA private key that the MNE-CA expects to be used for signing the certificate. For Certification Authority Reference values see section 3.1_. At any given time, the key identifier of the ERCA root key available for signing will be indicated on the ERCA website.

The **Certificate Holder Authorisation** shall be used to identify the type of certificate. It consists of the six most significant bytes of the Tachograph Application ID ('FF 53 4D 52 44 54'), concatenated with the type of equipment for which the certificate is intended (Annex IC, Appendix 11, CSM141). For MSCA certificates, the equipment type shall be set to '0E' (14 decimal).

The **Public Key** nests two data objects:

- The **Domain Parameters** data object shall reference the standardized domain parameters to be used with the public key in the certificate. It shall contain one of the object identifiers specified in table 1 of Appendix 11, Annex IC.
- The **Public Point** data object shall contain the public point. Elliptic curve public points shall be converted to octet strings as specified in ISO/IEC 18033-2. The uncompressed encoding format shall be used (Annex IC, Appendix 11, CSM_143).

The **Certificate Holder Reference** is used to identify the public key contained in the request and in the resulting certificate. The Certificate Holder Reference shall be unique. It can be used to reference this public key in equipment-level certificates (Annex IC, Appendix 11, CSM_144). For Certificate Holder Reference values see section 3.1.

The **Certificate Effective Date** shall indicate the starting date and time of the validity period of the certificate. The **Certificate Expiration Date** shall indicate the end date and time of the validity period. Both data elements shall be of data type TimeReal, specified in Annex IC, Appendix 1. Note that the validity period defined by these two data elements shall be either 17 years and 3 months (for MSCAVU-EGF certificates) or 7 years and 1 month (for MSCACard certificates).

The certificate body shall be self-signed via an **Inner Signature** that shall be verifiable with the public key contained in the certificate request. The signature shall be created over the encoded certificate body, including the certificate body tag and length. The signature algorithm shall be ECDSA, as specified in ISO/IEC 10116, using the hashing algorithm linked to the size of the public key in the CSR as specified in Annex IC, Appendix 11, CSM_50. The signature format shall be plain, as specified in ISO/IEC 18033-2.

The **Certification Authority Reference of Outer Signature Signatory** shall indicate the MSCA and the respective key that placed the outer signature. It shall only be present in case an outer signature is present. For possible values, see section 3J_.

The **Outer Signature** shall be absent if the MNE-CA applies for its initial certificate. The outer signature shall be required if the MNE-CA applies for a successive certificate. In this case, the Certificate Signing Request shall be additionally signed via an outer signature by the MNE-CA, using one of its current valid MNE-CA private keys. The outer signature authenticates the request. Because the MNE-CA is subscribed to receive both MSCA_Card and MSCA_VU-EGF certificates, the outer signature shall be placed using a private key linked to a certificate of the same type.

The Outer Signature shall be created over the encoded ECC (CV) Certificate (including the certificate's tag '7F 21' and its length) and the Certification Authority Reference of Outer Signature Signatory field (including the certificate's tag '42' and its length). The signature algorithm shall be ECDSA, as specified in ISO/IEC 10116 using the hashing algorithm linked to the size of the MNE-CA key used for signing, as specified in Annex IC, Appendix 11, CSM_50. The signature format shall be plain, as specified in ISO/IEC 18033-2.

The MNE-CA shall calculate and store a hash over the complete CSR, using the hashing algorithm linked to the key size of the signing authority, as specified in Annex IC, Appendix 11, CSM_50. This hash will be used by the ERCA together with the MSA/MSCA to manually verify the authenticity of the CSR, see section 4.1.2.1.

4.1.2 Certificate Application Processing

4.1.2.1 Verification of CSR contents

The ERCA ensures that a CSR originating from any MSCA is complete, accurate, and duly authorized. The ERCA only signs an MSCA certificate if this is the case.

Checks for correctness, completeness and authorization are performed manually by the ERCA officers and/or in an automated way by the ERCA registration service. If the request is correct and complete, the ERCA officers authorize the signing of an MSCA certificate.

For each CSR it receives, the ERCA verifies that

- the transport media is readable; i.e. not damaged or corrupted;
- the CSR format complies with Table 2;
- the request is duly authorized. If an outer signature is in place, the ERCA verifies the correctness of this signature. In any case, the ERCA contacts the MSCA as described in the ERCA CPS and verifies that a hash calculated over the received CSR matches the hash over the CSR sent by the MSCA;
- the MSCA is entitled to receive the requested type of certificate;
- the Certification Authority Reference contained in the request indicates the ERCA root private key currently valid for signing MSCA certificates;
- the Certificate Holder Reference is unique. For MSCAs the Certificate Holder Reference is a Certification Authority Key Identifier (KID). The Key Serial Number in this KID shall differ between keys of the same MSCA, making the KID unique;
- the domain parameters specified in the request are listed in Table 1 of Annex IC, Appendix 11, and the strength of these parameters matches the strength of the ERCA root key indicated in the Certification Authority Reference;
- the public point in the request has not been certified by the ERCA previously and has not been used as an ephemeral key for symmetric key distribution previously (see section [4.2.3](#)), even for interoperability test purposes;
- the public point in the request is on the curve indicated in the request;
- the inner signature can be verified using the public point and the domain parameters indicated in the request. This proves that the MSCA is in possession of the private key associated with the public key;
- the outer signature is present if the request is not for the initial MSCAVU-EGF or MSCACard certificate of the MSCA;
- If present, the outer signature can be verified using the public point and the domain parameters in the MSCA certificate referenced in the Certification Authority Reference of Outer Signature Signatory field. Moreover, the private key usage period of this key has not expired yet.

If any of these checks fails, the ERCA rejects the CSR. The ERCA communicates the rationale for any request rejection to the MSCA and the responsible MSA.

4.1.2.2 Certificate generation, distribution and administration

If all checks succeed, the ERCA proceeds to sign the certificate as described in section [4.1.3](#).

The following information is recorded in the ERCA database for each certificate signing request received:

- the complete CSR originating from the MSCA;
- the complete resulting public key certificate, if any;
- the standardized domain parameters OID and the public point of the certified public key;
- the certificate effective data and certificate expiration date;
- the Certificate Holder Reference (for identification of the public key);
- the hash over the binary certificate data, if any. The hash length shall be linked to the key size of the signing authority, as specified in Annex IC, Appendix 11, CSM_50;
- the hash over the binary CSR data, see section [4.1.1](#);
- the certificate status "Valid" if the certificate is issued or "Rejected" in case the CSR is rejected;
- a timestamp.

The MSCA certificate(s) are written to transport media in accordance with the requirements in section [4.1.4](#), for return to the MSCA. Every certificate copy written on transport media is verified afterwards using the ERCA public key. The ERCA also writes a copy of the ERCA public key certificate that can be used to verify the MSCA certificate(s) to the transport media.

After successful distribution of a new MSCA certificate, the ERCA updates the certificate status information in the ERCA repository. No other notification action is performed. The ERCA retains the transport media with the CSR and archives it in their controlled premises. The ERCA aims to complete public key certification operations within one working day. The time required for the ERCA to supply a MSCA public key certificate or distribute a symmetric key shall be determined solely by the time required for correct execution of the ERCA procedures. A turnaround time of one month is guaranteed. When requesting a certificate, MSCAs shall take into account this maximum turnaround time.

4.1.3 Certificates

The format of the MSCA public key certificates can be found in section [7_1](#).

The ERCA creates the signature over the encoded certificate body, including the certificate body tag and length. The signature algorithm shall be ECDSA, as specified

in ISO/IEC 10116, using the hashing algorithm linked to the key size of the signing authority, as specified in Annex IC, Appendix 11, CSM_50. The signature format shall be plain, as specified in ISO/IEC 18033-2.

4.1.4 Exchange of Requests and Responses

For transportation of certificate signing requests and certificates, CD-R media should be used:

- The CD-R shall be 12 cm media in single-session mode (ISO 9660:1988 formatted).
-

Other transport methods may be used after prior consent of the ERCA. For testing purposes, the ERCA accepts and dispatches CSRs and certificates as e-mail attachments.

The MNE-CA shall write three copies of each certificate signing request to the transport medium for transport to the ERCA. These copies shall be in hexadecimal ASCII (.txt file), Base64 (.pem file) and binary (.bin file) format.

The ERCA writes three copies of each certificate to the transport medium for return to the MNE-CA. These copies are in hexadecimal ASCII (.txt file), Base64 (.pem file) and binary (.bin file) format.

Each certificate signing request and certificate shall be accompanied by a paper copy of the data, formatted according to a template defined in the ERCA CPS. Another paper copy of the data shall be held by the ERCA or the MNE-CA, respectively.

For both CSRs and certificates, the transport media and the printouts are handed over between an ERCA employee and the MNE-CAs courier in the ERCA controlled area.

4.1.5 Certificate Acceptance

The courier signs for receipt of the MNE-CA certificate at the ERCA premises. Upon reception of the certificate at the MNE-CA premises, the MNE-CA shall check that:

- the transport media is readable; i.e. not damaged or corrupted;
- the format of the certificate complies with Table 9 in section [7.1](#);
- all certificate field values match the values requested in the CSR;
- the certificate signature can be verified using the ERCA public root key indicated in the CAR field.

If any of these checks fail, the MNE-CA shall abort the process and contact the ERCA. Certificate rejection is managed according to the certificate revocation procedure (see section [4.1.10](#)).

4.1.6 Key Pair and Certificate Usage

The MNE-CA shall use any key pair and the corresponding certificate in accordance to section 6.2.

4.1.7 Certificate Renewal

Certificate renewal, i.e. the extension of the validity period of an existing certificate, is not allowed.

4.1.8 Certificate Re-key

Certificate re-key means the signing of a new MNE-CA certificate, in replacement of an existing certificate. Certificate re-key shall take place either:

- When the MNE-CA is nearing the end of the usage period of (one of) its private key(s). In this case, re-key shall be done in a timely manner to ensure that the MNE-CA can continue operations after the end of this period;
- Following certificate revocation.

Certificate application, processing, issuance, acceptance and publication are the same as for the initial key pair. The MNE-CA shall immediately distribute the necessary keys and certificates to the component personalizers as further described in the MNE-CA CPS.

The MSCA key pair(s) may be changed regularly. The ERCA shall not impose any limits on the number of MSCA certificates that it will sign. MSCAs shall be allowed to request multiple MSCA certificates of the same type, if justified for its activity, with overlapping validity periods.

4.1.9 Certificate Modification

Certificate modification is not allowed.

4.1.10 Certificate Revocation and Suspension

4.1.10.1 Circumstances for certificate revocation

MNE-CA certificates shall be revoked in the following circumstances:

- rejection on receipt of a newly issued certificate (see section [4.1.5](#));

- compromise or suspected compromise of a MNE-CA private key;
- loss of a MNE-CA private key;
- MNE-CA termination;
- MNE-NA or MNE-CA failure to meet obligations under the Regulation and the ERCA certificate policy.

4.1.10.2 Who can request revocation

The ERCA considers revocation requests originating from the following entities as authoritative:

- the European Authority;
- all NAs;
- all recognized MSCAs;

The European Authority is authorized to request revocation of any MSCA certificate. An MSA is authorized to request revocation for certificates issued to the MSCAs listed in its MSA certificate policy.

An MSCA is authorized to request revocation for certificates issued to itself. The ERCA shall reject revocation requests originating from any other entity.

4.1.10.3 Procedure for revocation request

The certificate revocation procedure is described in the MNE-CA CPS.

4.1.10.4 Revocation request grace period

The grace period for certificate revocation is five working days from the start of the circumstances for revocation, within which a subscriber shall make a revocation request.

4.1.10.5 Time within which ERCA shall process the revocation request

The ERCA processes correct, complete and authorized revocation requests within three working days of receipt.

4.1.10.6 Revocation checking requirements for relying parties

Relying parties shall be responsible for checking the certificate status information published in the ERCA repository.

4.1.10.7 Certificate status issuance frequency

The status of ERCA and MSCA public key certificates are retrievable online from <https://drc.irc.ec.europa.eu/>. The ERCA maintains the integrity of the certificate revocation status information.

Certificate status information published in the ERCA repository shall be updated on the first working day of each week.

4.1.10.8 Maximum latency for CRLs

Not applicable.

4.1.10.9 On-line revocation / status checking availability

The revocation / status information published in the ERCA repository is only guaranteed to be available during normal working hours.

4.1.10.10 On-line revocation / status checking requirements

No stipulation.

4.1.10.11 Other forms of revocation advertisements available

None.

4.1.10.12 Special requirements concerning key compromise

Private key compromise is a security incident that shall be processed.

If one of the MNE-CA private keys is compromised or suspected to be compromised, the MNE-CA shall report the incident to the ERCA and to the MNE-NA without unnecessary delay and at least within 8 hours of detection. In their notification, the MNE-CA shall indicate the circumstances under which the compromise occurred.

The follow-up investigation and potential action by the MNE-NA and/or MNE-CA shall be taken to reduce the risk of misuse of a compromised key.

The outcome of the MNE-NA investigation shall be reported to the ERCA.

4.1.11 Certificate suspension

Certificate suspension is not allowed.

4.1.12 Certificate Status Service

The availability of the website mentioned in section [4.1.10.7](#) is guaranteed during normal working hours. A list of MSCA certificate status information is also downloadable from this website in a common file format (e.g. .csv, Excel).

4.1.13 End of Subscription

Subscription for the ERCA's certificate signing services ends when the MNE-NA decides for MNE-CA termination. Such a change is notified to the ERCA by the MNE-NA as a change to the MNE-NA certificate policy.

In the case of subscription ending, the decision to submit a certificate revocation request for any valid MNE-CA certificates, or to allow all MNE-CA certificates to expire, is in the responsibility of the MNE-NA.

4.1.14 Key Escrow and Recovery

Key escrow is expressly forbidden, meaning that MNE-CA root private keys will never be exported to or stored in any system apart from the MNE-CA production and fallback systems.

4.2 Symmetric Master Key Application and Distribution between the ERCA and the MNE-CA

The following requirements are closely based on the respective chapter of the ERCA Gen. 2 certificate policy.

4.2.1 Key Distribution Requests

Key distribution requests can only be submitted by MSCAs recognized by their MSA via a compliance statement (see [1.5.2](#)).

A KDR shall be in TLV-format. Table 2 shows the KDR encoding, including all tags. For the length, the DER encoding rules specified in ISO/IEC 19790 shall be used. The values are specified in the remainder of this section.

Data Object	Req	Tag
Key Distribution Request	m	'A1'

Request Profile Identifier	m	'5F 29'
Message Recipient Authorization	m	'83'
Key Identifier	m	'84'
Public Key (for ECDH key agreement)	m	'7F 49'
Standardized Domain Parameters OID	m	'06'
Public Point	m	'86'

Table 2 Key distribution request format

The version of the profile is identified by the **Request Profile Identifier**. Version 1, specified in Table 2, shall be identified by a value of '00'.

The **Message Recipient Authorization** shall be used to identify the symmetric key that is requested. It consists of the concatenation of

- the six most significant bytes of the Tachograph Application ID ('FF 53 4D 52 44 54'),
- the type of key that is requested (see below, 1 byte),
- the version number of the requested master key (1 byte).

The following values shall be used to indicate the type of key requested:

- '07': K_M, motion sensor master key
- '27': K_{M-WC}, motion sensor master key workshop part
- '67': K_{M-VU}, motion sensor master key VU part
- '09': K_{M-DSRC}, DSRC master key

The **Key Identifier** is a unique 8-byte octet string identifying the public key presented in the KDR for ECDH key exchange, see section 4.2.3. Its value is determined according to section 3.1.1.2. Since a MSCA shall use a different ephemeral key pair for every key distribution request, the MNE-CA may use the key identifier to keep track of the ephemeral private key to be used for the decryption of a particular key distribution message, once it arrives at the MNE-CA. For that reason, the ERCA copies the key identifier in the key distribution message, see Table 3

The **Public Key** nests two data elements:

- The data element Public Point shall contain the public point of the ephemeral MNE-CA key pair to be used for key agreement. The MNE-CA shall convert the public point to an octet string as specified in ISO/IEC 18033-2, using the uncompressed encoding format.

- The data element Domain Parameters shall contain the object identifier of the set of standardized domain parameters to be used in conjunction with the public point. For more information, see section [4.2.3](#).

The MNE-CA shall calculate and store a hash over the complete KDR, using the hashing algorithm linked to the key size of the requested master key, as specified in Annex IC, Appendix 11, CSM_50. This hash will be used by the ERCA to verify the authenticity of the KDR, see section [4.2.2.1](#).

4.2.2 Master Key Application Processing

4.2.2.1 Verification of KDR contents

The ERCA ensures that a KDR originating from an MNE-CA is complete, accurate, and duly authorized. The ERCA only creates a key distribution messages if this is the case.

Checks for correctness, completeness and authorization are performed manually by the ERCA officers and/or in an automated way by the ERCA registration service. If the request is correct and complete the ERCA officers may authorize the generation of a key distribution message by the key distribution service. For each KDR it receives, the ERCA verifies that

- the transport media is readable; i.e. not damaged or corrupted;
- the KDR format complies with Table 2
- the request is duly authorized. The ERCA contacts the MNE-CA as described in the ERCA CPS and verifies that a hash calculated over the received KDR matches the hash over the KDR stored by the MNE-CA (see the end of section [4.2.1](#));
- the MNE-CA is entitled to receive the requested type of master keys:
 - o MNE-CAs responsible for issuing tachograph cards shall be entitled to receive all valid versions of K_{M-WC} with regard to used cipher suite and the DSRC master key K_{M-DSRC} ;

4.2.2.2 KDM generation, distribution and administration

If all checks succeed, the ERCA proceeds to prepare the key distribution message by determining the symmetric key requested by the MNE-CA and following the steps as described in section [4.2.3](#) (from step 2). The following information is recorded in the ERCA database for each key distribution request received:

- the complete KDR originating from the MNE-CA;
- the complete resulting key distribution message, if any;
- the standardized domain parameters OID, the ephemeral public point and the key identifier;

- the key type and version of the master key;
- the hash over the binary key distribution message data, if any. The hash length shall be linked to the key size of the signing authority, as specified in Annex IC, Appendix 11, CSM_50;
- the hash over the binary KDR data, see section 4.2.1;
- the status "Distributed" in case the key is distributed to the MNE-CA or "Rejected" in case the KDR is rejected;
- a timestamp.

The ERCA retains the transport media with the KDR and archives it in their controlled premises.

Once the key distribution message has been generated, the ERCA sends it to the MSCA as specified in section 4.2.5.

The ERCA aims to complete key distribution operations within one working day. Turnaround time of one month is guaranteed. When requesting distribution of a key, MNE-CAs shall take into account this maximum turnaround time.

4.2.3 Protection of Confidentiality and Authenticity of Symmetric Keys

The confidentiality and authenticity of symmetric keys distributed by the ERCA to MNE-CAs is protected via an Elliptic Curve Integrated Encryption Scheme (ECIES). This scheme allows for agreement between the ERCA and MNE-CA on encryption keys and MAC keys to be used to protect the master symmetric keys during distribution. The ECIES has been standardized in ISO/IEC 18033-2. The ECIES variant to be used for ERCA symmetric key distributions uses the following cryptographic algorithms, in accordance with Appendix 11 of Annex IC:

- Key derivation function: KDF2, as specified in ISO/IEC 18033-2;
- Message authentication code algorithm: AES algorithm in CMAC mode, as specified in NIST, Special Publication 800-38B;
- Symmetric encryption algorithm: AES in the Cipher Block Chaining (CBC) mode of operation, as defined in ISO/IEC 10116.

On a high level, the ECIES consists of the following steps. More details are given for each step below:

1. The MSCA generates a unique ephemeral ECC key pair for Diffie-Hellman key agreement and sends the public key to the ERCA in the Key Distribution Request, see Table 2
2. The ERCA similarly generates a unique ephemeral ECDH key pair and uses the Diffie-Hellman key agreement algorithm together with its own private key and the MSCA's ephemeral public key to derive a shared secret.

3. Using the key derivation function, the shared secret and additional information detailed below, the ERCA derives an encryption key and a MAC key.
4. The ERCA uses the encryption key to encrypt the symmetric key to be distributed.
5. The ERCA uses the MAC key to calculate a MAC over the encrypted key.

Step 1

For the generation of its ephemeral public key used for Diffie-Hellman key agreement, the MNE-CA shall choose one of the standardized domain parameters from Table 1 of Annex IC, Appendix 11. The strength of the chosen set of domain parameters shall match the length of the requested symmetric key, according to CSM_50 in Appendix 11. Ephemeral key pair generation shall take place in an HSM complying with the requirements in section 6.2. The ephemeral private key shall never leave the HSM.

After generating the ephemeral key pair, the MNE-CA shall convert the public point to an octet string as specified in ISO/IEC 18033-2. The uncompressed encoding format shall be used. The MNE-CA shall include the OID of the chosen standardized domain parameters and the octet string representing the public point in the KDR, which is sent to the ERCA.

Step 2

The ERCA generates an ephemeral key pair, using the standardized domain parameters specified in the received KDR. The ERCA shall use the ECKA-DH algorithm as defined in ISO/IEC 18033-2 together with its own ephemeral private key and the MNE-CA's ephemeral public key to derive a shared point (K_x, K_y). The ERCA shall check that this point is not the infinity point. If it is, the ERCA shall generate a new ephemeral key pair and try again. Otherwise, the ERCA shall form the shared secret K by converting K_x to an octet string as specified in ISO/IEC 18033-2.

Ephemeral key pair generation shall take place in an HSM complying with the requirements in section 6.2. The ephemeral private key shall never leave the HSM.

Step 3

For deriving the encryption key K_{ENC} and the MAC-ing key K_{MAC} , the ERCA uses the key derivation function $KDF2(x, l)$ defined in ISO/IEC 18033-2. The octet string x shall be equal to the shared secret K from the previous step. The hash function that is necessary to instantiate the $KDF2$ function shall be linked to the length of the symmetric key to be distributed, as described in Appendix 11 CSM_50. The output length l shall be equal to the output length of this hash function.

Given the output O of this key derivation function, the encryption and MAC-ing keys shall be formed as

- K_{ENC} = first L octets of O
- K_{MAC} = last L octets of O

where L is the required length of K_{ENC} and K_{MAC} in octets, in accordance to Appendix 11 CSM_50.

Step 4

If necessary (i.e. for a 192-bytes key), the ERCA pads the symmetric key to be distributed using padding method 2 defined in ISO/IEC 9797-1. Subsequently, the ERCA encrypts the padded key with AES in the Cipher Block Chaining (CBC) mode of operation, as defined in ISO/IEC 10116, using K_{ENC} with an interleave parameter $m = 1$ and an initialization vector SV consisting of binary zeros:

Encrypted symmetric key = AES-CBC(symmetric key + padding if necessary, K_{ENC})

Step 5

The ERCA concatenates the encrypted symmetric key with a string S , which is the concatenation of the values of the Message Recipient Authorization and the Key Identifier used in the key distribution message (see section 4.2.4)

$S = \text{Message Recipient Authorization} || \text{Key Identifier}$

Using K_{MAC} , the ERCA then computes a MAC over the concatenation of the Encrypted symmetric key and S , using the AES algorithm in CMAC mode, as specified in NIST Special Publication 800-38B. The length of the MAC shall be linked to the length of the AES session keys, as specified in Appendix 11 CSM_50.

$MAC = \text{AES-CMAC}(\text{Encrypted symmetric key} || S, K_{MAC})$

Any operations with the ephemeral private key, with the shared secret and with the derived keys K_{ENC} and K_{MAC} shall take place in an HSM complying with the requirements in section 6.2.

The ERCA shall record the value of S and of the MAC. As described in section 4.2.6, the MNE-CAs will use these values to verify the authenticity of the key distribution message.

4.2.4 Key Distribution Messages

After performing the Master Key application processing (see section 4.2.2), the ERCA shall construct a key distribution message as shown in Table 3. For the lengths, the DER encoding rules specified in (ISO/IEC 8825-1) shall be used. The values are specified in the remainder of this section.

Data Object	Req	Tag
Key Distribution	m	'A1'
Request Profile Identifier	m	'5F 29'
Message Recipient Authorization	m	'83'

Key Identifier of the MSCA ephemeral key pair for ECDH key agreement	m	'84'
Public Point of the ERCA for ECDH key agreement	m	'86'
Encrypted symmetric key	m	'87'
MAC	m	'88'

Table 3 Key distribution message format

The version of the profile is identified by the **Request Profile Identifier**. Version 1 specified in Table 3 shall be identified by a value of '00'.

The **Message Recipient Authorisation** shall be identical to the Message Recipient Authorisation data element in the KDR from the MNE-CA, see section [4.2.1](#).

The **Public Point** shall contain the public point of the ephemeral ERCA key pair used for key agreement, see section [4.2.3](#). The ERCA converts the public point to an octet string as specified in BSI Technical Guideline TR-03111 using the uncompressed encoding format.

The **Encrypted symmetric key** data element shall contain the output of step 4 in section [4.2.3](#).

The MAC data element shall contain the output of step 5 in section [4.2.3](#).

After successful generation of the key distribution message, the ERCA securely destroys its ephemeral private key for key agreement in the HSM, as well as the encryption key KENC and the MAC-ing key K_{MAC} . The key distribution message is returned to the MSCA that issued the KDR.

4.2.5 Exchange of Requests and Responses

For transportation of key distribution requests and key distribution messages, CD-R should be used:

- The CD-R shall be 12 cm media in single-session mode (ISO 9660:1988 formatted).

Other transport methods may be used after prior consent of the ERCA. For testing purposes, the ERCA accepts and dispatches key distribution requests and key distribution messages as e-mail attachments.

The MNE-CA shall write three copies of each key distribution request to the transport medium for transport to the ERCA. These copies shall be in hexadecimal ASCII (.txt file), Base64 (.pem file) and binary (.bin file) format.

The ERCA writes three copies of each key distribution message to the transport medium for return to the MNE-CA. These copies shall be in hexadecimal ASCII (.txt file), Base64 (.pem file) and binary (.bin file) format.

Each KDR and KDM shall be accompanied by a paper copy of the data, formatted according to a template defined in the ERCA CPS. Another paper copy of the data shall be held by the ERCA or the MNE-CA, respectively.

For both KDRs and KDMs, the transport media and the printouts shall be handed over between an ERCA employee and the MNE-CA courier in the JRC controlled area.

4.2.6 Master Key Acceptance

The courier signs for receipt of the key distribution message at the ERCA premises. Upon reception of the key distribution message at the MSCA premises, the MNE-CA shall check that:

- the transport media is readable; i.e. not damaged or corrupted;
- the format of the message complies with Table 3;
- the message is genuine. The MNE-CA shall do this by contacting the ERCA as described in the ER-CA CPS and verifying that the MAC in the received KDM matches the MAC in the KDM sent by the ERCA;
- the master key type and version in the message matches the requested type and version;
- the public point specified in the message is on the curve specified by the key distribution request sent by the MNE-CA to the ERCA.

If any of these checks fail, the MNE-CA shall abort the process and contact the ERCA. If all of these checks succeed, the MNE-CA shall

- use the ECKA-DH algorithm to derive a shared point (K_x, K_y), as described in step 3 in section [4.2.3](#), using the MNE-CA's ephemeral private key indicated by the key identifier in the message and the ERCA's ephemeral public key. The MSCA shall verify that the shared point is not the infinity point; if it is, the MNE-CA shall abort the process and contact the ERCA. Else, the MNE-CA shall form the shared secret K by converting K_x to an octet string as specified in BSI Technical Guideline TR-03111;
- derive the keys K_{ENC} and K_{MAC} as described in step 4 in section [4.2.3](#);
- verify the MAC over the encrypted symmetric key, as described in step 5 in section [4.2.3](#). If this verification fails, the MSCA shall abort the process and contact the ERCA;
- decrypt the symmetric key as described in step 4 in section [4.2.3](#). The MNE-CA shall verify that the padding of the decrypted key, if any, is correct. If this verification fails, the MNE-CA shall abort the process and contact the ERCA.

Any operations with the ephemeral private key, with the shared secret and with the derived keys K_{ENC} and K_{MAC} shall take place in an HSM complying with the requirements in section [6.2](#).

After successful recovery of the master key, or when the key distribution process is aborted and no KDM renewal (see section [4.2.8](#)) is initiated, the MNE-CA shall

securely destroy its ephemeral private key for key agreement in the HSM, as well as the encryption key K_{ENC} and the MAC-ing key K_{MAC} .

4.2.7 Master Key Usage

The MNE-CA shall use any received master key in accordance to section 6.2.

4.2.8 KDM Renewal

KDM renewal means the issuance of a copy of an existing KDM to MNE-CA without changing the ephemeral public key or any other information in the KDM.

KDM renewal may take place only if the original transport media received at the MSCA is damaged or corrupted. Damage or corruption of transport media is a security incident which shall be reported to the MNE-NA and the ERCA. Subsequent to this report, the MNE-CA may send a KDM renewal request to the ERCA, referring to the original key distribution request. This procedure is described in the ERCA CPS. The ERCA shall only accept KDM renewal request endorsed by the MNE-NA which approved the MNE-CA. Note: In case the MNE-CA needs to send a request to re-distribute a master key that was already successfully distributed to the MNE-CA, it shall generate a new key distribution request, using a newly generated ephemeral key pair. Such a request may lead the ERCA to initiate an investigation of the possibility of key compromise.

4.2.9 Master Key Re-key

In case the ERCA has generated a new version of a master key, as specified in Appendix 11 sections 9.2.1.2 and 9.2.2.2, the availability of a new key is published on the ERCA website, together with its version number and length.

To receive the new version, the MNE-CA shall submit a new KDR. Requesting a new master key shall take place in a timely manner so that the key (or derived keys or encrypted data for motion sensors) can be placed in time in newly issued components.

Key application, processing, distribution and acceptance are the same as for the initial key. Component manufacturers and card personalizers shall be informed immediately as further described in the MNE-CA practice statement.

4.2.10 Symmetric Key Compromise Notification

If MNE-CA detects or is notified of the compromise or suspected compromise of a symmetric master key, MNE-CA shall notify this to the ERCA and the MNE-NA without unnecessary delay and at least within 8 hours of detection. In their notification, the MNE-CA shall indicate the circumstances under which the compromise occurred. Any follow-up investigation and potential action by the MNE-NA and/or MNE-CA shall be performed as indicated in the NA certificate policy. The outcome of the MNE-NA investigation shall be reported to the ERCA.

If the ERCA detects or is notified of the compromise or suspected compromise of a symmetric master key, the ERCA shall notify the European Authority without unnecessary delay and at least within 8 hours of detection. The European Authority

shall act accordingly. The ERCA shall handle the incident according to a defined security incident handling procedure.

4.2.11 Master Key Status Service

The status of symmetric master keys shall be retrievable online from <https://dtc.jrc.ec.europa.eu/>. The ERCA shall maintain the integrity of the status information.

Master key status information published in the ERCA repository shall be updated on the first working day of each week.

The availability of the website mentioned above shall be guaranteed during normal working hours.

4.2.12 End of Subscription

Subscription for the ERCA's key distribution services ends when an NA decides for NA termination. Such a change is notified to the ERCA by the NA as a change to the national policy.

In the case of subscription ending, the MSCA shall securely destroy all copies of any symmetric master key in its possession.

4.2.13 Key Escrow and Recovery

Key escrow is expressly forbidden, meaning that symmetric master keys shall not be exported to or stored in any system apart from the ERCA and MNE-CA production and fallback systems.

4.3 Tachograph Card Certificate Application and Issuance

More details on application and issuance of Tachograph card certificates are provided in the MNE-CA documentation. These details will be provided to registered card personalizers.

4.3.1 Certificate Application

The MNE-CA only issues certificates if a proper certificate application is presented to the responsible authority and if all the requirements of regulation (EC) 165/2014 and of all other associated legal provisions and agreements have been adhered to at the time of applying.

The MNE-CA shall only accept certificate applications for tachograph cards with a valid type approval as described in Annex IC (chapter 8).

For each tachograph card one unique ECC key pair, designated as Card_MA and used for mutual authentication, shall be generated. A second unique ECC key pair, designated as Card_Sign (used for signing of data), shall additionally be generated for each driver card and each workshop card. This task may be handled by card manufacturers or card personalizers, as described in Annex IC Appendix 11 (section

9.1.5). Whenever a card key pair is generated, the party generating the key shall send the public key to the MNE-CA in order to obtain a corresponding card certificate signed by the MNE-CA. The private key shall be used only by the tachograph card. Key certification requests that rely on transportation of private keys are not allowed.

4.3.2 Certificate Requests

Certificate requests are collected inside a request package. The packages are signed using the private key of a dedicated RA chip card as described in the MNE-CA CPS.

Data Object	Length	Format	Data
certificateRequestID	8 Byte	CertificateRequestID	Request ID
cardNumber	16 Byte	CardNumber	Card number
equipmentType	1 Byte	INTEGER	Equipment type: <ul style="list-style-type: none"> - Driver card: '0x01' - Workshop card: '0x02' - Control card: '0x03' - Company cards: '0x04' - Driver card signature: '0x11' - Workshop Card Signature: '0x12'
tachographApplicationID	6 Byte	OCTET STRING	Hard coded value: 'FF 53 4D 52 44 54' („SMRDT")
PK_DP	var	Object Identifier	Domain Parameter; references the standardized domain parameters to be used with the public key in the certificate. It shall contain one of the object identifiers specified in table 1 of Appendix 11, Annex IC
PK_PP data in plain format Table 4 Tachograph Card Certificate Request Data	var	OCTET STRING	Public Point; Elliptic curve public points shall be converted to octet strings as specified in (BSI Technical Guideline TR03111, Elliptic Curve Cryptography, V.2.0). The uncompressed encoding

			format shall be used (Annex IC, Appendix 11, CSM_143)
signature	var	OCTET STRING	ECC Certificate Request Signature; ECDSA Signature created over the certificate request data in plain format

Table 4 Tachograph Card Certificate Request Data

The **signature** is created over all data objects (in the specified order) except "cardNumber". The signature algorithm shall be ECDSA, as specified in FIPS PUB 186-4, using the hashing algorithm linked to the key size of the signing authority. The signature format shall be plain, as specified in BSI Technical Guideline TR-03111.

4.3.3 Certificate Issuance

The MNE-CA shall ensure within its authority, that a proper registration with the responsible authorities takes place before issuing of a certificate to the MNE-CP or card manufacturer.

If key generation takes place outside the MNE-CA, the MNE-CA shall only issue a certificate to the MNE-CP or card manufacturer if proof is made by a pre-agreed procedure that they are in possession of the corresponding private key. At this time the private key must not leave the secured environment of key generation. The MNE-CA shall also ensure that a certificate request package originating from the MNE-CP or a card manufacturer is complete, accurate, and duly authorized. The MNE-CA shall only issue or sign a card certificate if this is the case.

Checks for correctness, completeness and authorization shall only be performed in an automated way by the MNE-CA system as described in the MNE-CA CPS. The key component for authorization hereby is the RA chip card.

The MNE-CA shall only issue a certificate to a VU manufacturer if the manufacturer resides in the European Union. This doesn't refer to subsidiaries or production sites of the manufacturer.

According to Appendix 11 the validity period of a CardMA certificate shall be as follows for:

- driver cards: 5 years;
- company cards: 5 years;
- control cards: 2 years;
- workshop cards: 1 year.

The validity period of a Card_Sign certificate shall be as follows for:

- driver cards: 5 years and 1 month;
- workshop cards: 1 year and 1 month.

The Certificate Effective Date shall indicate the starting date and time of the validity period of the certificate. It shall be the date of issuance of the certificate by the MNE-CA.

The CardMA and CardSign certificates of a given driver card or workshop card shall have the same Certificate Effective Date.

Usage time of [Card_MA.SK](#) and [Card_Sign.SK](#) shall be the same as the validity period of the corresponding certificate.

The format of the Card_MA and CardSign certificates can be found in Section 72.

4.3.4 Certificate Acceptance

The MNE-CP or a card manufacturer shall only accept the certificate if it matches the associated certificate request and if the certificate can be validated against the MNE-CA's MSCACard certificate containing the MSCA_Card.PK.

4.3.5 Key Pair and Certificate Usage

- The MNE-CP or a card manufacturer shall choose the strength of a card key pair equal to the strength of the MNE-CA key pair used to sign the corresponding card certificate.
- A tachograph card shall use its Card_MA key pair, consisting of private key [Card_MA.SK](#) and public key CardMA.PK, exclusively to perform mutual authentication and session key agreement towards vehicle units, as specified in Annex IC, Appendix 11.
- A driver card or workshop card shall use the private key CardSign. SK of its CardSign key pair exclusively to sign downloaded data files, as specified in Appendix 11. The corresponding public key CardSign. PK shall be used exclusively to verify signatures created by the card.
- Key pairs, symmetric keys and pin numbers shall be generated and maintained in a trustworthy dedicated device which:
 - is certified to EAL 4 or higher in accordance with ISO/IEC 15408 using a suitable Protection Profile; or
 - meets the requirements identified in ISO/IEC 19790 level 3; or
 - meets the requirements identified in FIPS PUB 140-2 level 3.

The most common implementation of such a trustworthy dedicated device for use in a PKI system is a Hardware Security Module (HSM).

- Private key operations and symmetric key operations shall take place internally in the HSM where the keys used are stored.

- The private keys and symmetric keys shall only be used within a physically secure environment by personnel in trusted roles under at least dual control. Private keys and symmetric keys shall not be processed outside the HSM without adequate encryption. All events of private key usage and symmetric key usage shall be logged.
- The key pairs and corresponding certificates of a given tachograph card shall not be replaced or renewed once the card has been issued.
- When issued, tachograph cards shall contain the following cryptographic keys and certificates:
 - The Card_MA private key and corresponding certificate
 - For driver cards and workshop cards additionally: The Card_Sign private key and corresponding certificate
 - The MSCACard certificate containing the MSCACard.PK public key to be used for verification of the Card_MA certificate and Card_Sign certificate
 - The EUR certificate containing the EUR.PK public key to be used for verification of the MSCA_Card certificate
 - The EUR certificate whose validity period directly precedes the validity period of the EUR certificate to be used to verify the MSCACard certificate, if existing.
 - The link certificate linking these two EUR certificates, if existing
 - Symmetric master keys KM-WC and KM-DSRC for workshop cards
 - Symmetric master key KM-DSRC for control cards
- In addition to the above-mentioned cryptographic keys and certificates, tachograph cards shall also contain the keys and certificates specified in Annex IC, Appendix 11, Part A, allowing these cards to interact with first-generation VUs.

4.3.6 Certificate Renewal

Certificate renewal, i.e. the extension of the validity period of an existing certificate, is not allowed.

4.3.7 Certificate Re-key

Certificate re-key is not allowed. New tachograph cards shall be issued when a certificate has expired, and the usage period of the key pair has also expired.

4.3.8 Certificate Modification

Certificate modification is not allowed.

4.3.9 Certificate Revocation and Suspension

Revocation of Tachograph card certificates by the MNE-CA is not intended and revocation requests shall not be accepted and processed by the MNE-CA.

4.3.10 Certificate Status Services

Certificate status information for all issued Tachograph card certificates is maintained by the MNE-CA. This information shall not be published, but will be made available to parties having a legitimate interest upon request.

4.3.11 End of Subscription

Subscription for the MNE-CA's certification service ends when the card personalizer or card manufacturer decides for service termination. In this case all issued tachograph card certificates are allowed to expire. The card personalizer or card manufacturer notifies service termination to the MNE-NA and the MNE-CA. The MNE-NA informs the MNE-CIA's about service termination and subsequent card personalizers or card manufacturers.

4.3.12 Key Escrow and Recovery

Key escrow is expressly forbidden, meaning that the private keys [Card_MA.SK](#) and [Card_Sign.SK](#) shall not be exported to or stored in any place apart from the associated tachograph card.

4.4 Vehicle Unit (VU) Certificate Application and Issuance

Not applicable.

4.5 External GNSS Facility (EGF) Certificate Application and Issuance

Not applicable.

4.6 Symmetric Master Key VU Part (K_{M-VU}), Workshop Part (K_{M-WC}) and DSRC Master Key (K_{M-DSRC}) Application and Distribution

More details on application and distribution of symmetric keys are provided in the MNE-CA documentation. These details will be provided to registered component manufacturers and card personalizers.

4.6.1 Key Distribution Requests

A formal Key distribution request (KDR) by equipment manufacturers or card personalizers is not necessary. If new symmetric keys have to be distributed, the registered contact person with access to a valid RA-card (as further specified in the MNE-CA's Practice Statement) will be contacted by the MNE-CA (usually by phone) for further coordination.

4.6.2 Key Distribution Messages

Equipment manufacturers and card personalizers receive a key distribution message (KDM) as DER-encoded ASN. 1 data structure based on the encoding rules specified in ISO/IEC 8825-1 as binary file of variable length:

Data Object	Tag	Length	Data	Description
KDM	'A1'	var		Key Distribution Message
CID	'5A'	18 Byte	OCTET STRING	MNE-CA card number of related RA-card
MRA	'83'	8 Byte		Message Recipient Authorization
<i>tachographApplicationID</i>		6 Byte	,FF 53 4D 52 44 54'	The 6 most significant bytes of the application identifier (AID)
<i>masterKeyType</i>		1 Byte	K _{M-WC} '27' K _{M-VU} '67' K _{M-SRC} :09	Requested type of master key (based on equipment type definitions)
<i>keyVersion-Number</i>		1 Byte		Version number of requested key, INTEGER (0...255)
EAK	'5F 52'	var	OCTET STRING	Encrypted LKM with symmetric master key, padding PKCS#1, ECB mode (1)
S	'5F 37'	var	OCTET STRING	Signature of RA-CA over the hash value of the master key MK enclosed in the LKM (2)

Table 7 Structure of KDM for symmetric key distribution (Gen. 2) to equipment manufacturers and card personalizers

Comments:

- (1) The below described Labeled Key Message (LKM) is encrypted with the public RSA key of the RA partner card.

- (2) The signature of the master key MK is done by the RA-CA (1024 Bit RSA key, SHA1 hash value).

LKM structure

Data Object	Tag	Length	Data	Description
LKM var	'7F 24'	var		Labeled Key Message
CID	'5A'	18 Byte	OCTET STRING	MNE-CA card number of related RA-card
MRA	'83'	8 Byte		Message Recipient Authorization
<i>tacho-graphApplicationID</i>		6 Byte	,FF 53 4D 52 44 54'	The 6 most significant bytes of the application identifier (AID)
<i>master-KeyType</i>		1 Byte	KM-WC: '27' KM-VU: '67' KM-DSRC: '09	Requested type of master key (based on equipment type definitions)
<i>keyVersion-Number</i>		1 Byte		Version number of requested key, INTEGER (0...255)
MK	'7F 51'	var		Master key (16, 24 or 32 Byte)

Table 8 Structure of LKM for symmetric key distribution

4.6.3 Issuance of Symmetric Master Keys

The MNE-CA shall ensure within its authority, that a proper registration with the responsible authority takes place before issuing symmetric master keys to equipment manufacturers or card personalizers. The MNE-CA shall only issue symmetric master keys to equipment manufacturers or card personalizers that reside in the European Union. This doesn't refer to subsidiaries or production sites of the equipment manufacturer or card personalizer.

4.6.4 Exchange of Requests and Responses

- For transportation of key distribution messages, CD-R media or USB flash drive (USB memory stick) should be used.
- The CD-R shall be 12 cm media in single-session mode (ISO 9660:1988 formatted).
- The USB flash drive shall use the USB mass storage device class.
- Other transport methods may be used after prior consent of the MNE-CA. For testing purposes (with test keys only), the MNE-CA shall dispatch key distribution messages as e-mail attachments.

- The MNE-CA shall write one copy of each key distribution message to the transport medium for return to the equipment manufacturer or card personalizer. This copy shall be in binary (.bin file) format.
- The transport media shall be handed over between a MNE-CA employee and the courier in the MNE-CA controlled area.

4.6.5 Key Acceptance

- The courier signs for receipt of the key distribution message at the MNE-CA premises. Upon reception of the key distribution message at the equipment manufacturers or card personalizer's premises, the partner shall check that:
 - o the transport media is readable; i.e. not damaged or corrupted;
 - o the format of the message complies with the structure described in 4.6.2;
 - o the symmetric key type and version in the message matches the requested type and version.
- If all of these checks succeed, the partner shall decrypt the symmetric key as specified in 4.6.2 using the corresponding RA card.
- Decryption of the symmetric key shall only take place in an HSM complying with the requirements in section 6.2.

4.6.6 Key Usage

Equipment manufacturers or card personalizers shall use any received symmetric key in accordance to section 6.2.

4.6.7 KDM Renewal

KDM renewal, i.e. the issuance of a copy of an existing KDM to an equipment manufacturer or card personalizer, is not allowed. In case the original transport media received by the equipment manufacturer or card personalizer is damaged or corrupted, a new KDM must be generated.

4.6.8 Key Re-key

In case the ERCA has generated a new version of a symmetric master key as specified in Appendix 11 sections 9.2.1.2 and 9.2.2.2, the availability of a new symmetric key shall be communicated to the equipment manufacturers or card personalizers by the MNE-CA for further coordination. Key application, processing, distribution and acceptance are the same as for the initial key. Distributing new symmetric keys shall take place in a timely manner so that the key (or derived keys or encrypted data for motion sensors) can be placed in time in newly issued components.

4.6.9 Symmetric Key Compromise Notification

If the component manufacturer or card personalizer detects or is notified of the compromise or suspected compromise of a symmetric key, the component

manufacturer or card personalizer shall notify this to the MNE-CA and the MNE-NA without unnecessary delay and at least within 8 hours of detection. In their notification, the component manufacturers or card personalizers shall indicate the circumstances under which the compromise occurred. The component manufacturer or card personalizer shall handle the incident according to a defined security incident handling procedure. Following the incident, the results of the follow-up investigation, initial and potential actions shall be reported to the MNE-CA and the MNE-NA, for the first time not later than one week after the incident was detected.

In addition to immediate actions taken by the component manufacturer or card personalizer, MNE-CA and MNE-NA check and agree on appropriate actions, which may include the temporary or final stop of services offered by the MNE-CA to the affected component manufacturer or card personalizer. All actions taken by MNE-CA and the MNE-NA will be coordinated with the ERCA and the incident will be reported as soon as possible but not later than 8 hours after detection or notification.

If a security incident takes place in the MNE-CA, the MNE-CA will act as described above. MNE-NA, ERCA and potentially affected component manufacturers or card personalizers will be informed immediately and not later than 8 hours after the incident is detected.

Symmetric key compromise is considered a severe security incident, which results in an extraordinary audit according to 8.1, which focuses on the actions related to the incident.

4.6.10 Key Status Service

No status service for symmetric keys will be published or especially maintained by the MNE-CA.

4.6.11 End of Subscription

Subscription for key distribution services ends when an equipment manufacturer or card personalizers decides for termination of his service. Such a change is notified to the MNE-CA by the equipment manufacturer or card personalizers.

In the case of subscription ending, the equipment manufacturer or card personalizers shall securely destroy all copies of any symmetric key in its possession.

4.6.12 Key Escrow and Recovery

Key escrow is expressly forbidden, meaning that symmetric keys shall not be exported to or stored in any system apart from the systems of the equipment manufacturers or card personalizers.

4.7 MNE-CA Encryption Services for Motion Sensor Pairing Keys and Serial Numbers and for Generation of VU-specific symmetric DSRC-Keys $K_{VU_{DSRC_ENC}}$ and $K_{VU_{DSRC_MAC}}$

Not applicable.

5 Facility, Management, and operational Controls

5.1 Physical Controls

- The key and certificate generation services of the MNE-CA and the corresponding services of component manufacturers and card personalizers shall be housed in a secure area, protected by a defined security perimeter, with appropriate security barriers and entry controls to prevent unauthorized access, damage, and interference. This area shall be monitored by guards and security alarms must be established.
- Power supply and air conditioning for the MNE-CA systems must be appropriate and redundancy shall be established.
- MNE-CAs, component manufacturers and card personalizers systems and storage media used to store confidential information, such as hard disks, smart cards and HSMs, shall be protected against unauthorized or unintended use, access, disclosure, or damage by people or other threats (e.g. fire, water).
- Backup and installation media shall be stored in a separate location that is physically secured and protected against unauthorized or unintended use, access, disclosure, or damage by people or other threats (e.g. fire, water).
- Procedures for the disposal of waste shall be implemented to avoid unauthorized use, access, or disclosure of confidential data.
- An off-site facility for storage of MNE-CA critical data and data needed for emergency recovery shall be implemented.

5.2 Procedural Controls

- Procedural controls shall be implemented by the MNE-CA, component manufacturers and card personalizers to ensure secure operations. In particular separation of duties shall be enforced by implementing multiple-person control for critical tasks.
- Access to the MNE-CA systems and the corresponding systems of component manufacturers and card personalizers shall be limited to individuals who are properly authorized and, on a need-to-know basis only. In particular, the following access control measures shall be in place:
 - Confidential data shall be protected to safeguard data integrity and confidentiality when stored;
 - Confidential data shall be protected to safeguard data integrity and confidentiality when exchanged over unsecure networks;
 - Confidential data that is deleted shall be permanently destroyed, e.g. by overwriting multiple times with random data, using a safe method acknowledged by the BSI.

- The MNE-CA systems and corresponding systems of component manufacturers and card personalizers shall ensure effective user administration and access management;
- The MNE-CA systems and corresponding systems of component manufacturers and card personalizers shall ensure that access to information and application system functions is restricted to authorized staff and provide sufficient computer security controls for the separation of trusted roles. Particularly, the use of system utility programs shall be restricted and tightly controlled. Access shall be restricted, only allowing access to resources as necessary for carrying out the role(s) allocated to a user;
- MNE-CA's and related component manufacturers and card personalizers personnel shall be identified and authenticated before using the MNE-CA systems or the corresponding systems of component manufacturers and card personalizers..
- MNE-CA's and component manufacturers and card personalizer's personnel shall be accountable for their activities, which shall be logged in event logs as described in section 5.4;
- The MNE-CA, component manufacturers and card personalizers shall establish an information security management system (ISMS) based on a risk assessment for all the operations involved. They shall ensure that the ISMS policies address personnel training, clearances and roles. The ISMS implementation should conform to the requirements described in ISO 27001.

5.3 Personnel Controls

- The MNE-CA responsibilities may be outsourced to a specialized company, or personnel from contractors may be hired to carry out the MNE-CA responsibilities.
- All personnel involved with the MNE-CA or related personnel of component manufacturers and card personalizers shall be properly trained and shall possess the expert knowledge, experience and qualifications necessary for the services offered and appropriate to the job function. This pertains to personnel employed directly, personnel from a specialized company to which tasks have been outsourced or personnel from contractors.
- Personnel training shall be managed according to a training plan described in the respective CPS or security concept.
- Personnel appointment to trusted roles shall be managed in accordance with a screening process established in the CPS or security concept.
- Trusted roles, on which the security of the operation is dependent, shall be clearly identified in the respective CPS or security concept. These roles and the associated responsibilities shall be documented in a role concept or

comparable document. This role concept shall be defined from the viewpoint of separation of duties and least privilege. No single person shall be authorized to simultaneously perform more than one of the trusted roles.

5.4 Audit Logging Procedures

All significant security events in the MNE-CA software or related software of component manufacturers and card personalizers shall be automatically time-stamped and recorded in the system log files. This includes at least the following:

- Successful and failed attempts to create, update, remove or retrieve status information about accounts of personnel, or to set or revoke the privileges of an account;
- Successful and failed attempts to set or change an authentication method (e.g. password, biometric, cryptographic certificate) associated to a personal account;
- Successful and failed attempts to log-in and log-out on an account;
- Successful and failed attempts to change the software configuration;
- Software starts and stops;
- Software updates;
- System start-up and shut-down;
- Successful and failed attempts to add or remove an entity from the register of subscribers to which the MNE-CA currently provides key certification services, or to change any details for any of the subscribers, or to retrieve information from the register;
- Successful and failed attempts to process a certificate signing request or a key distribution request;
- Successful and failed attempts to sign a certificate or generate a key distribution message;
- Successful and failed interactions with the database(s) containing data on (the status of) issued certificates, including connection attempts and read, write and update or removal operations;
- Successful and failed attempts to connect to or disconnect from an HSM.
- Successful and failed attempts to authenticate a user to an HSM.
- Successful and failed attempts to generate or destroy a key pair or a symmetric key inside an HSM;
- Successful and failed attempts to import or export a key to or from an HSM;

- Successful and failed attempts to change the life cycle state of any key pair or symmetric key;
- Successful and failed attempts to use a private key or symmetric key inside an HSM for any purpose.

In order to be able to investigate security incidents, where possible the system log shall include information allowing the identification of the person or account that has performed the system tasks. The integrity of system event logs shall be maintained and shall be protected from unauthorized inspection, modification, deletion or destruction. System events logs shall be backed-up and stored internally.

5.5 Records Archival

- An overview of the events which shall be archived shall be described in internal procedures and shall be in accordance with relevant rules and regulations. The MNE-CA, component manufacturers and card personalizers shall implement appropriate record archival procedures. Procedures shall be in place to ensure integrity, authenticity and confidentiality of the records.
- For all archived information, archival periods shall be indefinite.
- Measures shall be taken to assure that the record archive is stored in such a way that loss is reasonably excluded.
- The events mentioned in section 5.4 shall be inspected periodically for integrity. These inspections shall take place at least annually.

5.6 Key Changeover

- MNE-CA shall generate new MNE-CA key pairs as needed. After MNE-CA has generated a new key pair, it shall submit a certificate re-key request as described in the appropriate section of the ERCA policy and distribute the keys to the component personalizers as described in the re-keying sections in chapter 4 of this policy.
- The MNE-CA shall ensure that replacement keys are generated in controlled circumstances and in accordance with the procedures defined in this certificate policy.

5.7 Compromise and Disaster Recovery

The MNE-CA, component manufacturers and card personalizers shall define security incident and compromise handling procedures in a Security Incident Handling Procedure manual, which shall be issued to administrators and auditors.

The MNE-CA, component manufacturers and card personalizers shall maintain a Business Continuity Plan detailing how they will maintain their services in the

event of an incident that affects normal operations. On detection of an incident, operations shall be suspended until the level of compromise has been established. The MNE-CA, component manufacturers and card personalizers shall furthermore assume that technological progress will render their IT systems obsolete over time. Measures to manage obsolescence shall be defined in the Business Continuity Plan.

Back-up and recovery procedures for all relevant data shall be described in a Back-up and Recovery Plan.

The following incidents are considered to be disasters:

- compromise or theft of a private key (MNE-CA_Card.SK,) and / or symmetric master key(K_{M-WC} , K_{M-DSRC});
- loss of a private key (MNE-CA_Card. SK,) and / or a symmetric master key (K_{M-WC} , K_{M-DSRC})
- IT hardware failure.

In the event of compromise or theft of a MNE-CA private key used to sign the public key certificates of tachograph cards (MNE-CA_Card. SK) a), the MNE-CA shall immediately inform the MNE-NA, the MNE-CIA, the affected component personalizers and the ERCA. All affected parties shall take appropriate measures within a reasonable time period.

In the event of compromise or theft of one or more of the symmetric master keys stored by the MNE-CA, the MNE-CA shall immediately inform the MNE-NA, the ERCA and the affected component personalizers. All affected parties shall take appropriate measures within a reasonable period of time.

There is effectively no recovery from a loss of the MNE-CA private keys or of the symmetric master keys. Loss shall therefore be prevented by using multiple backup copies of the respective keys and master keys, subjected to periodic controls.

Protection against IT hardware failures shall be provided by redundancy, i.e. availability of duplicate IT hardware.

These mechanisms shall not depend on the ERCA response times.

5.8 Service Termination

In the event of termination of MNE-CA activity by the appointed organization, the MNE-NA shall notify the EA and the ERCA of this and optionally inform the EA and ERCA about the newly appointed MNE-CA. The MNE-NA shall ensure that at least one MNE-CA is operational at all times.

If a component manufacturer terminates its activities, the MNE-CA shall be notified. The MNE-CA then notifies the MNE-NA and optionally the MNE-NA informs the EA and ERCA.

In the event of service termination of a card personalizer the MNE-CA, MNE-NA and the CIA's shall be informed of this and the MNE-NA optionally informs the EA and ERCA. The MNE-NA shall ensure that at least one card personalizer is operational at all times. The MNE-NA informs the CIA's, EA and ERCA about the newly appointed card personalizer.

6 Technical Security Controls

6.1 Key pair generation and installation

- The MNE-CA, component manufacturers and card personalizers shall generate private keys in accordance with Annex IC Appendix 11.
- Generation and insertion of key pairs and master keys shall be undertaken in a physically secured environment by personnel in trusted roles under at least dual person control. The key generation ceremony shall be documented.
- The MNE-CA shall have available a Test MNE-CA system for interoperability test purposes, according to the Regulation. The Test MNE-CA system shall be a separate system and shall have its own MNE-CA private keys and symmetric master keys. The Test MNE-CA system shall be able to request the signing of test certificates and the distribution of symmetric test keys using the processes described in this document and the ERCA Policy. The Test MNE-CA shall also be able to sign test equipment certificates on request of component personalizers and to distribute symmetric test keys and encrypted data for motion sensors to component personalizers.

6.2 Private Key Protection and Cryptographic Module Engineering Controls

The MNE-CA, component manufacturers and card personalizers shall maintain the confidentiality, integrity, and availability of the private keys and the symmetric keys as described in this section.

The private keys and symmetric keys shall be generated and used in a trustworthy dedicated device which:

- is certified to EAL 4 or higher in accordance with ISO/IEC 15408 using a suitable Protection Profile; or
- meets the requirements identified in ISO/IEC 19790 level 3; or
- meets the requirements identified in FIPS PUB 140-2 level 3; or
- offers an equivalent level of security according to an equivalent national or internationally recognized evaluation criteria for IT security.

The most common implementation of such a trustworthy dedicated device for use in a PKI system is a Hardware Security Module (HSM). Other implementations using different devices are possible as well, as long as the adopted devices satisfy one of the security requirements listed above. In addition, apart from these security requirements, this MNE-NA certificate policy contains various functional

requirements for the trustworthy dedicated device used in the MNE-CA system. Please note that in case a different device is used in place of an HSM, all such functional requirements have to be satisfied as well. The term "HSM" is used in this document as an abbreviation for the here mentioned requirements.

Private key operations and symmetric key operations shall take place internally in the HSM where the keys used are stored.

The MNE-CA, component manufacturers and card personalizers' private keys and symmetric keys shall only be used within a physically secure environment by personnel in trusted roles under at least dual control. All events of private key usage and symmetric master key usage shall be logged.

The MNE-CA, component manufacturers and card personalizers' private keys and the symmetric keys shall be backed up, stored and recovered only by personnel in trusted roles using at least dual person control in a physically secured environment.

Back-up copies of the MNE-CA, component manufacturers and card personalizers' private keys and the symmetric keys shall be subject to the same level of security controls as the keys in use.

One back-up copy of each MNE-CA private key and of each master key shall be maintained off-site.

Private key import and export shall only take place for backup and retrieval purposes.

Symmetric key import and export is allowed for backup and retrieval. For the MNE-CA, export of and KM-WC and the VU-specific keys for DSRC is allowed in encrypted form in response to a valid key distribution request from a component personalizer by personnel in trusted roles under at least dual person control.

Master key import and export for any other reason is forbidden.

At the end of the life cycle of a MNE-CA private key or of a symmetric master key (as specified in the MNE-CA CPS), all copies of the key shall be destroyed such that it cannot be retrieved.

Private keys and symmetric keys shall be deactivated and destroyed if compromise is suspected. The keys shall be destroyed after the compromise has been investigated and the decision has been taken to deactivate the key.

Destroying of private keys and master keys shall be done by using the function of the HSM for key destroying. Also, the back-up copies of compromised keys shall be destroyed.

6.3 Other Aspects of Key Pair Management

The MNE-CA public key certificates and hence the public keys shall be archived indefinitely.

The validity periods of all MNE-CA certificates shall comply with Annex IC Appendix 1.

In accordance with Annex IC Appendix 11, the private key usage period of MNE-CA private keys shall be two years. Private key usage periods shall start at the effective date in the corresponding certificate. The MNE-CA shall not use a private key after the private key usage period is over.

6.4 Activation Data

MNE-CA private keys and/or symmetric master keys stored in an HSM shall be activated for use if all of the multiple persons controlling the key have authenticated themselves towards the HSM. Authentication shall take place by using proper means (e.g. passphrases, authentication tokens).

The duration of an authentication session shall not be unlimited.

For activation of the MNE-CA software itself, user authentication shall take place using proper means (e.g. by a passphrase).

6.5 Computer Security Controls

The MNE-CA, component manufacturers and card personalizers shall specify and approve procedures and specific technical security measures for managing its computer systems. These procedures shall guarantee that the required security level is always met. The procedures and technical security measures shall be described in internal documentations and/or security concepts. Computer systems shall be arranged and managed conforming to these procedures, the procedures specified in the security concepts and best practice procedures for trust centers and for trustworthy computing.

6.6 Life Cycle Security Controls

The MNE-CA, component manufacturers and card personalizers shall carry out an analysis of security requirements at the design and requirements specifications phase to ensure that security is built into their systems.

A separation between Acceptance (or Pre-Production) and Production systems shall be maintained. Change procedures and security management procedures shall guarantee that the required security level is maintained in the Production system.

Change control procedures shall be documented and used for releases, modifications and (emergency) software fixes for any operational software.

6.7 Network Security Controls

The MNE-CA, component manufacturers and card personalizers shall devise and implement its network architecture in such a way that access from the internet to their internal network domain and from the internal network domain to the Certification Authority systems and related systems of component manufacturers and card personalizers can be effectively controlled.

6.8 Time-Stamping

The time and date of an event shall be included in every audit trail entry. The MNE-CA CPS and the related documentation / CPS of component manufacturers and card personalizers shall describe how time is synchronized and verified.

7 Certificate, CRL, and OCSP profiles

7.1 Certificate Profile

All certificates shall have the profile specified in Annex IC, Appendix 11 and Appendix 1:

Data Object	Req	Field ID	Tag	Length (bytes)	ASN.1 data type
ECC (CV) Certificate	m	C	'7F 21'	var	
Certificate Body	m	B	'7F 4E'	var	
Certificate Profile Identifier	m	CPI	'5F 29'	'01'	INTEGER (0...255)
Certification Authority Reference	m	CAR	'42'	'08'	KeyIdentifier
Certificate Holder Authorisation	m	CHA	'5F 4C'	'07'	Certificate Holder Authorisation
Public Key	m	PK	'7F 49'	var	
Standardised Domain Parameters OID	m	DP	'06'	var	OBJECT IDENTIFIER
Public Point	m	PP	'86'	var	OCTET STRING
Certificate Holder Reference	m	CHR	'5F 20'	'08'	KeyIdentifier
Certificate Effective Date	m	CEfD	'5F 25'	'04'	TimeReal
Certificate Expiration Date	m	CExD	'5F 24'	'04'	TimeReal
ECC Certificate Signature	m	S	'5F 37'	var	OCTET STRING

Table 9 Certificate profile

The algorithm is indicated via the Standardised Domain Parameters OID as specified in Table 1 of Appendix 11, Annex 1C. The options are:

7.2 CRL Profile

Name	Object Identifier reference	Object identifier value
NIST P-256	secp256r1	1.2.840.10045.3.1.7
BrainpoolP256r1	brainpoolP256r1	1.3.36.3.3.2.8.1.1.7
NIST P-384	secp384r1	1.3.132.0.34
BrainpoolP384r1	BrainpoolP384r1	1.3.36.3.3.2.8.1.1.11

Table 6 Allowed Standardized Domain Parameters OIDs

No CRL shall be published. For the ERCA, the status of all certificates issued can be found on the website <https://dnc.jrc.ec.europa.eu/>

7.3 OCSP Profile

No OCSP shall be used.

8 Compliance Audit and other Assessments

8.1 Frequency or Circumstances of Assessment

- A full and formal audit on the MNE-CA operation and the operation of component manufacturers and card personalizers shall be performed by order of the MNE-NA. The audit shall establish whether the requirements in this certificate policy and the ERCA policy are being maintained. The MNE-NA shall perform the first audit within 12 months of the start of the operations covered by the approved MNE-NA certificate policy.
- Before the start of the operations covered by the MNE-NA certificate policy, the MNE-NA shall carry out a pre-operational assessment to obtain evidence that the organization is able to operate in conformance to the requirements in the MNE-NA certificate policy.
- If an audit finds no evidence of non-conformity, the next audit shall be performed within a period of 12 to 24 months. If an audit finds evidence of non-conformity, a follow-up audit shall be performed within 12 months to verify that the non-conformities have been solved.
- In case of a severe security incident an extraordinary audit shall be performed within 6 months after detection of the incident. Severe incidents in this context are especially the loss of integrity or confidentiality of private and/or symmetric keys. This audit shall focus on the circumstances and follow-up measures with regard to the incident. The normal audit frequency as described in 8.1 is not affected by an extraordinary audit after a security incident.
- The MNE-NA shall report the results of the audits and provide the audit reports, in English, to the ERCA. The audit reports shall define any corrective actions, including an implementation schedule, required to fulfil the MNE-NA obligations.

8.2 Identity/Qualifications of Assessor

- The audit shall be performed by an independent auditor.
- Any person selected or proposed to perform a compliance audit of the MNE-CA, component manufacturers or card personalizers shall first be approved by the MNE-NA.
- The names of the auditors which will perform the audits shall be registered. Such auditors shall comply with the following requirements:

- Ethical behavior - trustworthiness, uniformity and confidentiality regarding their relationship to the audited parties and when handling its information and data;
- Fair presentation - findings, conclusions and reports from the audit are true and precisely describe all the activities carried out during the audit;
- Professional approach - has a high level of expertise and professional competency and makes effective use of its experience gained through good and deep-rooted practice in information technologies, PKI and the related technical norms and standards.
- Good repute - a certificate of good conduct shall be provided to the MNE-NA.
- The auditor shall possess significant knowledge of, and preferably be accredited for:
 - Performance of information system security audits;
 - PKI and cryptographic technologies;
 - The operation of PKI software;
 - The relevant European Commission policies and regulations.

8.3 Assessor's Relationship to assessed Entity

- The auditor shall be independent and not connected to the MNE-CA, a component manufacturer or a card personalizer.

8.4 Topics covered by Assessment

- The audit of the MNE-CA, component manufacturers or card personalizers shall cover compliance to the ERCA policy, the MNE-NA certificate policy, the MNE-CA CPS and the CPS or similar documents from component manufacturers or card personalizers for Gen. 2 Smart Tachographs as well as associated procedures and techniques documented by the MNE-CA or component manufacturers and card personalizers.
- The subjects of the compliance audit shall be the implementation of the technical, procedural and personnel practices described in these documents. Some areas of focus for the audits shall be:
 - Identification and authentication;
 - Operational functions/services;

- Physical, procedural and personnel security controls;
 - Technical security controls;
 - Security incident handling procedures.
- By assessment of the audit logs it shall be determined whether weaknesses are present in the security of MNE-CA or component manufacturers and card personalizers systems. Determined (possible) weaknesses shall be mitigated. The assessment and possible weaknesses shall be recorded.
- In case of an extraordinary audit triggered by a severe security incident the audit shall focus on processes and technical measures with regard to the security incident.

8.5 Actions taken as a Result of Deficiency

If deficiencies for non-conformity are discovered by the auditor, corrective actions shall be taken immediately by the MNE-CA, component manufacturers or card personalizers. After the corrective actions have been fulfilled a follow-up audit shall take place within 12 months.

8.6 Communication of Results

The independent auditor shall report the full results of the compliance audit in Montenegrin and English language to the audited entity (MNE-CA, component manufacturer or card personalizer) and the MNE-NA. The MNE-NA shall send an audit report for the MNE-CA covering the relevant results of the audit to the ERCA. This shall include at least the number of deviations found and the nature of each deviation. The audit report reception date shall be published on the ERCA website.

If requested by the ERCA, the MNE-NA shall send the full results of the compliance audits of all requested entities to the ERCA.

9 Other Business and legal Matters

9.1 Fees

Fees for symmetric keys, encryption services and certificates are calculated solely based on actual costs for providing the necessary services by the MNE-CA.

9.2 Financial Responsibility

No stipulation.

9.3 Confidentiality of Business Information

Confidential data shall comprehend:

- Personal data (e.g. from MNE-CA employees, component manufacturers or ERCA representatives);
- Private keys;
- Symmetric master keys;
- Company or manufacturing data;
- Reasons for certificate revocation;
- Audit logs (unless access is required by law, regulations, or provisions of the CP or CPS);
- Detailed documentation regarding the PKI management;
- Audit reports by internal or external auditors.

Confidential information shall not be released, unless a legal obligation exists to do so.

9.4 Privacy of Personal Information

The only personal data processed or stored in the MNE-CA system is those of ERCA, MNE-CA and component personalizer representatives.

This data shall be treated according to the General Data Protection Regulation 2016/679.

9.5 Intellectual Property Rights

The “Narodna banka MNEije” owns comprehensive property rights for the MNE-CA software as defined in the appropriate contracts.

9.6 Representations and Warranties

The MNE-CA shall operate according to the ERCA CP, this CP and its own CPS.

9.7 Disclaimers of Warranties

The MNE-CA disclaims all warranties and obligations of any type, including any warranty of merchantability, any warranty of fitness for a particular purpose, and any warranty of accuracy of information provided (except that it came from an authorized source), and further disclaims any and all liability for negligence and lack of reasonable care on the parts of subscribers and relying parties.

9.8 Limitations of Liability

The Montenegro is not liable for any loss:

- of service due to war, natural disasters or other uncontrollable forces;
- incurred between the time certificate status changes and the next scheduled issuance of certificate status information;
- due to unauthorized use of certificates issued by the MNE-CA, and use of certificates beyond the prescribed use defined by this Certificate Policy and the MNE-CA Certification Practice Statement;
- caused by fraudulent or negligent use of certificates and/or certificate status information issued by the MNE-CA.

The Montenegro disclaims any liability of any kind whatsoever for any award, damages or other claim or obligation of any kind arising from tort, contract or any other reason with respect to any service associated with the issuance, use of, or reliance upon:

- any certificate issued by the MNE-CA, or its associated public/private key pair, used by a subscriber or relying party;
- any symmetric key distributed by the MNE-CA, used by a subscriber or relying party;
- any encryption service provided by the MNE-CA and used by a subscriber or relying party.

Issuance of certificates, symmetric keys and encryption services by the MNE-CA does not make the Montenegro or the MNE-CA an agent, fiduciary, trustee, or other

representative of requesters or relying parties, or others using the Smart Tachograph key management system.

Subscribers and relying parties are not eligible for compensation claims for losses resulting from inappropriate or fraudulent use of this key management system.

In addition, the MNE-CA is not an intermediary to transactions between subscribers and relying parties. Claims against the MNE-CA are limited to showing that it operated in a manner inconsistent with this certificate policy and the MNE-CA CPS.

9.9 Indemnities

No stipulation.

9.10 Term and Termination

This MNE-NA Certificate Policy is valid from the moment the MNE-CA becomes operational. It shall be valid until further notice.

The validity of this CP ends when the MNE-CA stops operating or when the MNE-NA announces this CP is no longer valid, e.g. because a new version of the CP becomes effective.

9.11 Individual Notices and Communications with Participants

Official notices and communications with participants in the Smart Tachograph key management system shall be in written form, and subject to the registration procedures for correspondence in force within the European Commission.

Notice of severance or merger may result in changes to the scope, management and/or operation of the DCA. In such an event, this MNE-NA certificate policy and the MNE-CA CPS may require modification as well. Changes to these documents shall be made in a manner consistent with the administrative requirements stipulated in section 9.12 of this document.

9.12 Amendments

This CP is issued under responsibility of the MNE-NA. The MNE-NA may revise this CP if it deems this necessary.

The procedure for change propositions and approvals of this CP shall be as follows:

1. Comments or requests for changes to the CP shall be directed to the MNE-NA. Such communication shall include a description of the comment or

requested change, a rationale, and contact information for the person submitting the comments or requesting the change.

2. The MNE-CA shall accept, accept with modifications, or reject the comment or proposed change after completion of the comment period. MNE-CA disposition of proposed changes are reviewed by the MNE-NA. Decisions with respect to the proposed changes are at the discretion of the MNE-CA and the MNE-NA.
3. A new version of this CP or anything equivalent, as any non editorial modification of the policy shall be approved by ERCA, except the change of CA/CP). A new version of this CP will be published on the SRB-NA website after approval by the ERCA.

Every change to this CP shall be accompanied by an increase in the version number of the document. The only changes that may be made to the CP and CPS with no change to the document version number are editorial or typographical corrections.

The MNE-CA may change the contact information in section 1.5 with notification to the MNE-NA and the ERCA, but without change to the document version number. All other changes to the CP shall be made according to the amendment procedure outlined in this section.

9.13 Dispute Resolution Provisions

Any dispute related to key and certificate management for the digital Tachograph system between the DCA and an organization or individual outside of the European Commission shall be resolved using an appropriate dispute settlement mechanism. The dispute shall be resolved by negotiation if possible. A dispute not settled by negotiation should be resolved through arbitration by the European Authority.

9.14 Governing Law

Montenegrin and European regulations shall govern the enforceability, construction, interpretation, and validity of this MNE-NA Certificate Policy.

9.15 Compliance with Applicable Law

This Certificate Policy is in compliance with Regulation (EU) No 165/2014 of the European Parliament and of the Council and with Commission Implementing Regulation (EU) 2016/799 and Commission Implementing Regulation (EU) 2021/1228. In case discrepancies exist between this document and the Regulation or Implementing Regulation, the latter shall prevail.

9.16 Miscellaneous Provisions

No stipulation

9.17 Other Provisions

No Stipulation

10 References

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22. Commission Decision 2017/46 of 10 January 2017 on the security of communication and information systems in the European Commission
23. Smart Tachograph - European Root Certificate Policy and Symmetric Key Infrastructure Policy version 1.0 June 2018
24. Commission Implementing Regulation (EU) 2018/5002
25. Regulation (EU) 2016/679 (General Data Protection Regulation - OJ L 119, 04.05.2016; cor. OJ L 127, 23.5.2018
26. Law on working hours, mandatory rest periods of mobile workers and recording equipment in road transport (Official Gazette of Montenegro 75/05, 40/2011 and 17/2019)
27. Law on Personal Data Protection (Official Gazette of Montenegro, No. 79/2008, 70/2009, 44/2012 and 22/2017)