

Government of Montenegro



**Ministry of Ecology, Sustainable Development and Northern Region
Development**

Ministry of Agriculture, Forestry and Water Management

ENVIRONMENTAL AND SOCIAL COMMITMENT PLAN (ESCP)

Montenegro Water Security and Climate Adaptation Project (P512709)

(Phase 1 of the Multi-Phase Programmatic Approach)

Appraisal Version

July, 2026

ENVIRONMENTAL AND SOCIAL COMMITMENT PLAN

1. Montenegro (the Borrower) will implement the Montenegro Water Security and Climate Adaptation Project (WASEC) (the Project), via National project implementation unit in the field of communal services and environment (PROCON) as the Project Implementation Unit (PIU) and Ministry of Finance (“TSU”) with the involvement of the Ministry of Ecology, Sustainable Development and Northern Region Development, and the Ministry of Agriculture, Forestry and Water Management of Montenegro, as set out in the Loan Agreement. The International Bank for Reconstruction and Development (the Bank) has agreed to provide financing for the Project, as set out in Agreement.
2. The Borrower shall ensure that the Project is carried out in accordance with the Environmental and Social Standards (ESSs) and this Environmental and Social Commitment Plan (ESCP), in a manner acceptable to the Bank. The ESCP is a part of the Agreement. Unless otherwise defined in this ESCP, capitalized terms used in this ESCP have the meanings ascribed to them in the Agreement.
3. Without limitation to the foregoing, this ESCP sets out material measures and actions that the Borrower shall carry out or cause to be carried out, including, as applicable, their respective timeframes; institutional, staffing, training, monitoring and reporting arrangements; and grievance management. The ESCP also sets out the environmental and social (E&S) documents that shall be prepared or updated, consulted, disclosed and implemented under the Project, consistent with the ESSs, in form and substance acceptable to the Bank. Said E&S documents may be revised from time to time with prior written agreement by the Bank. As provided for under the referred Agreement, the Borrower shall ensure that there are sufficient funds available to cover the costs of implementing the ESCP.
4. As agreed by the Bank and the Borrower, this ESCP will be revised from time to time, if necessary, to reflect adaptive management of Project changes or unforeseen circumstances or in response to Project performance. In such circumstances, the Bank and the Borrower agree to update the ESCP to reflect these changes through an exchange of letters signed between the Bank and Minister of the Ministry of Ecology, Sustainable Development and Northern Region Development. The Borrower shall promptly disclose the updated ESCP.
5. The subsection on “Indicators for Implementation Readiness” below identifies the actions and measures to be monitored to assess Project readiness to begin implementation in accordance with this ESCP. Nevertheless, all actions and measures in this ESCP shall be implemented as set out in the “Timeframe” column below irrespective of whether they are listed in the referred subsection.

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
IMPLEMENTATION ARRANGEMENTS AND CAPACITY SUPPORT			
A	ORGANIZATIONAL STRUCTURE Establish and maintain a Project Implementation Unit (PIU) with qualified staff and resources to support management of environmental, social, health and safety (E&S) risks and impacts of the Project including one Environmental specialist, one Social specialist and one Occupational Health and Safety (OHS) Specialist. For activities under advance procurement, ensure that the relevant E&S instruments are adopted and disclosed prior to launching the respective procurement processes, and in any case before the commencement of the relevant Project activities.	Establish a PIU via National project implementation unit in the field of communal services and environment (PROCON) and hire or appoint one environmental specialist, one social specialist and one OHS specialist no later than three months after the Effective Date of the Loan Agreement ("Effective Date") and thereafter maintain the PIU and these positions throughout Project implementation.	Ministry of Ecology, Sustainable Development and Northern Region Development Ministry of Agriculture, Forestry and Water Management
B	CAPACITY BUILDING PLAN/MEASURES Prepare and implement the following capacity building measures: Training for selected municipalities, on ESF and specific aspects of environmental and social assessment, e.g. E&S screening, E&S risks, social risk management, land acquisition/access restriction, ecosystem services, resettlement planning, stakeholder engagement, community health and safety, code of conduct and grievance handling.	30 days after the PIU is established.	PIU (PROCON) in cooperation with the World Bank
MONITORING AND REPORTING			

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
C	REGULAR REPORTING Prepare and submit to the Bank regular monitoring reports on the environmental, social, health and safety (E&S) performance of the Project. The reports shall include: • Status of preparation and implementation of E&S documents required under the ESCP. • Summary of stakeholder engagement activities carried out as per the Stakeholder Engagement Plan. • Complaints submitted to the grievance mechanism, the grievance log, and progress made in resolving them. • E&S performance of contractors and subcontractors as reported through monthly contractors' and supervision firms' reports. • Number and status of resolution of incidents and accidents reported under action E below.	Submit quarterly reports to the World Bank during implementation of the Activities, commencing after the Effective Date. Submit each report to the World Bank no later than 30 days after the end of each reporting period.	PIU (PROCON) in cooperation with the Ministry of Ecology, Sustainable Development and Northern Region Development and the Ministry of Agriculture, Forestry and Water Management
D	CONTRACTORS' MONTHLY REPORTS Require contractors and supervising firms to provide monthly monitoring reports on E&S performance in accordance with the metrics specified in the respective bidding documents and contracts and submit such reports to the Bank.	Submit the monthly reports to the Bank on request as annexes to the reports to be submitted under action C above.	PIU (PROCON)
E	INCIDENTS AND ACCIDENTS Notify the Bank of any incident or accident relating to the project which has, or is likely to have, a significant adverse effect on the environment, the affected communities, the public or workers, including those resulting in death or significant injury to workers or the public; acts of violence, discrimination or protest; unforeseen impacts to cultural heritage or biodiversity resources; pollution of the environment; dam failure; forced or child labor; displacement without due process (forced eviction); allegations of sexual exploitation or abuse (SEA), or sexual harassment (SH); or disease outbreaks. Provide available details of the incident or accident to the Bank upon request.	Notify the Bank no later than 48 hours after learning of the incident or accident through Contractor's /Supervision's/Inspection's report or notice. Provide available details upon request.	PIU (PROCON)

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
	Arrange for an appropriate review of the incident or accident to establish its immediate, underlying and root causes. Prepare, agree with the Bank, and implement a Corrective Action Plan that sets out the measures and actions to be taken to address the incident or accident and prevent its recurrence.	Provide review report and Corrective Action Plan to the Bank no later than 10 days following the submission of the initial notice, unless a different timeframe is agreed to in writing by the Bank.	
ESS 1: ASSESSMENT AND MANAGEMENT OF ENVIRONMENTAL AND SOCIAL RISKS AND IMPACTS			
1.1	ENVIRONMENTAL AND SOCIAL ASSESSMENTS AND/OR PLANS a) Implement an Environmental and Social Management Framework (ESMF) Resettlement Policy Framework (RPF), Labour Management Procedures (LMP) and Stakeholder Engagement Plan (SEP) for the Project, consistent with the relevant ESSs. b) Prepare, disclose, and implement site-specific Environmental and Social Impact Assessments (ESIAs), Environmental and Social Management Plans (ESMPs), Resettlement Action Plans (RAPs) and Livelihood Restoration Plans (LRPs) consistent with the ESMF and the relevant ESSs, proportionate to the nature and scale of the risks and impacts. c) Conduct independent E&S audit of existing facility under Sub-Component 2.1 and implement the recommended actions into preliminary ESMP for D&B Contractor d) Revise, update and finalize preliminary ESMP for activities under Sub-Component 2.1. of the Project once detailed design is available.	(a) ESMF, SEP, LMP and RPF prepared, disclosed and publicly consulted by appraisal and implemented throughout Project implementation. (b) Prior to preparation of bidding documents (c) Prior to commencing the bidding process for D&B Contractor (d) Prior to the commencement of any build works, once detailed designs are available, to ensure that all mitigation measures reflect the final site layout and construction methodology. RAP and LRP must be implemented prior to taking possession of the land.	Ministry of Ecology, Sustainable Development and Northern Region Development, Ministry of Agriculture, Forestry and Water Management Montenegro in cooperation with PIU (PROCON) Municipal administration in cooperation with the PIU and responsible authorities c) Regional Water Utility d) PIU

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
		(e) Site-specific instruments - such as ESIA, ESMPs, ESMP checklists, Resettlement Action Plans (RAPs), site specific SEPs, and Livelihood Restoration Plans (LRPs) — to be prepared, publicly disclosed, consulted upon and incorporated as part of the bidding documents for the respective subproject prior to carrying out any site-specific investment activities and civil works. Implement the respective ESMP and (when applicable) RAPs, throughout Project implementation.	
1.2	MANAGEMENT OF CONTRACTORS • Incorporate the relevant aspects of the ESCP, including the relevant E&S instruments, Labor Management Procedures, and code of conduct, into the ESHS specifications of procurement documents and contracts with contractors and supervising firms. Thereafter ensure that contractors and supervising firms comply, and cause subcontractors to comply, with the ESHS specifications of their respective contracts. • Require contractors to prepare a site-specific C-ESMP prior to commencement of rehabilitation works, and to assign dedicated ESHS focal points as key personnel at the site throughout the life of their contract. • Require all contractors, subcontractors, and their workers to sign and comply with a Code of Conduct, including provisions on SEA/SH prevention. Include non-compliance remedies for E&S violations in all contracts and subcontracts.	As part of the preparation of procurement documents and respective contracts. Supervise contractors throughout Project implementation.	PIU (PROCON)

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
	- Monitor contractor compliance throughout project implementation, including through monthly ESHS performance reports submitted to the Ministry of Ecology. Engage independent supervision services for E&S compliance, as needed. - Provide copies of the relevant contracts with contractors/subcontractors and supervision firms to the Bank.		
1.3	TECHNICAL ASSISTANCE Carry out consultancies, studies (including feasibility studies, as applicable), institutional strengthening activities, development of technical documentation, capacity building, training, and any other technical assistance activities under the Project in accordance with terms of reference acceptable to the Bank, consistent with the Environmental and Social Standards (ESSs). Thereafter prepare and finalize the outputs of such activities, including technical documentation and institutional strengthening deliverables, in compliance with the terms of reference.	Throughout Project implementation.	PIU (PROCON)

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
1.5	ASSOCIATED FACILITIES In case Associated Facilities are identified, ensure that the activities in each identified Associated Facility are carried out in accordance with the applicable requirements of this ESCP and the ESSs, including, inter alia, the ESMF, ESIA, ESMP, LMP, provisions related to management of contractors under paragraph 1.2 above, RPF, and SEP, as applies.	Prepare the ESIA/ESMP checklists, for Associated Facility prior to carrying out any site-specific investment activities and civil works and incorporate the ESMP, SEP, RPF (when land acquisition is required) as part of the respective bidding documents for the respective subproject prior to carrying out any site-specific investment activities and civil works that requires the preparation of such ESMP. Once finalized, implement the respective ESMP, SEP, and (when applicable) RAP, throughout Project implementation.	PIU (PROCON)
ESS 2: LABOR AND WORKING CONDITIONS			
2.1	LABOR MANAGEMENT PROCEDURES Implement the Labor Management Procedures (LMP) for the Project, including, inter alia, provisions on working conditions, management of workers relationships, OHS (including personal protective equipment, and emergency preparedness and response), code of conduct (including relating to SEA and SH), forced labor, child labor, grievance arrangements for Project workers, and applicable requirements for contractors, subcontractors, and supervising firms.	Implement and enforce the LMP throughout Project implementation, and update it as necessary to reflect changes in project activities, workforce composition, or applicable legal requirements.	PIU (PROCON)
2.2	OCCUPATIONAL HEALTH AND SAFETY MEASURES a. Develop OHS measures to assess and manage the OHS risks and impacts of the Project as part of ESIA/ESMP and	a. Same timeline as ESIA/ESMP preparation and implementation under 1.1.	PIU (PROCON)/ Responsible Ministries and Contactor

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
	b. Require contractors/ subcontractors to adopt and include the measures in their respective C-ESMP	b. prior to commencement of works for each contract. Implement and enforce OHS measures throughout Project implementation.	
2.3	CODE OF CONDUCT Ensure that all Project workers, including workers engaged by contractors, subcontractors, and supervising firms, sign a Code of Conduct (CoC) as a condition of engagement. The CoC shall, at a minimum: (a) set out expected standards of professional conduct and behavior, including in interactions with local communities, project-affected parties, and fellow workers; (b) prohibit all forms of SEA and SH, with clear definitions and examples; (c) prohibit all forms of child labor and forced labor; (d) prohibit discrimination, harassment, and intimidation; (e) set out the consequences of violations, including disciplinary action, termination of employment, and, where applicable, referral to law enforcement; and (f) include a commitment to report violations through the worker grievance mechanism or to supervisors without fear of retaliation. All Project workers shall receive induction training on the CoC, delivered in a language and format they can understand, prior to commencing work. Evidence of CoC signing and training shall be maintained by PIU and made available to the Bank upon request.	CoC to be developed as part of the LMP and signed by all Contractors prior to commencement of work, and thereafter implemented throughout Project implementation	PIU (PROCON)/ Responsible Ministries and Contactor
2.4	GRIEVANCE MECHANISM FOR PROJECT WORKERS Establish, publicize, maintain, and operate a grievance mechanism for all Project workers, as described in the LMP and consistent with ESS2. The worker grievance mechanism shall be communicated to all Project workers at the time of their engagement, including through worker induction training. Contractors and subcontractors shall be required to establish and maintain their own worker grievance mechanisms consistent with the LMP, or to ensure their workers have access to the project-level mechanism.	Establish grievance mechanism prior to engaging Project workers and thereafter maintain and operate it throughout Project implementation.	PIU (PROCON)/ Responsible Ministries and Contractors
ESS 3: RESOURCE EFFICIENCY AND POLLUTION PREVENTION AND MANAGEMENT			

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
3.1	WASTE MANAGEMENT PLAN Where relevant, prepare and implement a Waste Management Plan (WMP), as part of the site-specific ESIA/ESMP, to manage hazardous and non-hazardous wastes, consistent with ESS3.	Same timeline as ESIA/ESMP preparation and implementation under 1.1.	PIU (PROCON)
3.2	RESOURCE EFFICIENCY AND POLLUTION PREVENTION AND MANAGEMENT Incorporate resource efficiency and pollution prevention and management measures in the ESIA/ESMP to be prepared under action 1.1. above, where and if relevant in line with the provisions of the ESMF.	Same timeline as ESMP preparation and implementation under 1.1.	PIU (PROCON)
ESS 4: COMMUNITY HEALTH AND SAFETY			
4.1	TRAFFIC AND ROAD SAFETY Incorporate measures to manage traffic and road safety risks as required in the ESIA/ ESMP to be prepared under action 1.1 above. Prepare and implement Traffic Management Plans (TMP) for all civil works activities that may affect road users, pedestrians, and surrounding communities -- including pipeline installation along road corridors, excavation and trenching across or adjacent to public roads, haulage of materials and equipment, and construction of water infrastructure in peri-urban and urban areas	Same timeframe as for the preparation and implementation of the ESIA/ESMP. TMPs to be prepared by contractors, approved by supervision engineer and PIU, and operational prior to commencement of works for relevant Project activity. Implement and enforce throughout the construction phase.	PIU (PROCON)
4.2	COMMUNITY HEALTH AND SAFETY Assess and manage specific risks and impacts to the community arising from Project activities, including, inter alia, risks of labor influx, and include mitigation measures in the ESMPs/ESIA to be prepared in accordance with the ESMF.	Same timeframe as for the preparation and implementation of the ESIA/ESMPs.	PIU (PROCON)

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
4.3	SEA AND SH RISKS Implement SEA/SH prevention and mitigation measures as required in the ESMPs and LMP, including codes of conduct, training, SEA/SH referral mechanisms. Under Part 1, cause the contractors to incorporate such measures in their respective ESIA/ESMPs under action 1.1 above.	Implement SEA/SH prevention and mitigation measures prior to mobilization of project workers and thereafter implement such measures throughout Project implementation.	PIU (PROCON)
4.4	SECURITY MANAGEMENT Security personnel are not envisioned, but that if this changes, the borrower will assess risks and prepare an Security Management Plan consistent with ESS4.	Prior to engaging security personnel and thereafter maintained throughout implementation.	PIU (PROCON)
ESS 5: LAND ACQUISITION, RESTRICTIONS ON LAND USE AND INVOLUNTARY RESETTLEMENT			
5.1	RESETTLEMENT FRAMEWORK Implement a Resettlement Policy Framework (RPF) consistent with ESS5, to guide the identification, assessment, and mitigation of land acquisition and involuntary resettlement risks and impacts under the Project. Establish and implement a systematic screening process, consistent with the RPF, for all project activities to determine whether they will result in land acquisition, temporarily or permanent restrictions on land use, physical displacement, or economic displacement. The screening process shall be applied to all subprojects and activities prior to site confirmation and prior to commencement of any works. Screening results shall be documented and shall determine the appropriate resettlement instrument required (RAP, ARAP, or Process Framework), if any.	Implement the RPF throughout Project implementation. Apply screening for each subcomponent or activity prior to site confirmation and prior to commencement of works	PIU (PROCON)

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
5.2	RESETTLEMENT ACTION PLANS (RAPs) For each project activity (or set of activities) that will result in physical and/or economic displacement -- including but not limited to the construction of water treatment plants, reservoirs, pump stations, pipelines, transmission mains, distribution networks, and ancillary infrastructure -- prepare site-specific Resettlement Action Plans (RAPs) or Livelihood Restoration Plans (LRPs), proportionate to the scale, nature, and severity of the resettlement impacts, consistent with ESS5 and the RPF. Each RAP/LRP shall include: (a) a census of PAPs and an inventory of affected assets; (b) the applicable entitlements matrix; (c) a livelihood restoration plan for economically displaced persons whose income sources or means of livelihood are affected; (d) a schedule for implementation, including timing of compensation payments and, where applicable, relocation assistance; (e) a consultation and participation plan; (f) a monitoring plan, including post-resettlement evaluation; and (g) a budget and financing arrangements. Each RAP/LRP shall be submitted to the World Bank for review and clearance prior to commencement of the works it covers. No physical or economic displacement, land acquisition, or demolition of structures shall occur until the applicable RAP/LRP has been finalized, approved by the World Bank, and compensation and resettlement assistance fully paid to PAPs	Prepare site-specific RAPs/ LRPs as engineering designs are finalized for each subproject, and implemented prior to taking possession of the land	PIU (PROCON)
ESS 6: BIODIVERSITY CONSERVATION AND SUSTAINABLE MANAGEMENT OF LIVING NATURAL RESOURCES			
6.1	BIODIVERSITY RISKS AND IMPACTS Where and if relevant and identified through the processes laid out in the ESMF, prepare and implement a Biodiversity Management Plan (BMP) as part of the ESIA/ESMP, in accordance with the guidelines of the Project ESMF, and consistent with the requirements of ESS6.	Same timeline as ESIA/ESMP preparation and implementation under 1.1.	PIU (PROCON)
ESS 8: CULTURAL HERITAGE			
8.1	CHANCE FINDS Describe and implement the chance finds procedures in ESIA/ESMP of the sub-projects.	Same timeframe as for the preparation and implementation of the ESIA/ESMPs.	PIU (PROCON)
ESS 10: STAKEHOLDER ENGAGEMENT AND INFORMATION DISCLOSURE			

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
10.1	STAKEHOLDER ENGAGEMENT PLAN Implement a Stakeholder Engagement Plan (SEP) for the Project, consistent with ESS10, which shall include measures to, inter alia: (a) identify relevant stakeholders, including project-affected parties and other interested parties, with particular attention to those who may be disadvantaged or vulnerable due to their specific circumstances; (b) provide stakeholders with timely, relevant, understandable and accessible information about the environmental and social risks and impacts of the Project, including information related to water supply disruptions, construction activities, service changes, tariff adjustments, or any other matters that may affect communities; (c) consult stakeholders in a culturally appropriate manner that is free of manipulation, interference, coercion, discrimination and intimidation; (d) document and report on stakeholder engagement activities throughout Project implementation, including: (i) stakeholder identification and/or mapping; (ii) information disclosed; (iii) description of consultations and participation mechanisms utilized and records of meetings held; (iv) feedback received and responses provided; and (v) measures to engage stakeholders who, because of their particular circumstances, may be disadvantaged or vulnerable; and (e) utilize differentiated and accessible engagement methods (e.g., community meetings, public notice boards, radio broadcasts, printed materials in local languages, and digital platforms) to ensure broad participation, including by women, low-income households, and other marginalized groups that may be disproportionately affected by changes to water services. The SEP shall apply at the Project level, and each sub-project shall incorporate the relevant SEP requirements into its respective site-specific ESMP.	The SEP shall be updated at least annually / as needed based on emerging project circumstances and re-disclosed throughout Project implementation.	PIU (PROCON)
10.2	INFORMATION DISCLOSURE Ensure that information about project activities and project-related environmental and social instruments (including this ESCP, the SEP, Environmental and Social Management Plans (ESMPs), Resettlement Action Plans (RAPs), and other relevant documents) are disclosed to the public in a timely manner, in local language(s), and in a format and location accessible to project-affected parties and other interested parties. Disclosure channels shall include, but not be limited to, [the Borrower's official website, project site offices, local government offices, community notice boards, and/or other platforms relevant to the project context].	Disclose all relevant project information and environmental and social instruments prior to appraisal and thereafter promptly upon finalization or revision throughout Project implementation	PIU (PROCON)

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
10.3	PROJECT GRIEVANCE MECHANISM Establish, publicize, maintain, and operate an accessible grievance mechanism (GM) to receive and facilitate the resolution of concerns and grievances in relation to the Project — promptly, effectively, and in a transparent manner that is culturally appropriate and readily accessible to all project-affected parties, at no cost to the complainant and without retribution, including concerns and grievances filed anonymously, in a manner consistent with ESS10. The GM should be operational at the site level from the commencement of construction, with clear referral pathways to the project-level GM and, where relevant, to government complaint systems. The grievance mechanism shall: - be operational and widely publicized through community-level outreach, including in local languages, before commencement of any project activities; - include multiple accessible intake channels (e.g., in-person complaint desks at project sites and local offices, telephone hotlines, written submissions, and where applicable, digital channels); - ensure that acknowledgment of receipt and resolution of grievances occur within defined timelines, and that complainants are informed of outcomes; - maintain a grievance register documenting all complaints received, actions taken, and resolutions reached; - include provisions for escalation of unresolved grievances to higher levels, including the World Bank's Grievance Redress Service (GRS); - be equipped to receive, register, and facilitate the resolution of Sexual Exploitation and Abuse / Sexual Harassment (SEA/SH) complaints, including through the referral of survivors to relevant gender-based violence (GBV) service providers, in a safe, confidential, and survivor-centered manner; and - be reviewed and updated periodically to ensure continued effectiveness and accessibility throughout Project implementation.	Establish the grievance mechanism no later than one month following the Effective Date and thereafter maintain and operate the mechanism throughout Project implementation.	PIU (PROCON)

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
10.4	SEP REPORTING: Include a summary of stakeholder engagement activities, information disclosed, consultations held, grievances received and resolved, and feedback incorporated into Project decisions in the regular environmental and social progress reports submitted to the Bank.	As part of semi-annual environmental and social progress reports throughout Project implementation.	PIU (PROCON)
INDICATORS FOR IMPLEMENTATION READINESS			
The following actions are indicators for implementation readiness: 1. Establishment of the Project Implementation Unit (PIU) with adequate E&S personnel (A above) 2. Recruitment and training of E&S and OHS staff within PIU (B above) 3. E&S assessments and plans to be prepared by the Borrower, through PIU prior to tendering of the works (1.1 above)			

ZAPISNIK SA JAVNE RASPRAVE

WASEC projekat — Projekat unaprijeđenja sigurnosti snabdijevanja vodom i otpornosti na klimatske promjene

1. OPŠTI PODACI

Naziv projekta:	Projekat unaprijeđenja sigurnosti snabdijevanja vodom i otpornosti na klimatske promjene
Implementator:	Ministarstvo ekologije, održivog razvoja i razvoja sjevera Crne Gore (MERS) Ministarstvo poljoprivrede, šumarstva i vodoprivrede Crne Gore Nacionalna jedinicu za implementaciju projekata iz oblasti komunalnih djelatnosti i zaštite životne sredine, DOO "Project - Consulting" – Podgorica (PROCON)
Datum i vrijeme:	29.7.2026. god. u 10 sati
Mjesto održavanja:	Ministarstvo ekologije, održivog razvoja i razvoja sjevera Crne Gore, Eko-efikasna zgrada, Cetinjski put bb, Podgorica
Moderator:	Nikola Vukmirović
Zapisničar:	Azra Balota
Broj prisutnih:	Ukupno: 11 (M: 4 / Ž: 7)

2. DNEVNI RED

1. Registracija učesnika
2. Pozdravna riječ i cilj javne rasprave
3. Opis projekta
3. Uticaji rizici prepoznati izazovi u prvoj fazi
4. Instrumenti za upravljanje uticajima na životnu sredinu i društvo s potencijalnim rizicima (ESMF, SEP, LMP, RPF, ESMP)

- 5. Mehanizmi za zaštitu vaših prava
- 6. Diskusija — pitanja, komentari i prijedlozi učesnika
- 7. Zaključci i naredni koraci

3. SAŽETAK PREZENTACIJE

Projekat unaprijeđenja sigurnosti snabdijevanja vodom i otpornosti na klimatske promjene - WASEC (P512709) predstavlja prvu fazu desetogodišnjeg višefaznog programa podrške transformaciji sektora voda u Crnoj Gori i jačanju otpornosti vodnih usluga na klimatske promjene. Cilj projekta je unapređenje vodne sigurnosti i klimatski otpornih vodnih usluga u Crnoj Gori, kroz poboljšanje pristupa sigurnom i pouzdanom vodosnabdijevanju i sanitarnim uslugama, smanjenje gubitaka vode, jačanje otpornosti infrastrukture i podršku reformama u sektoru voda. Ukupna vrijednost prve faze projekta iznosi oko 58 miliona USD, uključujući finansiranje IBRD-a od oko 35 miliona USD i sufinansiranje OPEC Fonda od oko 23 miliona USD. Projekat implementiraju Ministarstvo ekologije, održivog razvoja i razvoja sjevera i Ministarstvo poljoprivrede, šumarstva i vodoprivrede Crne Gore, preko PROCON-a kao Jedinice za implementaciju projekta (PIU), uz učešće Ministarstva finansija/TSU i relevantnih opština i vodovodnih preduzeća. Projekat je organizovan kroz četiri komponente: (1) Strateška ulaganja u infrastrukturu vodnih usluga i otpornost, uključujući rehabilitaciju i proširenje sistema vodosnabdijevanja, zamjenu dotrajale infrastrukture, smanjenje gubitaka vode, izgradnju i proširenje kanalizacionih mreža i unapređenje decentralizovanih vodnih usluga u ruralnim područjima; (2) Integrisani pristupi za obalnu vodnu sigurnost, uključujući kratkoročne mjere za povećanje pouzdanosti obalnog vodosnabdijevanja, proširenje kapaciteta zahvata i tretmana vode iz Skadarskog jezera/Malog Blata i stručne hidrološke, hidromorfološke i hidrogeološke studije rijeke Morače i izvorišta Bolje Sestre; (3) Jačanje institucionalnog, regulatornog i upravljačkog okvira za sektor voda, uključujući podršku sektorskim reformama, strategijama, tarifnoj metodologiji i usporednoj analizi digitalnih praksi; i (4) Upravljanje projektom, uključujući rad PIU-a, koordinaciju, monitoring, izvještavanje i jačanje kapaciteta.

Tokom izvođenja građevinskih radova očekuju se buka, prašina i vibracije, uz mogući uticaj na biljni i životinjski svijet, posebno zato što se dio radova odvija u zaštićenim područjima kao što je Skadarsko jezero. Dodatnu pažnju zahtijevaju radovi uz vodna tijela i pravilno upravljanje građevinskim otpadom. Radovi mogu uticati na zdravlje i sigurnost radnika i stanovništva, a podrazumijevaju i zauzimanje i korišćenje zemljišta. Posebna pažnja posvećuje se bezbjednosti lokalnog stanovništva tokom izvođenja radova, kao i ublažavanju saobraćajnih opterećenja i privremenih prekida vodosnabdijevanja.

Predstavljeni su ključni instrumenti za upravljanje rizicima na životnu sredinu i društvo pripremljeni u skladu sa Okvirom Svjetske banke za rizike i uticaje na životnu sredinu i društvo (ESF), relevantnim standardima Svjetske Banke (ESS) i zakonodavstvom Crne Gore: ESCP – Plan obaveza za životnu sredinu i društvo; ESMF – Okvir za upravljanje rizicima i uticajima na životnu sredinu i društvo ; SEP – Plan angažovanja zainteresovanih strana, LMP – Procedure upravljanja radnom snagom i RPF – Okvir politike preseljenja. Posebno su predstavljena prava građana i zainteresovanih strana: pravo na pravovremene, jasne i razumljive informacije o projektu; pravo na učešće u konsultacijama; pravo da daju komentare i prijedloge; pravo na zaštitu zdravlja, sigurnosti i pristupa tokom izvođenja radova; pravo radnika na sigurne uslove rada i žalbeni mehanizam; te pravo vlasnika i korisnika zemljišta na pravičan postupak, naknadu i obnovu sredstava za život u slučaju uticaja projekta na zemljište, imovinu ili pristup prirodnim resursima ili servisima. Naglašeno je da se fizičko ili ekonomsko raseljavanje neće provoditi bez prethodno pripremljenih, konsultovanih i odobrenih odgovarajućih instrumenata, u skladu sa zahtjevima Svjetske banke. Predstavljen je i žalbeni mehanizam (GRM), koji omogućava svim građanima, zajednicama, organizacijama i drugim zainteresovanim stranama da podnesu pritužbe, pitanja, komentare ili sugestije u vezi sa projektom, uključujući i anonimne pritužbe. Žalbe se mogu

podnijeti putem više dostupnih kanala, uključujući lično, pisanim putem, telefonom, elektronski ili preko lokalnih/projektnih kontakt tačaka. PROCON će voditi centralni registar žalbi, pratiti postupanje po žalbama i izveštavati o njihovom rješavanju. Mehanizam će uključivati jasne rokove za potvrdu prijema i odgovor, mogućnost eskalacije neriješenih žalbi i posebne, povjerljive procedure za osjetljive pritužbe, uključujući one koje se odnose na seksualnu eksploataciju i zlostavljanje/seksualno uznemiravanje (SEA/SH). Svi lokacijski i projektno specifični relevantni projektni dokumenti biće javno objavljeni i konsultovani prije i tokom implementacije projekta, a gdje postoji razlika između zahtjeva Svjetske banke i domaćeg zakonodavstva, primjenjivaće se stroži standard.

4. PITANJA, KOMENTARI I ODGOVORI

Tokom prezentacije nisu postavljena pitanja niti su izneseni komentari od strane prisutnih učesnika. U okviru javnih konsultacija, zainteresovana javnost imala je mogućnost dostavljanja pitanja i komentara, pisanim ili usmenim putem, koristeći navedene kontakte, do 31. jula 2026. godine. Do isteka navedenog roka nisu zaprimljeni nikakvi komentari, pitanja niti primjedbe.

5. ZAKLJUČCI I DOGOVORENE AKTIVNOSTI

Nije bilo komentara niti primjedbi koje bi zahtijevale dodatne mjere, dopune ili reviziju dokumenta. Rezultati javne rasprave bit će evidentirani u zapisniku, a daljnje aktivnosti provodit će se u skladu s predviđenim procedurama i rokovima projekta.

6. POTPISI

Moderator: NINOLA VUKNIRIĆ (Potpis) 03.07.2026 (Datum)

Zapisničar: ALEXA BALOTA (Potpis) 03.07.2026 (Datum)

PRILOZI:

1. Objavljen poziv za konsultacije: linkovi i isječak iz novina
2. Lista prisutnih
3. Prezentacija
4. Formulari za komentare
5. Fotografije

Prilog 1: Objavljen poziv za konsultacije: linkovi i isecak iz novina

U skladu sa Okvirom Svjetske banke za zaštitu životne sredine i društvene aspekte (ESF), Ministarstvo ekologije, održivog razvoja i razvoja sjevera i Ministarstvo poljoprivrede, šumarstva i vodoprivrede pozivaju institucije, kompanije, organizacije, Opštine, organizacije civilnog društva, predstavnike lokalnih zajednica i sve druge zainteresovane strane da učestvuju u predstojećim

JAVNIM KONSULTACIJAMA I PREZENTACIJI
ekoloških i društvenih instrumenata pripremljenih za
Projekat vodnih usluga i klimatske prilagodljivosti Crne Gore
(WASEC projekat - P512709)

Projekat, razvijen u partnerstvu sa Svjetskom bankom, ima za cilj da podrži poboljšanje bezbjednosti vode i vodnih usluga u Crnoj Gori, kao i njihovu otpornost na klimatske promjene. Ovaj projekat predstavlja prvu fazu desetogodišnjeg višefaznog programskog pristupa (MPA) osmišljenog da transformiše vodni sektor u Crnoj Gori kao podršku procesu pristupanja zemlje EU. Ministarstvo ekologije, održivog razvoja i razvoja sjevera i Ministarstvo poljoprivrede, šumarstva i vodoprivrede su institucije nominovane za implementaciju Projekta u ime Vlade Crne Gore.

Javne konsultacije će se održati **29. jula 2026. u 10:00** u prostorijama Ministarstva ekologije, održivog razvoja i razvoja sjevera na adresi: Eko-efikasna zgrada, Cetinjski put b.b. 81000 Podgorica, Crna Gora. Takođe će biti kreiran link za konferencijsko (online) učešće.

Tokom konsultacija biće predstavljeni i razmatrani sljedeći dokumenti o upravljanju životnom sredinom i društvenim pitanjima, koji su pripremljeni za potrebe Projekta:

- **Plan obaveza za zaštitu životne sredine i društvena pitanja (ESCP),**
- **Okvir za upravljanje životnom sredinom i društvom (ESMF),**
- **Okvir politike preseljenja (RPF),**
- **Plan angažovanja zainteresovanih strana (SEP),**
- **Plan upravljanja radnom snagom (LMP).**

Ovi dokumenti definišu procedure, mjere ublažavanja, aranžmane za angažovanje zainteresovanih strana, zahtjeve za upravljanje radnom snagom i principe kupovine zemljišta (ako ih ima) koji će voditi implementaciju investicija u okviru projekta, a u skladu sa ekološkim i društvenim standardima Svjetske banke (ESS1-ESS10).

Dokumenti su objavljeni i dostupni su za javni uvid na zvaničnim sajtovima Ministarstva ekologije, održivog razvoja i razvoja sjevera (<https://www.gov.me/mers>), Ministarstva poljoprivrede, šumarstva i vodoprivrede (<https://www.gov.me/mpsv>) i DOO "Project-Consulting" - Podgorica (PROCON) (<https://procon.me>). Link za preuzimanje: <https://www.swisstransfer.com/d/7a46e20a-75e2-4b2d-9e6a-c93476f0813c>

Pitanja, komentari i sugestije mogu se dostaviti zaključno sa **31. julom 2026**, bilo tokom sastanka za javne konsultacije ili u pisanoj formi koristeći kontakt podatke navedene u nastavku.

Kontakt: DOO "Project-Consulting" - Podgorica (PROCON)

Broj telefona: +382 20 201 545

E-mail: office@procon.me

Adresa: Moskovska 65, I sprat, 81000 Podgorica, Crna Gora

Zainteresovane strane koje žele da učestvuju putem link-a ljubazno se mole da se registruju unaprijed slanjem svog imena, kompanije/institucije (ako je primjenljivo) i adrese e-pošte na kontakt e-poštu navedenu iznad najkasnije do 27. jula 2026. Registrovani učesnici će dobiti link za online sastanak i uputstva za učešće prije konsultacija.

Objavljeno: 16. jula 2026.

<https://www.gov.me/clanak/javnim-konsultacijama-i-prezentaciji-ekoloskih-i-drustvenih-instrumenata-pripremljenih-za-projekat-vodnih-usluga-i-klimatske-prilagodljivosti-crne-gore>

<https://www.gov.me/clanak/javne-konsultacije>

<https://procon.me/vijesti-template.php?id=230>

<https://procon.me/vijesti-template.php?id=235>

Prilog 2: Lista prisutnih

LISTA PRISUTNIH - JAVNE KONSULTACIJE

WASEC projekat — Projekat vodnih usluga i klimatske prilagodljivosti Crne Gore
Datum: 29.7.2026. godine / Mjesto: Podgorica, Crna Gora

Redni broj	Ime i prezime	Institucija/Organizacija	Kontakt (telefon/e-mail)	Rad (M/Z)	Ranjiva grupa (da/ne)*	Potpis
1		PROCON/PIU	067/878455	M	NE	
2		PROCON/PIU	067/216-671	M	NE	
3		MERS	067 821-370	Ž	NE	
4		UPRAVA ZA VODE	068 -527- 098	M	NE	
5		MERS	068/643-120	Ž	NE	
6		MERS	067 314 951	Ž	NE	
7		MERS	067/564-164	Ž	NE	
8		MERS	067/831 514	M	NE	
9						
10		PROCON	067 43-474	Ž	NE	
11		PROCON	067 008 522	Ž	NE	
12						
13						
14						
15						
16						
17						
18						
19						
20						
21						
22						
23						

*Ranjive i ugrožene grupe mogu uključivati osobe s invaliditetom, starije osobe, domaćinstva s niskim prihodima, žene nosioce domaćinstava, nezaposlene osobe, pripadnike manjinskih grupa, osobe koje žive u udaljenim područjima, kao i druge osobe koje zbog svojih socijalnih, ekonomskih ili zdravstvenih okolnosti mogu imati otežan pristup informacijama, konsultacijama ili koristima projekta.

Napomena: Podaci se prikupljaju u skladu sa ESS10 Svjetske banke

Prilog 3: Prezentacija

WASEC PROJEKAT

Projekat vodnih usluga i klimatske prilagodljivosti Crne Gore

Javne konsultacije o dokumentima za upravljanje uticajima projekta na životnu sredinu i društvo

Juli 2026. | Podgorica | PROCON – Jedinica za implementaciju projekta

PS12709 | Svjetska banka (IBRD) | 150 miliona EUR | www.procon.me



JAVNE KONSULTACIJE

Vaš glas je jednako važan

Zašto smo tu danas?

Transparentnost projekta

Projekat je vrijedan oko 50 miliona EUR. Javnost mora biti uključena i u fazi pripreme i u fazi implementacije projekta. Svi dokumenti objavljeni su na stranicama resornih ministarstava za ekologiju i vodoprivredu Crne Gore i stranici PROCON-a koji ima ulogu jedinice za implementaciju projekta.

Vaše pravo na informaciju

Zakoni Crne Gore i standardi Svjetske banke obavezuju nas da vas informišemo PRIJE nego što projekat krene da se sprovodi i da čujemo vaše mišljenje.

Vaše sugestije i komentari du dobrodošli

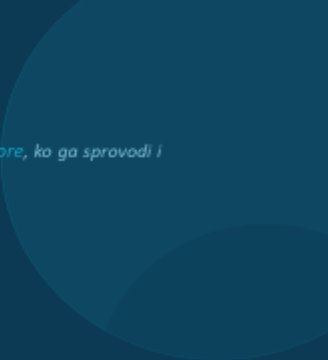
Pisane komentare možete dostaviti najmanje 15 dana od objave dokumenata. Svaki komentar biće razmotren, dokumentovan i javno dostupan.

WASEC projekat – Javne konsultacije – Crna Gora, juli 2026.

DIO 1

O projektu

Šta je Projekat vodnih usluga i klimatske prilagodljivosti Crne Gore, ko ga sprovodi i zašto je važan za Crnu Goru



Šta je Projekat vodnih usluga i klimatske prilagodljivosti Crne Gore?

PROCON (PIU)

Implementaciona jedinica projekta

Vrijednost: ~50 miliona EUR

Prioritetni podprojekti:

21 podprojekat (vodovod i kanalizacija)

Proširenje kapaciteta postrojenja za preradu vode (Skadarsko jezero): **+250 l/s (ukupno 350 l/s)**

Institucionalne reforme i upravljanje: **tarife, strategija i digitalna platforma**

Svjetska banka

Finansijer i partner projekta

Zašto Svjetska banka?

- Povoljni uslovi kreditiranja za vodni sektor
- Obavezno poštivanje standarda za upravljanje životnom sredinom i društvom (ESS)
- Međunarodna vidljivost i kredibilitet
- Tehničko znanje iz globalnih projekata vodosnabdijevanja

WASDC projekat – javne konsultacije – Crna Gore, juli 2026.

Četiri komponente projekta

Šta projekat konkretno radi na terenu?

KOMPONENTA 1	KOMPONENTA 2	KOMPONENTA 3	KOMPONENTA 4
Vodovod i kanalizacija Pouzdanija i kvalitetnija voda kroz rehabilitaciju i proširenje vodovoda i kanalizacionih mreža putem 21 prioritetnog podprojekta širom Crne Gore.	Sigurnost/pouzdanost vodosnabdijevanja u priobalnom području Proširenje kapaciteta prerade vode na Skadarskom jezeru za +250 l/s i tehnička pomoć za rijeku Moraču i upravljanje sedimentom.	Upravljanje vodnim sektorom Jačanje institucija vodnog sektora: tarifna reforma, nacionalna strategija, digitalna platforma i jačanje kapaciteta komunalnih preduzeća.	Upravljanje projektom MERS MPVŠ PROCON TSU

WASDC projekat – javne konsultacije – Crna Gore, juli 2026.

Komponenta 1: Pouzdano snabdijevanje vodom za domaćinstva i privredu

"Obnova vodovoda znači manje kvarova, manje gubitaka i pouzdanije snabdijevanje vodom"

21

prioritetnih
podprojekata

~40

miliona EUR
Komponenta 1

2

faze ulaganja
I.1: 11 · I.2: 10

62 → 21

odabrano iz
62 prijedloga

Šta donosi obnova komunalne infrastrukture u opštinama?

Komponenta 1 finansira rehabilitaciju i proširenje centralizovanih vodovoda i kanalizacionih mreža kroz 21 prioritetni podprojekat u opštinama. Ulaganja se sprovode u dvije faze (Faza I.1 — 11 podprojekata, ~17,7 mil EUR; Faza I.2 — 10 podprojekata, ~22,7 mil EUR) i donose pouzdanije snabdijevanje, manje gubitaka vode i veću otpornost na klimatske promjene.

WASDC projekat – javne konsultacije – Crna Gore, juli 2026.

Komponenta 2: Sigurnost/pouzdanost vodosnabdijevanja u priobalnom području

"Priobalno područje sve teže dobija dovoljno vode — projekat osigurava hitno i dugoročno rješenje."

IZAZOV

Prekomjerno vađenje šljunka iz rijeke Morače produbilo je korito i smanjilo izdašnost izvora Bolje Sestre — najvažnijeg vodnog resursa u zemlji.

Ljeti, kad je potražnja na primorju najveća, snabdijevanje vodom postaje nepouzdan — dolazi do nestašica.

Ova nestabilnost ugrožava vodosnabdijevanje cijelog crnogorskog primorja.

RJEŠENJE: KOMPONENTA 2

Dvije linije djelovanja:

Hitno: +250 l/s prerade
Ukupno: 350 l/s do 2028.

Proširenje postrojenja za preradu vode na Malom Blatu (Skadarsko jezero) i tehnička pomoć za upravljanje rijekom Moračom i sedimentom — osnova za dugoročno rješenje.

Napomena: Radovi se izvode u Nacionalnom parku Skadarsko jezero — ESMF propisuje obavezne procedure zaštite za svaku lokaciju.

WASDC projekat – Javna konsultacije – Crna Gora, juli 2026.

DIO 2

Identificirani uticaji i rizici na životnu sredinu i društvo

Glavni uticaji i rizici prepoznati kroz procjenu u pripremnoj fazi

WASDC projekat – Javna konsultacije – Crna Gora, juli 2026.

Glavni identificirani uticaji i rizici

Uticaji na životnu sredinu

- Buka, prašina i vibracije tokom građevinskih radova
- Uticaj na biljni i životinjski svijet
- Radovi u zaštićenim područjima (Skadarsko jezero)
- Radovi uz vodna tijela i upravljanje građevinskim otpadom

Uticaji na društvo

- Zdravlje i sigurnost radnika i stanovništva
- Zauzimanje i korišćenje zemljišta
- Bezbjednost lokalnog stanovništva tokom radova
- Saobraćaj i privremeni prekidi vodosnabdijevanja

WASDC projekat – Javna konsultacije – Crna Gora, juli 2026.

Instrumenti za upravljanje uticajima i rizicima na životnu sredinu i društvo

Zašto su napravljeni, šta pokrivaju i koja im je svrha

WAGOC projekat – Javna konsultacije – Crna Gora, juli 2026.

Svjetska banka zahtijeva da svi projekti izbjegavaju, minimiziraju i ublažavaju potencijalne negativne uticaje na ljude i životnu sredinu, te da zajednice na koje se projekat odnosi budu informisane, konsultovane i saslušane tokom cijelog procesa pripreme i implementacije projekta.

Standardi Svjetske banke (ESS)

Svjetska banka ima 10 obaveznih standarda (ESS1–ESS10) kojima se osigurava da projekti, između ostalog:

- Ne štete zdravlju radnika i lokalnog stanovništva
- Ne uzrokuju trajnu štetu prirodi i okolišu
- Ne krše prava vlasnika i korisnika zemljišta
- Uključuju zajednicu u donošenje odluka
- Štite ranjive grupe od diskriminacije
- Sprečavaju pojavu seksualne eksploatacije i zlostavljanja i seksualno uznemiravanje

Ovi standardi su međunarodna obaveza Klijenta/Zajmoprimca prema Banci.

Zakonodavstvo Crne Gore

Dokumenti su usklađeni s domaćim propisima, uključujući:

- Zakon o životnoj sredini Crne Gore
- Zakon o eksproprijaciji Crne Gore
- Zakon o radu Crne Gore
- Zakon o zaštiti i zdravlju na radu
- Zakon o slobodnom pristupu informacijama Crne Gore

Gdje postoji razlika između standarda SB i domaćeg zakona primjenjuje se stroži standard, uvijek u korist zaštite.

WAGOC projekat – Javna konsultacije – Crna Gora, juli 2026.

Pregled pripremljenih instrumenata za upravljanje uticajima i rizicima projekta na životnu sredinu i društvo

Svaki dokument ima jasno definisan opseg i namjenu

- 1 ESMF**
Okvir za upravljanje zaštitom životne sredine i društva
- 2 SEP**
Plan angažovanja i rješavanja strana
- 3 LMP**
Procedure upravljanja radnom snagom
- 4 RPF**
Okvir politike preseljenja i upravljanja uticajima gubitka zemljišta, imovine i izvora prihoda
- 5 ESCP**
Plan obaveza za zaštitu životne sredine i društvene pitanja



WAGOC projekat – Javna konsultacije – Crna Gora, juli 2026.

1 ESMF — Okvir za upravljanje zaštitom životne sredine i društva

Zašto je ovaj dokument potreban?

Tačne lokacije i projektni detalji podprojekata još se finaliziraju. Dok ne znamo gdje će se izvoditi radovi, ne možemo izraditi konkretan plan zaštite životne sredine i društva.

ESMF je 'krovni dokument' koji propisuje KAKO ćemo to uraditi:

- Obavezni skrining (provjera) svake lokacije
- Klasifikacija rizika (nizak / umjeren / značajan/visok)
- Obavezni sadržaj svakog budućeg ESMP plana
- Kriteriji za isključivanje neprikladnih lokacija

Identificirani utjecaji i mjere zaštite

- Buka, prašina i vibracije tokom građevinskih radova
- Uticaj na biljni i životinjski svijet
- Radovi u zaštićenim područjima (Skadarsko jezero)
- Radovi uz vodna tijela i upravljanje građevinskim otpadom
- Zdravlje i sigurnost radnika i stanovništva
- Zauzimanje i korišćenje zemljišta
- Bezbjednost lokalnog stanovništva tokom radova
- Saobraćaj i privremeni prekid vodovodnog opskrbljivanja

WASEC projekat – Javna konsultacije – Crna Gora, juli 2026.

2 SEP — Plan angažovanja zainteresovanih strana

Ko su zainteresovane strane? Svi koji mogu biti zainteresovani i pogođeni projektom: domaćinstva i privreda u 21 opštini, stanovništvo u priobalnom području, komunalna preduzeća, lokalne vlasti, NVO i mediji. SEP propisuje proces objave informacija, identifikaciju strana koje su pod uticajem projekta i ostalih zainteresovanih strana i pristup komunikaciji sa i angažovanja ovih strana. Definiše i način na koji će se mišljenja zainteresovanih strana sakupljati, adresirati i uključiti u proces pripreme projekta i donošenje odluka.

Posebna pažnja: Ranjive grupe

SEP prepoznaje i štiti:

- Domaćinstva s niskim primanjima
- Starije osobe i osobe s invaliditetom
- Romske zajednice
- Žene i ruralno stanovništvo sjevera

Za ove grupe predviđene su posebne metode komunikacije: terenske posjete, materijali na razumljivom jeziku i produženi rokovi za odgovor.

Mehanizam za pritužbe, sugestije i ideje (GRM)

Svako može uložiti pritužbu, dati ideju ili sugestiju:

- Pisanim putem na adresu PROCON-a
- Telefonom ili e-mailom
- Anonimno (kutije na gradilištima)

Kontakt: PROCON, Podgorica, Crna Gora
Telefon: +382 20 201 545
E-mail: grievances_wasec@procon.me

Rok za rješavanje pritužbi: 15 radnih dana

WASEC projekat – Javna konsultacije – Crna Gora, juli 2026.

3 LMP — Procedure upravljanja radnom snagom

Prava i obaveze radnika

- Direktno zaposleni u PIU/PROCON i radnici izvođača.

Osnovna prava i obaveze:

- Obavezni pisani ugovori o radu
- Zabrana dječjeg rada
- Zabrana prisilnog i prinudnog rada
- Pravo na organizovanje i kolektivno pregovaranje
- Poseban mehanizam za žalbe radnika
- Zabrana diskriminacije i seksualnog uznemiravanja i zlostavljanja
- Kodeks ponašanja

Sigurnost i zdravlje na radu

Iskop i rovovi
Polaganje cijevi — obezbjeđenje rovova i zaštita od obrušavanja

Azbest
Uklanjanje azbestno-cementnih cijevi uz respiratore, vlaženje i ovlašćeno zbrinjavanje

Rad uz vodu i u skučenom prostoru
Prsluci za spašavanje, dozvole za ulazak u šahtove i zabrana samostalnog rada

Vanredni događaji
Planovi evakuacije, protokoli prve pomoći, obavezno osiguranje radnika

WASEC projekat – Javna konsultacije – Crna Gora, juli 2026.

4 RPF — Okvir politike preseljenja i upravljanja uticajima gubitka zemljišta, imovine i izvora prihoda

Šta je RPF i zašto postoji?

Okvir politike preseljenja i upravljanja uticajima gubitka zemljišta, imovine i izvora prihoda je preventivni dokument koji unaprijed definiše pravila i procedure za zaštitu prava ljudi koji bi eventualno mogli biti pogođeni realizacijom projekta.

Tačne trase i lokacije pojedinačnih podprojekata još uvijek se finaliziraju. Ovaj dokument se priprema unaprijed kako bi se osiguralo da, ukoliko budući radovi zahtijevaju korišćenje privatnog zemljišta, ograniče pristup imovini ili izazovu druge uticaje na vlasnike i korisnike zemljišta, postupci budu jasni, transparentni i pravični.

WASCC projekat – Javna konsultacije – Crna Gora, juli 2026.

4 RPF — Okvir politike preseljenja i upravljanja uticajima gubitka zemljišta, imovine i izvora prihoda – kako se provodi

Naknada se ne obračunava po "knjižodstvenoj" već po **punoj tržišnoj vrijednosti imovine**

Ovo znači:

- Bez amortizacije (ne oduzima se starost imovine)
- Uključeni transakcijski troškovi (notari, porezi)
- Naknada se isplaćuje PRIJE premještanja
- Naknada za gubitak zemljišta, imovine ili pristupa imovini koji dovodi do gubitka izvora prihoda ili drugih sredstava za život
- Privremena izmjesta se posebno nadoknađuju

Ko ima pravo na naknadu?

RPF priznaje prava **svima prisutnima** na lokaciji prije određenog krajnjeg roka:

- Punopravni vlasnici zemljišta i objekata na zemljištu
- Zakupci i stanari
- Neformalni korisnici (npr. ko koristi zemljište bez vlasničkog lista)

Niko ne može biti premješten ili mu ne može biti oduzeto zemljište koje koristi u formalne ili neformalne svrhe bez prethodne konsultacije i isplate naknade.

WASCC projekat – Javna konsultacije – Crna Gora, juli 2026.

5 ESCP — Plan obaveza za zaštitu životne sredine i društvena pitanja

Namjena dokumenta: Ovaj dokument je operativni priručnik za sve **izvođače** radova. Definiše tačno šta se mora uraditi prije, tokom i nakon radova na svakom gradilištu.

Šta se ISKLJUČUJE iz programa - Neće biti finansirano:

- Aktivnosti s trajnim štetnim uticajem na staništa (npr. kritična prirodna staništa)
- Radovi koji ošteđuju kulturnu baštinu (objekti zaštićeni zakonom)
- Aktivnosti s rizikom prinudnog ili dječjeg rada
- Aktivnosti koje zahtijevaju značajno prisilno raseljavanje stanovništva
- Aktivnosti koje uzrokuju značajan gubitak izvora prihoda ili sredstava za život stanovništva (ekonomsko raseljavanje)
- Aktivnosti sa značajnim negativnim uticajima na ranjive i ugrožene grupe (osobe s invaliditetom, starije osobe, domaćinstva s niskim prihodima i sl.)
- Aktivnosti koje stvaraju neprihvatljive rizike po zdravlje i sigurnost lokalne zajednice

Sigurnosne mjere tokom radova

Iskop i rovovi

Obezbeđenje rovova i ograđivanje — niko bez zaštitne opreme

Zona oko gradilišta

Osiguranje perimetra tokom radova — zaštita prolaznika

Gravevinski otpad

Iskop, ambalaza, azbest — odvoz i zbrinjavanje po ESMP protokolu

Saobraćaj i pristup

Plan upravljanja saobraćajem i najava prekida vođenja (48h)

WASCC projekat – Javna konsultacije – Crna Gora, juni 2025.

Šta ovo znači za vas?

Vaša prava, rokovi i gdje pronaći sve dokumente

WASEC projekat – Javna konsultacije – Crna Gora, juli 2026.

Šta vas konkretno štiti?

Ovi dokumenti nisu apstraktni — daju vam konkretna prava koja možete ostvariti

Ako ste korisnik vodne usluge

Pravo na jasne informacije o radovima

Prije radova morate biti obaviješteni o prekidima vodosnabdjevanja, trajanju i obimu radova — najmanje 48 sati unaprijed.

Ako živite blizu gradilišta

Pravo na konsultacije i prigovor

ESMF i SEP garantuju da ćete biti obaviješteni o planiranoj gradnji. Možete uložiti pritužbu putem mehanizma žalbi.

Ako ste vlasnik/ica zemljišta

Pravo na punu tržišnu naknadu

RPF garantuje naknadu po punoj zamjenskoj cijeni, isplaćenu PRIJE preuzimanja posjeda.

Ako ste radnik/ica na projektu

Pravo na sigurno radno mjesto

LMP propisuje pisane ugovore, zaštitu i pravo na žalbu bez straha od odmazde od strane poslodavca.

WASEC projekat – Javna konsultacije – Crna Gora, juli 2026.

Ključni rokovi i kako učestvovati

15 dana

Rok za pisane komentare

Komentare na dokumentaciju moguće je dostaviti pisanim putem ili e-mailom PROCON-u, najmanje 15 dana od objave (do 31.7.2026).

29.7.2026. (danas)

Javne konsultacije — Crna Gora

Postavite pitanja i iznesite primjedbe direktno timu projekta.

Nakon konsultacije

Obrada i dokumentovanje komentara

Svi komentari biće dokumentovani. Odgovori i izmjene dokumenata biće javno objavljeni.

Tokom implementacije
projekta

Stalni mehanizam za žalbe (GRM)

PROCON (PIU) | +382 20 201 545 | Rok za rješavanje: 15 radnih dana

WASEC projekat – Javna konsultacije – Crna Gora, juli 2026.

Mehanizam za žalbe

Podaci o GRM kontaktu	GRM kontakt PROCON (PIU)
Odgovornosti	Prijem, potvrda prijema, evidentiranje i prosljeđivanje pritužbi; komunikacija s podnosiocima pritužbi; praćenje rješavanja; zatvaranje pritužbi.
Kontakt podaci	+382 20 201 545 grievances_wasec@procon.me PROCON, Podgorica, Crna Gora

WASEC projekat – Javna konsultacije – Crna Gora, juli 2026.

Gdje naći sve dokumente?

Svi dokumenti su javno dostupni — transparentnost je obaveza, ne opcija

<https://www.gov.me/mers>
<https://www.gov.me/mpsv>
<https://www.procon.me>

Sva dokumentacija WASEC projekta objavljena je na ovim adresama

- | | | | |
|---|--|---|--|
| 1 | ESMF — Okvir za upravljanje uticajima na životne sredinu i društvo | 2 | SEP — Plan angažovanja zainteresovanih strana |
| 3 | LMP — Procedure upravljanja radnom snagom | 4 | RPF — Okvir politike preseljenja i upravljanja uticajima gubitka zemljišta, imovine i izvora prihoda |
| 5 | ESCP - Plan obaveza za zaštitu životne sredine i društvena pitanja | | |

WASEC projekat – Javna konsultacije – Crna Gora, juli 2026.

Naredni koraci u angažovanju zainteresovanih strana i pripremi projekta

- | | |
|---|---|
| 1 | Obrada komentara
Svi komentari, pitanja, sugestije i ideje biće evidentirani, razmotreni i, gdje je relevantno, ugrađeni u projektne dokumente. |
| 2 | Ažuriranje i objava informacija
Ažurirani dokumenti, odgovori na komentare i naredne informacije biće javno dostupni putem zvaničnih kanala projekta. |
| 3 | Nastavak komunikacije sa zajednicama
Komunikacija sa opštinama, komunalnim preduzećima, korisnicima usluga i ranjivim grupama nastavlja se tokom pripreme i realizacije. |
| 4 | Priprema prije početka radova
Za svaku lokaciju/podprojekat biće pripremljeni planovi upravljanja uticajima na životnu sredinu i društvo specifični za lokaciju, način informisanja građana i funkcionisanje mehanizma za pritužbe. |

WASEC projekat – Javna konsultacije – Crna Gora, juli 2026.

Hvala na pažnji

Vaša pitanja su dobrodošla

Web stranica: www.procon.me

Kontakt za žalbe: PROCON (PIU) | +382 20 201 545

Javne konsultacije: Juli 2026. — Crna Gora

WASEC projekat (P512700) | Svjetska banka (IBRD) | PROCON (PIU) | ~50 miliona EUR

Prilog 4: Formulari za komentare

MATRICA-KOMENTARA-I-ODGOVORA

Javna rasprava — WASEC-projekt

Ovaj dokument sadrži sve komentare zainteresiranih strana koje rasprava i odnose se na odgovore odgovornih institucija

R.br.	Datum-prijema	Podnosilac komentara	Način dostave (usmeno/pisano/email)	Dokument na koji se odnosi (ESMF/SEP/LMP/RPF/ESMP)	Komentar/žalba	Odgovor	Status (Prihvaćen/Djelimično/Odbijen/U-obrađi)
1							
2							
3							
4							
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10							
11							
12							
13							
14							

Pripremio:

Datum:

Odobrio:

Datum:

Prilog 5: Fotografije

