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Government of Montenegro Ministry of Agriculture, Forestry and Water Management No. 05-308/23-335/  $\mbox{$\backslash$}\$  Podgorica

On the basis of the Decision of establishment of the IPARD II monitoring committee of Montenegro from 13<sup>rd</sup> of April 2023 (No. 05-308/23-335/10), IPARD III monitoring committee on its first session, held on 1<sup>st</sup> of June 2023 adopted the:

# RULES OF PROCEDURE OF THE MONITORING COMMITTEE FOR THE IPARD III PROGRAMME OF MONTENEGRO (IPARD III monitoring committee)

## **General provisions**

- Commission implementing decision C(2022)4726 on 29<sup>th</sup> June 2022. was formally adopted the IPA III Rural Development programme (IPARD III) of Montenegro for the years 2021-2027.
- 2. Ministry of Agriculture, Forestry and Water Management established the IPARD III monitoring committee on 13rd of April 2023 on the basis of the Law on Ratification of the Framework Financial Agreement between Montenegro represented by the Government of Montenegro and the European Commission on the rules for the implementation of the Union's financial assistance to Montenegro under the Instrument for Pre-Accession Assistance (IPA III) ("Official Gazette of Montenegro-International Treaties", No. 6/2022) and the Law on Ratification of the Sectoral Agreement between the Government of Montenegro and the European Commission, which sets out rules for the management and implementation of the Union's financial assistance to Montenegro under the Instrument for Pre-accession support for the policy area "Agriculture and rural development" (IPARD III) ("Official Gazette of Montenegro International Treaties", No. 1/2023) and Art. 15 and 29 of the Law on State Administration ("Official Gazette of Montenegro" No. 78/2018, 70/21 and 52/22).
- 3. Rules of Procedure of the IPARD III monitoring committee for monitoring the implementation of the Programme for the development of agriculture and rural areas in Montenegro under IPARD III 2021-2027 shall regulate the manner of work, rights and obligations of members, decision-making process and other issues relevant for the work of the Committee and may be changed by the IPARD III monitoring committee as need arises. Such changes shall be communicated in advance to the Commission.
- 4. For the purposes of Article 53(1) of the FFPA, the IPARD III monitoring committee shall examine the results of the IPARD III programme, in particular the achievement of the targets set for the different measures and the progress on utilisation of the financial allocations to those measures. In this regard, the IPARD Managing Authority shall ensure that all relevant information in relation to the progress of measures is made available to the IPARD III monitoring committee and the NIPAC.
- 5. According to Article 53(6) of the FFPA, the IPARD III monitoring committee shall adopt its rules of procedure, to be drawn up in consultation with the IPARD Managing Authority, the IPARD Agency, the NIPAC and the Commission. Those rules shall be adopted by the IPARD III monitoring committee at its first meeting and may be changed by the IPARD III monitoring committee as need arises. Such changes shall be communicated in advance to the Commission.
- 6. The IPARD III monitoring committee thus established shall be responsible for reporting, monitoring and evaluating the implementation of the IPARD III programme in accordance with the provisions of Section VI of the sectoral agreement (SA).

#### **Definitions**

#### Article 2

## In these rules of procedure:

- a) The Ministry refers to the Ministry of Agriculture, Forestry and Water management of Montenegro,
- b) The Commission refers to the European Commission,
- c) The committee refers to the IPARD III monitoring committee,
- d) The chairperson refers to the chairperson of the IPARD III monitoring committee,
- e) The programme refers to the 'Programme for the development of Agriculture and Rural Areas in Montenegro under IPARD III 2021-2027 (IPARD III programme),
- f) The secretariat refers to the IPARD Managing Authority which has the function as the permanent committee's secretariat,
- g) NAO refers to the National Authorising Officer,
- h) NIPAC refers to National IPA Coordinator,
- Observer refers to experts from the economic sectors relevant for the implementation of the programme.

## Appointment and structure of the committee

- The committee has been set up and its members/alternates have been appointed by the Decision of the Ministry of Agriculture, Forestry and Water Management, dated 13<sup>rd</sup> of April 2023 with reference No. 05-308/23-335/3.
- 2. The Decision on the appointment of the committee is attached in Annex.
- 3. The committee is composed of the representatives of the relevant national authorities and bodies and other stakeholders in accordance with Article 53(7) of the FFPA.
- 4. The following national and territorial (local) authorities and bodies, representatives of economic, social, environmental, civil society partners but also representatives of the academic institutes and rural development network participate in the work of the committee:
  - Ministry of Agriculture, Forestry and Water Management
  - Ministry of Finance
  - Ministry of European Affairs
  - Authority for food safety, veterinary and phytosanitary affairs
  - Ministry of Economic Development and Tourism
  - Ministry of Human and Minority Rights
  - Ministry of Ecology, Spatial Planning and Urbanism
  - Environmental Protection Agency
  - Ministry for Human and Minority Rights
  - Statistical Office of Montenegro
  - Chamber of Commerce of Montenegro
  - Chamber of Crafts of Montenegro
  - Chamber Engineering of Montenegro
  - NGO Green home
  - Faculty for food technology, food safety and ecology/University of Donja Gorica
  - Biotechnical faculty/University of Montenegro
  - Faculty of Tourism and Hospitality / University of Montenegro
  - Faculty of Mechanical Engineering / University of Montenegro
  - NGO "Healthy grain"
  - Union of Municipalities of Montenegro

- National Association of Beekeepers
- National Association of viticulturist and wine producers of Montenegro
- · Association of olive and olive oil producers Bar
- Centre for Agro development, Bijelo Polje
- Control and certification body "Monteorganica"
- Montenegro Business Alliance
- Rural Development Network
- Union of livestock breeders of Northern part of Montenegro
- Association of Agricultural Fruit and Vegetable Producers "Ratar"
- Regional Development Agency for Bjelasica, Komovi and Prokletije
- Rural tourism association "Tourism in villages"
- Association of Producers "Domaće voće Poblaće"
- Agricultural cluster of Montenegro
- Montenegrin Fishermen's Association Trio Mare
- National Association of Fish Producers of Montenegro
- · Associations of Private Forest Owners
- 5. The members and their alternates shall be replaced with a decision of the authority, in charge of setting up the committee and designating its members, in the following cases:
  - a. on their own request.
  - b. in the event of systematic violations of their obligations.
  - c. in the event of passed sentence for deliberate crime of general character.
  - d. in the event of not meeting their obligations for a period longer than one year.
  - e. in the event of death or setting under judicial disability.
- 6. The presence of the chairperson or her/his deputy is obligatory for the proceeding of the committee.
- 7. All members of the committee (in case of their absence their alternates) including the chairperson, have each one vote.
- 8. The following entities have observer status:
  - Investment Development Fund
  - EU delegation to Montenegro
  - Audit Authority
  - European Commission/DG AGRI

- Representatives of the IPARD Managing Authority, the IPARD Agency, the NAO and the NIPAC shall participate in the work of the committee as members without voting right.
- The Commission shall participate in the work of the committee, in an advisory capacity, and without
  voting rights. The Commission representative may give an oral comment on points raised during the
  discussion of issues on the agenda. However, official positions on the part of the Commission are
  only those expressed in writing.

3. The working language of the committee is English. Simultaneous interpretation to and from the national language and translation of documents shall be provided when necessary.

## Secretariat of the committee

#### Article 5

- 1. The committee shall be assisted in its work by the IPARD Managing Authority, which, at the same time, has the function of a permanent committee's secretariat.
- 2. The secretariat shall perform all duties necessary for the proper conduct of the work of the committee and, in particular, it shall:
  - a) collect and/or elaborate, translate and distribute electronically/or in paper version, to all members of the committee, the documents and materials (reports, analyses, proposals) needed for the work of the committee,
  - b) organise and carry out the preparation of the committee meetings and assist its activities,
  - c) draft the minutes of the sessions of the committee,
  - d) be responsible for book-keeping and documentation of the committee's work, including all the statements and decisions taken at the sessions,
  - e) execute the decisions of the committee and ensure the necessary exchange of information between the concerned parties,
  - f) ensure sufficient publicity of the work of the committee,
  - g) provide for all technical and logistical arrangements, including translation and interpretation, where necessary, to permit the effective participation of the committee's members in discussions and resolutions.
- 3. All correspondence concerning the activities of the committee shall be addressed to the secretariat of the committee.

## Article 6

The chairperson in his own capacity or on the request of a member of the committee, may, if necessary, invite the representatives of other state administration bodies or other domestic as well as foreign experts to take part in the proceedings.

## Responsibilities and tasks of the committee

## Article 7

The committee shall carry out the tasks and responsibilities laid down in Article 53(4) of the FFPA and Article 54 of the SA, including the following:

- a. to review and ensure the effectiveness and quality of implementation of the programme in order to attain specific objectives of the programme.
- b. to report to the IPA monitoring committee, in particular, the information relating to:

- i. the progress made in implementing the programme, by measures or operations; this shall include the results achieved, financial implementation indicators, operational conclusions, any recommendations and other factors and shall be established with a view to improving the implementation of the programme;
- ii. any aspects of the functioning of the management and control system, raised by the Audit Authority, the NAO or the NIPAC.
- c. to examine the results of the programme, in particular the achievement of the targets set for the different measures and the progress on utilisation of the financial allocations to those measures in the programme presented in the form of up-to-date monitoring tables. In this regard, the IPARD Managing Authority shall ensure that all relevant information on the progress of measures is made available to the committee and the NIPAC.
- d. to review periodically progress made towards the objectives, achieving the planned output and results set out in the programme and discuss any problematic issues and actions. For this purpose, it shall, in particular, provide the following:
  - i. information on any sectors or measures where difficulties are experienced,
  - ii. information on the results of checks carried out.
- e. to consider and approve, where appropriate, any proposal, drawn up by the IPARD Managing Authority, to the Commission to amend the programme.
- f. It may, following consultation with the IPARD Managing Authority and the IPARD Agency, propose to the IPARD Managing Authority for submission to the Commission, with copy to the NIPAC and the NAO, amendments or reviews of the programme to ensure the achievements of the programme's objectives and enhance the efficiency of the assistance provided.
- g. to consider and approve the annual and final implementation reports before they are sent to the NIPAC for submission to the Commission, with copies to the NAO and the Audit Authority.
- h. to examine the evaluations of the programme and approve annual evaluation plans.
- to be informed on the main findings and conclusions of annual audit reports and results of the controls undertaken by the IPARD Agency as well as on the remedial follow-up actions of these controls.
- j. to consider and approve the plan of visibility and communication activities referred in Article 32 of the SA as well as any subsequent updates of the plan.
- k. to be consulted on the technical assistance activities under IPARD III programme. It shall consider and approve each year an indicative annual action plan for the implementation of technical assistance activities, including indicative amounts for information purposes.
- When required by the programme or by the SA, to give an opinion on any matter, it shall act accordingly.
- m. All final documents of the committee shall be made public.

**Work of the Committee** 

#### Article 8

- Meetings of the committee shall be convened by the chairperson and held at a location proposed by the chairperson. The committee shall meet at least twice per 12 months.
- 2. The chairperson can, at his own initiative or at the initiative of 1/3 of members or at the initiative of the Commission, convene ad hoc meetings.

#### Article 9

- 1. The chairperson shall determine a date for each meeting and propose the agenda.
- The secretariat shall send the invitations together with the proposed agenda including any supporting documents electronically/or in paper version at least 10 working days prior to the meeting to the members of the committee. All documentation addressed to the Commission shall be sent in English.
- Decisions on points included in the agenda less than 10 days prior to the convened meeting can only be taken if there is consensus within the committee.
- 4. If the documents have not been sent in time, the members can request the decision on the topic concerned to be postponed for a decision at the following meeting, or to be submitted in written procedure.
- The agenda shall make a distinction between proposed issues about which the committee is asked to give an opinion and other issues put to the committee for information or a simple exchange of views.
- If a member should wish to add something to the agenda, he/she shall submit, in written form, such a request with the accompanying documentation at least 5 working days prior to the convened meeting.
- 7. The agenda shall be adopted at the beginning of the meeting.
- The majority of the members of the committee can decide to postpone a decision on a topic of the agenda to the next meeting or to be submitted to the committee in written procedure.

- 1. Members of the committee should analyse the documents prior to the committee meeting in view of developing their position. In this work, members may use technical experts and consult the documents within or outside their organisations as appropriate.
- 2. All decisions and other documents adopted by the committee shall be prepared by the committee's secretariat, while they are signed and submitted by the chairperson.
- 3. All decisions, presentations and final minutes of the committee shall be made available to the public, e.g. on the website of the IPARD Managing Authority.

## Participation in the meetings of the Committee

#### Article 11

- The chairperson chairs the committee meetings. In case of his absence this role is assumed by his deputy.
- 2. Adjournment of the meeting, the working plan for a next meeting and other details related to the work at the meetings of the committee shall be determined by the chairperson.
- The member of the committee shall participate personally in its sessions (voting member). In case of her/his absence the designated alternate shall participate. However, the provisions of paragraph 3 of Article 3(3) shall apply.
- 4. All changes of the members and their alternates as decided in accordance with Article 3(1) shall be reported to the secretariat of the committee at least 10 working days prior to the meeting.
- 5. The committee shall examine the absence of members or their alternates and shall propose measures to the bodies, which have nominated them, taking into account the basic principles of the establishment of the committee.

## Decision making/voting

#### Article 12

- 1. The decisions within the committee can be taken if at least 2/3 of all committee members (including chairperson or alternates) are present.
- The committee decisions shall be reached by consensus. In the event of the committee being unable
  to arrive at consensus in respect of any matter, the issue will be referred to a working group set up
  to resolve the issue. The committee will be informed of the outcome of the deliberations and try to
  reach consensus for the second time.
- 3. Where the committee still cannot reach consensus, a voting procedure shall follow. The decision is approved if ¾ of the members (or their alternates) present at the meeting are in favour of the proposal concerned. Every member of the committee, who is still expressing a dissenting voice on the issue, shall have the opportunity of his opinion being reported in the minutes of the meeting.

- In case of urgent matters, which do not justify a meeting of the committee, the chairperson can submit a proposal to the members of the committee for approval by written procedure. The chairperson shall submit to the committee members a draft decision duly accompanied by an explanatory memorandum. The committee members may express an opinion on that draft decision within 10 working days of the date of transmission of those documents.
- The proposal shall be adopted in line with the provisions from Article 12. Once the written procedure is completed, the chairperson shall inform the committee members about the results, including comments from the committee members.
- 3. Any refusal to give agreement must be substantiated. A proposal refused in the framework of a written procedure as well as its substantiation shall be discussed during the next meeting.

## Subsidiary bodies

#### Article 14

- 1. The chairperson may set up working groups to solve specific issues.
- 2. These working groups shall consist of the committee members as well as other experts as appropriate and designated by the committee.
- 3. On the basis of the results of their work, the working groups shall submit proposals and recommendations to the committee.

#### Records of the sessions

#### Article 15

- 1. Minutes shall be written of each meeting of the committee.
- 2. The minutes shall be taken and prepared by the secretariat or by a person designated by the chairperson.
- 3. The minutes shall contain the agenda of the meeting, the list of participants, a summary of the session with all interventions made, the result of the voting, the decisions that have been adopted and the recommendations made by the committee.
- 4. The draft minutes of each meeting shall be circulated for comment to all members of the committee within 15 working days after the meeting. Committee members shall submit their observations, remarks and recommendations to the secretariat within 10 working days after the date of the draft minutes' reception.
- The draft minutes including the comments of the committee members shall be submitted to the Commission for comments at the latest 5 working days after end of the commenting deadline for committee members.
- One copy of the minutes shall permanently be kept at the archives of the IPARD Managing Authority. The final draft minutes shall be signed by the chairperson and be sent to the members not later than 45 working days after the meeting.
- The minutes shall be discussed, decided upon and adopted at the beginning of the following meeting.

#### Follow up of the Committee decisions

- The chairperson shall monitor the implementation of the decisions of the committee and shall take the relevant measures, whenever necessary, to ensure their implementation between the meetings of the committee.
- The chairperson may require reports on the fulfilment of the committee's decision from respective institutions. The chairperson shall present a short report on follow-up activities to the next meeting of the committee.

The reports of the committee shall be prepared in accordance with the work plan and timetable approved by the committee.

#### Code of conduct

#### Article 17

- Every member of the committee and their representatives shall sign a declaration of impartiality and code of conduct.
- 2. The code of conduct includes the following principles:
  - the members of the committee may not engage in providing advice to legal or natural persons, nor be dependent on persons that could affect his/her impartially in exercising his/her functions as a member of the committee, and must not use their membership to benefit or privilege for himself/herself or for another person;
  - the members of the committee must not use their membership to acquire, by the influencing decisions of the legislative, executive benefits for himself/herself or for others.
- 3. If a member of the committee violates the impartiality principles, the chairperson, through the secretariat shall issue a written warning to this member. In case that the violation continues, the secretariat shall send a written request to the Head of the respective institution to nominate another person as committee member within 20 working days.

#### Article 18

These rules of procedure shall enter into force on the day of adoption by the committee.

Chairperson:

Stevan Gajević

#### ANNEX

## Ministerial Decision on the appointment of the committee

# 1. Members of the committee (by name)

## 2. Change of members

In case of change of members or a change of the employment of members of the committee within the organisation which appointed a member to the committee, the member concerned is obliged to inform the Minister of Agriculture, Forestry and Water Management and the committee accordingly.

Following the information concerning the change of a member or his/her employment, steps to acquit such a member and to appoint a new member shall be taken.

The acquittal of a member and the appointment of a new member of the committee shall be done by the Minister of Agriculture, Forestry and Water Management with a prior notice from the chairperson that a change among members or their employment has occurred.

#### 3. Conflict of interest

Members of the committee shall represent the interests of the programme before their personal interests. If a committee's member has any personal interest within the subject of discussion, he/she shall inform the chairperson and other members of the committee. In this case the chairperson shall give the instruction that the minutes of that meeting shall record that a particular member has a personal interest with regard to the subject of discussion, and that consequently, that particular member cannot participate in the vote on the topic concerned.

## 4. Decision on the establishment of the committee

The decision on the establishment of the committee for the programme, including the designation of the chairperson, deputy and the members, taken by Minister of Agriculture, Forestry and Water Management under n° 05-308/23-335/3 and dated 13<sup>rd</sup> of April 2023., is enclosed to this Annex.

# Annex: Statement of impartiality and code of conduct

I, the undersigned, hereby declare that I am familiar with the 'Programme for the development of Agriculture and Rural Areas of Montenegro under IPARD III 2021-2027' (IPARD III programme) and that I will contribute towards its better implementation.

All decisions that I made will be objective and based on the rules of the programme.

I will participate actively in the committee and I will represent the interests of the institution whom I represent.

I will not seek to further own interests before the interests of institution whom I represent, nor before the interests of the programme.

I will not disclose information designated as confidential.

By signing this statement, I confirm that I will execute all obligations in accordance with Rules of Procedures of the monitoring committee for the IPARD III programme of Montenegro (IPARD III monitoring committee).

Institution:	
Name:	
Surname:	
Date:	
Signature:	