

# MINISTRY OF JUSTICE, HUMAN AND MINORITY RIGHTS

# ACTION PLAN FOR THE IMPLEMENTATION OF THE STRATEGY FOR THE REFORM OF THE JUDICIARY 2021-2022

#### INTRODUCTION

Implementation of reform activities in the field of judiciary is certainly a priority for Montenegro in the European integration process. On 12 September 2019, the Government of Montenegro adopted the Strategy for the Reform of the Judiciary 2019-2022 as well as the Action Plan for the implementation of the Strategy for the Reform of the Judiciary 2019-2020. In the previous period, reform activities were aimed at strengthening the independence, impartiality and accountability of the judiciary (Strategic objective I), strengthening the efficiency of the judiciary (Strategic objective II), harmonizing the Montenegrin judiciary with the European judiciary (Strategic objective III), strengthening accessibility, transparency and public confidence in the judiciary (Strategic objective IV) and development of the Ministry of Justice, the Centre for Training in Judiciary and State Prosecution, the Bar Association, notaries, bailiffs and court experts (Strategic objective V).

The Government of Montenegro adopted two annual reports on the implementation of this Action Plan for the year 2019 and 2020 in order to monitor the implementation of this strategic document. The said reports provide detailed statistical overview of the level of implementation of planned activities in the reporting periods, information on progress in achieving operational objectives, a tabular overview of the achieved strategic objectives, as well as appropriate recommendations for the next stages of implementation of the strategic document.

Here we have a new Action Plan for the implementation of the Strategy for the Reform of the Judiciary 2021-2022 which sets out activities, result and impact indicators, deadlines, competent authorities and funding sources needed to implement the strategic guidelines defined by the Strategy for the years 2021 and 2022. The Action Plan envisages 115 activities for the realization of strategic and operational goals.

The latest recommendations of relevant international reports were taken into account while developing the Action Plan for the implementation of the Strategy for the Reform of the Judiciary 2021-2022, so the planned activities were harmonized with these recommendations in order to improve reform results in the most problematic areas. Also, activities from the Action Plan for the implementation of the Strategy for the Reform of the Judiciary 2021-2022 that were not implemented, as well as partially implemented activities, were incorporated into the new Action Plan, with appropriate result indicators and new deadlines for their implementation.

The text of this Action Plan was prepared by representatives of the Ministry of Justice, Human and Minority Rights, judiciary, the State Prosecutor's Office, the Judicial and Prosecutorial Council and Centre for Training in Judiciary and State Prosecution. Representatives of the Bar Association, the Notary Chamber, the Chamber of Public Bailiffs and the Association of Court Experts of Montenegro also contributed to the development of the Action Plan.

For the implementation of this Action Plan, it is necessary to provide funds in total amount of 4,361,414.99 euros (out of which amount 1,386,913 euros from the budget of the judiciary, the State Prosecutor's Office and the Ministry of Justice, Human and Minority Rights, and 2,974,501.99 euros from donor funds).

Control over the implementation of activities from the Action Plan will be performed by the Council for Monitoring the Implementation of the Strategy for the Reform of the Judiciary, while tasks of data collection and processing and preparation of reports of competent bodies, and other administrative and technical tasks shall be performed by the Operational Team composed of representatives of the competent authorities for the implementation of activities from the Action Plan.

\*Note: The beginning of the implementation of several activities in this Action Plan is set for the first and second quarters of 2021, although the adoption of this document is planned for the fourth quarter of 2021. Namely, the implementation of a small number of activities was started or completed before the adoption of this document, so their incorporation into this Action Plan was necessary due to their importance in measuring the degree of implementation of performance indicators of operational objectives.

# ACTION PLAN FOR THE IMPLEMENTATION OF THE STRATEGY FOR REFORM OF JUDICIARY 2019-2022 (for the period 2021-2022)

#### Strategic Objective 1: STRENGTHENING OF THE INDEPENDENCE, IMPARTIALITY AND ACCOUNTABILITY OF THE JUDICIARY

#### a) Independence of Judiciary

Objective 1: Strengthening the independence and professionalism of the judiciary through the full implementation of the system of human resources' planning in the judiciary and state prosecution

Indicator 1:  Independence and professionalism of the judiciary strengthened through the implementation of the system for appointment of judges	Baseline value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
and state prosecutors	15 candidates for judges appointed and 9 candidates for state prosecutors appointed at the beginning of 2019  No president of courts/heads of state prosecution offices appointed at the beginning of 2019	14 candidates for judges and 7 candidates for state prosecutors underwent training  33 judges and 22 presidents of courts appointed  32 state prosecutors and 4 heads of state prosecution offices appointed	48 judges and 53 state prosecutors appointed at the end of 2022 25 presidents of courts appointed at the end of 2022  14 heads of state prosecution offices appointed at the end of 2022
Indicator 2:	Baseline value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation

System for evaluation of the work and promotion of judges and state prosecutors is fully implemented		prosecutors the total num	ges and state evaluated (of ober subject to pation)	55,12% of judges and 79,2% of state prosecutors evaluated at the end of 2020 (of the total number subject to evaluation)	80% of judges and state prosecutors evaluated (of the total number subject to evaluation)	
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
1.1.1 Adopt the plan of vacant judicial posts	Plan of vacant judicial posts adopted	JC	IV Quarter 2021	IV Quarter 2021	No additional budget funds required	Judicial Council Budget
1.1.2 Publish announcements and fill vacant judiciary job positions pursuant to the Plan	2 public announcements published 3 presidents of courts appointed 15 judges appointed.	JC	II Quarter 2021	IV Quarter 2022	523,275.00 EUR 2021: 200,000.00 EUR 2022: 323,275.00 EUR	Judicial Council Budget
1.1.3 Implement the evaluation system for judges and presidents of courts	80% of judges evaluated out of total number subject to evaluation	JC	III Quarter 2021	IV Quarter 2022	No additional budget funds required	Judicial Council Budget
1.1.4 Adopt the Plan of vacant prosecutorial positions	Plan of vacant prosecutorial positions adopted	PC	III Quarter 2021	IV Quarter 2021	No additional budget funds required	Prosecutorial Council Budget
1.1.5 Publish announcements and fill vacant prosecutorial positions pursuant to the Plan	1 internal and 8 public announcements published.  21 state prosecutors evaluated and 10 heads of state prosecution offices appointed.	PC	l Quarter 2021	IV Quarter 2022	671,200.00 EUR 2021: 335,600.00 EUR 2022: 335,600.00 EUR	Prosecutorial Council Budget
1.1.6 Implement the procedure for evaluation of state	80% of state prosecutors evaluated	PC	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Prosecutorial Council Budget

prosecutors and heads of state prosecutions	out of total number subject to evaluation					
1.1.7 Adopt Proposal for the Law on Amendments to the Law on Judicial Council and Judges	Proposal for the Law on Amendments to the Law on the Judicial Council and Judges which will improve the legal provisions related to the election of judges and court presidents, appointment and transfer of judges, evaluation of judges and ethical and disciplinary liability adopted.	MJHMR	IV Quarter 2021	III Quarter 2022	No additional budget funds required	Ministry of Justice, Human and Minority Rights Budget
1.1.8 Adopt Proposal for the Law on Amendments to the Law on the State Prosecutor's Office	Proposal for the Law on the State Prosecutor's Office which will improve the legal provisions related to the election of state prosecutors and heads of state prosecutors, evaluation of state prosecutors, as well as ethical and disciplinary liability.	MJHMR	II Quarter 2021	IV Quarter 2022	No additional budget funds required	Ministry of Justice, Human and Minority Rights Budget
Objective 2: Strengtheni Secretariats	ng the professional and pe	rsonnel capacities	of courts, state	prosecutors' of	ffices, the Judicial Council and the Prose	ecutorial Council and their
	Indicator:		Baselir	ne value	Value achieved after II. year of implementation of the strategic	Targeted value in the end of the strategic document implementation

document

Strengthened professional capacities of courts, state prosecutors' offices, the Judicial Council and the Prosecutorial Council and their Secretaries through increased number of judges, state prosecutors and advisers in the judiciary, state prosecutors' offices and councils of those who underwent training		prosecutors	es and state s underwent he end of 2018	68% of judges and state prosecutors underwent trainings at the end of 2020	90% of judges and state prosecutors underwent trainings at the end of 2022	
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
1.2.1 Develop the Annual Training Plan for judicial office-holders.	Annual Training Plan developed	CTJSP	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Centre for Training in Judiciary and State Prosecution
1.2.2 Implement the trainings for judicial office-holders pursuant to adopted Annual Training Plan for judicial office-holders	Number of trainings, number and structure of the participants	CTJSP	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Centre for Training in Judiciary and State Prosecution
1.2.3 Implement the trainings for the employees in courts and state prosecutors' offices and Secretariats of the Councils	Number of trainings, number and structure of the participants	HRMA CTJSP	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Human Resources Management Authority  Budget of the Centre for Training in Judiciary and State Prosecution
1.2.4 Training of judges and state prosecutors for carrying out the proceedings involving children in accordance with the standards of the judiciary fit for children	Number of trainings, number and structure of the participants	CTJSP	IV Quarter 2021	IV Quarter 2022	15,000.00 EUR 2022: 15,000.00 EUR	Support from international donors (Donor funds) UNICEF

Objective 3: Strengthening the financial independence of the judiciary

	Indicator:  Improved system of financial independence of courts and state prosecution offices in the budget planning and implementation			e value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
system, through the recognition of courts and state prosecution offices as separate budget units and through their independent management of financial resources in the amount of 1% of GDP to be provided		prosecutors independent	ind state of offices not tly managing on funds	Courts and state prosecutors' offices recognized as independent budgetary units In cooperation with the Ministry of Finance, and in anticipation of the introduction of program budgeting, state prosecutor's offices recognized as separate budget units within the internal program of the Ministry of Finance - through sub-programs.	Courts and state prosecutors' offices recognized as separate budget units  Courts and state prosecutors' offices independently manage their own funds in the amount of 1% of GDP	
Activity	Outcome Indicators	Competent institution	Beginning of End of realization		Funds planned for the implementation of activities	Financial resources
1.3.1 Monitor budget execution by courts or state prosecutors' offices as a preparation for the introduction of separate budgets by courts or state prosecutors' offices	Submission of semi- annual reports on the budgetary funds spending per budgetary items to the Judicial Council or Prosecutorial Council by the presidents of courts or heads of state prosecutors' offices	JC PC MF	III Quarter 2021 IV Quarter 2022		No additional budget funds required	Judiciary and State Prosecution Budget Judicial Council Budget
1.3.2 Provide for funds for the work of the judiciary and state prosecutors' offices in	Funds in amount of at least 1 % of GDP provided annually	MF JC PC	II Quarter 2021	l Quarter 2022		Judiciary and State Prosecution Budget

the budget, all according to the law						
1.3.3 Recognition of	Courts and state	MF	II Quarter	IV Quarter	No additional budget funds required	Judiciary and State Prosecution
courts and state	prosecutors' offices	JC	2022	2022		Budget
prosecutors' offices as	recognizes as	PC				
independent budgetary	independent budgetary					
units in the Law on	units					
Budget Law on budget						
1.3.4 Install the	Software installed in all	SC	II Quarter	IV Quarter	80.000,00 EUR	Judiciary Budget
software for budget	courts	Courts	2022	2022		
execution in all courts					2022: 80,000.00 EUR	

#### b) Impartiality of the judiciary and liability of judges and state prosecutors

Objective 4: Strengthening of impartiality and integrity of judicial office-holders through the consistent adherence to the principle of random allocation of cases, through the application of provisions for exemption and adherence to the codes of ethics

Indicator 1:  Random electronic allocation of cases implemented in all courts	Baseline value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
	Electronic allocation of cases not applied in misdemeanour courts	The new Judicial Information System (JIS), which is under development, will also cover misdemeanour courts. Implementation of the new system in misdemeanour courts which will enable random allocation of cases planned for the end of 2021	Electronic allocation of cases applied in misdemeanour courts
Indicator 2:  Adherence to the code of ethics by judges and state prosecutors	Baseline value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
	15 initiated procedures against judges/1 determined violation at the end of 2018	in 100% of initiated procedures against judges Commission made decisions at the end of 2020	in 100% of the proceedings initiated against the judges/state prosecutors Commissions made decisions at the end of 2022

			against public determined vi	procedures prosecutors/0 olations at the f 2018	in 92% of initiated procedures against state prosecutors Commission made decisions at the end of 2020	
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
1.4.1 Adopt annual work schedules in misdemeanour courts in compliance with the principle of random allocation of cases	Annual work schedule adopted in misdemeanour courts	Misdemeanour courts	I Quarter 2021	I Quarter 2022	No additional budget funds required	Judiciary Budget
1.4.2 Conduct continuous monitoring of the system of random allocation of cases	Annual Report on the number of conducted supervisions and identified deficiencies	MJHMR	I Quarter 2021	IV Quarter 2022	No additional budget funds required	Ministry of Justice, Human and Minority Rights Budget
1.4.3 Monitor the application of provisions on the exemption of judges and state prosecutors	Annual Report on the number of submitted and adopted requests for exemption by the parties, judges and public prosecutors.	JC SSP	I Quarter 2021	IV Quarter 2022	No additional budget funds required	Judicial Council Budget Budget of the State Prosecutors' Office
1.4.4. Implement procedures instituted upon the initiatives for establishing violations of the Code of Ethics by the judges and the state prosecutors	Number of initiated procedures for determining the violation of the Code of Ethics of judges and state prosecutors	JC PC	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Judicial Council Budget Prosecutorial Council Budget
1.4.5. Implement continuous education of judges and state	2 trainings on ethical codes of judges and state prosecutors and	CTJSP	III Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Centre for Training in Judiciary and State Prosecution

prosecutors and the members of the Judicial and Prosecutorial Councils on the Code of Ethics	members of the Judicial and Prosecutorial Council conducted					
1.4.6. The Code of Ethics Commission provides advisory opinions regarding violations of the Code of Ethics	The Code of Ethics Commission acted in 100% of the requests for advisory opinions	JC PC	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Judicial Council Budget Prosecutorial Council Budget

# c) Liability of other professions in the judiciary

### Objective 5: Strengthen the system of liability of other professions in the judiciary through the promotion of ethics and professional conduct

Indicator:  By implementing accountability procedures and promoting ethics and professional behavior, the system of responsibility of other professions in the judiciary (lawyers, notaries, bailiffs and court experts) strenghtened		procedures for ethical /discip of lawyers, no and court exp	e value  O initiated or determining clinary liability otaries, bailiffs overt witnesses d of 2018	Value achieved after II. year of implementation of the strategic document  50% out of the total number of the initiated procedures for determining ethical /disciplinary liability of lawyers, notaries, bailiffs and court experts resolved at the end of 2020	Targeted value in the end of the strategic document implementation  90% out of the total number of the initiated procedures for determining ethical /disciplinary liability resolved at the end of 2022	
Activity	Outcome Indicators	Competent institution	Beginning of End of realization		Funds planned for the implementation of activities	Financial resources
1.5.1 Monitor the implementation of the procedures for determining ethical/disciplinary liability of notaries, bailiffs, lawyers, expert court witnesses	Report on the number of initiated procedures and number and type of imposed sanctions drafted	Chamber of Notaries Chamber of Bailiffs Bar Association	I Quarter 2021 2022			Notary Chamber Budget Public Enforcement Officers Chamber Budget Bar Association Budget Chamber of bailiffs budget

Connection with the activities: 5.3.4, 5.4.7, 5.5.5, 5.6.5  1.5.2 Raise citizens' awareness on the existence of supervision mechanism over the work of notaries, bailiffs, lawyers, court expert witnesses	1 information brochure for citizens developed and distributed  5 TV shows hosting notaries, bailiffs, lawyers, court expert witnesses	Court Expert Witnesses Association Chamber of Notaries Chamber of bailiffs Bar Association Association of Court Expert	I Quarter 2021	IV Quarter 2022		Notary Chamber Budget Public Enforcement Officers Association Budget  Bar Association Budget Court  Expert Witnesses Association Budget
Objective 6: Strengthen t	ha system of disciplinary	Witnesses	nd nublic press	Cutors		
Objective o. Strengthen t	iie systeili oi uistipiilidi y i	lability of Judges a	lia public prose	cutors		
By increasing the numbe strengthened system of			Baselir	ne value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
prosecutors	aisapiiilary liabiiity Of Ji	auges and public	liability of jud prosecutors a Annual Trainii 20	the disciplinary dges and state are part of the ng Program for 019 g conducted	2 trainings on the disciplinary liability of judges and state prosecutors held at the end of 2020	4 trainings held at the end of 2022

Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
1.6.1 Conduct trainings	2 trainings held	CTJSP	III Quarter	IV Quarter	No additional budget funds required	Budget of the Centre for Training
on disciplinary liability of judges and state	Number and structure of participants	JC PC	2021	2022		in Judiciary and State Prosecution
prosecutors	or participants	10			4,000.00 EUR	Donor funds
					2021: 4,000.00 EUR	(CoE project "Accountability and
						professionalism in the judiciary in Montenegro" (HF 6))
1.6.2 Holding meetings of the presidents of the courts or heads of state prosecutors' offices on the topic of disciplinary liability	Conclusions from the meetings of presidents of courts or heads of state prosecutors' offices in relation to disciplinary liability of judges/state prosecutors	Courts  State prosecutors' offices	I Quarter 2021	IV Quarter 2022	No additional budget funds required	Judiciary Budget State Prosecutors' Offices Budget

#### **Strategic objective 2: STRENGTHENING THE EFFICIENCY OF THE JUDICIARY**

#### a) Rationalisation of the judicial network

### Objective 1: Improvement of the normative framework with the aim to rationalize the judiciary network

Indicator:  The judiciary network streamlined in line with the recommendations from the new Analysis for the needs of the rationalization of the		Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
judicial network	There is a need to change	Analysis for rationalisation of judicial	Plan of rationalisation of judicial
judicial network	the territorial jurisdiction of	network with recommendations	network prepared at the end of
	the courts	developed at the end of 2020	2022

Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
2.1.1 Revision of the Analysis for the needs of rationalization of the judicial network, given the new circumstances that affect the efficiency of the judiciary (COVID-19 virus pandemic, lawyers' strike, vacancy of key functions and personnel changes in the judiciary).	Revision of the Analysis for the needs of rationalization of the judicial network	MJHMR SC SSP JC PC	I Quarter 2022	III Quarter 2022		Donor funds (EUROL III)
2.1.2. Develop Plan of rationalisation of judicial network	Plan of rationalisation of judicial network developed	MJHMR SC SSP JC PC	III Quarter 2022	IV Quarter 2022	No additional budget funds required	Budget of the Ministry of Justice, Human and Minority Rights  Donor funds (EUROL III)

#### b) Improvement of criminal and civil legislation

Objective 2: Alignment of criminal legislation with international standards and the EU acquis and the continuous education of judges and stat prosecutors in accordance with changes of legislation

Indicator:  Criminal legislation in line with the commitments arising from the Programme of Accession of Montenegro to the EU (PAMNE) aligned		Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
with the EU acquis	Criminal legislation is 100%	Criminal legislation 100% aligned	Criminal legislation 100% aligned
10 30q	aligned with the EU acquis	with the EU acquis (according to the	with the EU acquis (according to
	(according to the present	present Programme of Accession of	the present Programme of
	Programme of Accession of	Montenegro to the EU (PAMNE))	Accession of Montenegro to the
	Montenegro to the EU	at the end of 2020	EU (PAMNE)) at the end of 2022

			t the end of 18			
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
2.2.1 Adopt the	Proposal for the Law					
Proposal for the Law on	on Amendments to the					
Amendments to the	Criminal Code of					
Criminal Code of	Montenegro adopted,	MJHMR	IV Quarter	IV Quarter	No additional budget funds required	Budget of the Ministry of Justice,
Montenegro	all in line with the		2021	2021		Human and Minority Rights
	recommendations of					
	the European					
	Commission and the					
	acquis (acquis with the					
	Council Framework					
	Decision of 13 June					
	2002 on the European					
	arrest warrant and the					
	surrender procedures					
	between Member					
	States and other					
	international standards					
	and the EU acquis),					
	recommendations of					
	relevant committees of					
	the Council of Europe					
	and the United					
	Nations, legal					
	standards of the					
	European Court of					
	Human Rights and					
	other international					
	documents					
2.2.2 Establish the	Proposal for the Law					
Proposal for the Law on	on Amendments to the					
Amendments	Criminal Procedure					

to the Criminal	Code adopted, all in	MJHMR	IV Quarter	IV Quarter	No additional budget funds required	Budget of the Ministry of Justice,
Procedure Code	line with Directive (EU)		2021	2021		Human and Minority Rights
	2016/343 of the					
	European Parliament					
	and of the Council of 9					
	March 2016 on the					
	strengthening of					
	certain aspects of the					
	presumption of					
	innocence and of the					
	right to be present at					
	the trial in criminal					
	proceedings, and with					
	other international					
	standards and EU					
	acquis					
2.2.3 Conduct					No additional budget funds required	Judiciary Budget
continuous monitoring	Analyses on case-law					
of the application of	for criminal offences of	SC	I Quarter	I Quarter		
criminal legislation	trafficking in human		2021	2021		
-	beings drafted					
	Analyses of criminal					
	policy of courts for					
	most serious crimes for	SC	III Quarter	III Quarter		
	the period 2017 and		2021	2021		
	2018 developed					
2.2.4 Adopt the	Proposal for the Law	MJHMR	IV Quarter	IV Quarter	No additional budget funds required	Budget of the Ministry of Justice,
Proposal for the Law on	on Amendments to the		2021	2021		Human and Minority Rights
Treatment of Juveniles	Law on Treatment of					
in Criminal Proceedings	Juveniles in Criminal					
	Proceedings adopted,					
	fully harmonized with					
	Directive 2016/800 -					

2.2.5. Conduct continuous monitoring over the application of the Law on the Treatment of Juveniles in the Criminal Proceeding and capacity strengthening of professional services	Procedural safeguards for children who are suspects or accused persons in criminal proceedings and other international standards and the EU acquis  Number of trained judges and state prosecutors and employees of professional services on treatment of juveniles in criminal procedures	CTJSP	IV Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Centre for Training in Judiciary and State Prosecution
Objective 3: Alignment o	f civil legislation with inter	national standard	s and EU acquis			
_	Indicator:		Baselin	e value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
Accession of Montenegro to the EU (PAMNE) is aligned with the EU acquis.		Civil legislation 100% aligned with the EU acquis (according to the present Programme of Accession of Montenegro to the EU (PAMNE)) at the end of 2018		Civil legislation 100% aligned with the EU acquis (according to the present Programme of Accession of Montenegro to the EU (PAMNE))at	Civil legislation 100% aligned with the EU acquis (according to the present Programme of Accession of Montenegro to the EU	
			(PAMNE)) a	o to the EU It the end of	the end of 2020	(PAMNE)) at the end of 2022
Activity	Outcome Indicators	Competent institution	(PAMNE)) a	o to the EU It the end of	, , , , , , , , , , , , , , , , , , , ,	o o

Law on Enforcement and Security	Security which is in line with Regulation (EU) No 655/2014 of the European Parliament and of the Council of 15 May 2014 establishing a European Account Preservation Order procedure to facilitate cross-border debt recovery in civil and commercial matters					
2.3.2 Conduct continuous monitoring of the civil legislation application	adopted Analyses on efficiency of the enforcement system drafted	MJHMR	II Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Ministry of Justice, Human and Minority Rights
2.3.3 Conduct continuous monitoring of the Family Law and strengthening capacities of judges and support staff	Report on implementation of the institute of the support stuff to the child in family disputes developed	MJHMR	II Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Ministry of Justice, Human and Minority Rights

# c) Reduction of the number of backlogs

#### Objective 4: Improved efficiency of the work of courts

Indicator 1:  The efficiency of work of courts improved through the reduction in the number of backlog cases	Baseline value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
	10.304 of backlog cases at	11767 at the end of 2020	Reduced number of backlog cases
	the end of 2018	The number of backlog cases	by 5% at the end of 2022
		increased	
		by 5.7% at the end	

					2020	
Adherence to the right to	Indicator 2:  Adherence to the right to a trial within a reasonable time			e value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
		According to the case law of the ECHR control requests and actions for fair redress are effective legal remedy  Procedure before Basic courts lasts up to 3 months, in 59% of cases		According to the case law of the ECHR control requests and actions for fair redress are effective legal remedy at the end of 2020  Procedure before Basic courts lasts up to 3 months, in 60,1% of cases at the end of 2020	According to the case law of the ECHR control requests and actions for fair redress are effective legal remedy at the end of 2022  Procedure before Basic courts lasts up to 3 months, in 62% of cases at the end of 2022	
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
2.4.1 Statistic monitoring of backlog cases within the PRIS	PRIS generated report	SC JC	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Supreme Court Budget Judicial Council Budget
2.4.2 Develop the plan for solving of backlogs in all courts	Published plans and annual reports on resolution of backlogs	Courts SC	I Quarter 2021	IV Quarter 2022	No additional budget funds required	Judiciary Budget Supreme Court Budget
2.4.3 Monitor the application of the Law on Protecting the Right to Trial within a Reasonable Time through annual reporting of courts	Annual Report on the number of lodged control requests, number of notifications determining the deadline for undertaking certain procedural actions, number of actions for fair redress, number of decisions determining fair redress, number of decisions dismissing the actions for fair redress	Courts SC JC	I Quarter 2021	IV Quarter 2022	No additional budget funds required	Judiciary Budget Judicial Council Budget

Objective 5: Strengthening	Objective 5: Strengthening of enforcement of court rulings										
	Indicator:  Increased number of enforced court rulings and reduced duration of		Baselin	e value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation					
enforcement proceedings		5.988 - 49,96% of enforced court rulings (total closed "I" and Iv" cases") out of total number of enforcement cases received at the end of 2018		3.313 – 82,7% of enforced court rulings (total closed "I" and Iv" cases") out of total number of enforcement cases received at the end of 2020	55% of enforced court rulings (total closed "I" and Iv" cases out of total number of enforcement cases received at the end of 2022						
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources					
2.5.1 Statistical monitoring of duration of enforcement proceedings by courts	Annual Report on the duration of enforcement proceedings in courts	JC SC	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Supreme Court Budget Judicial Council Budget					
2.5.2 Statistical monitoring of the duration of enforcement proceedings by bailiffs	Annual Report on the duration of enforcement proceedings with the bailiffs	Chamber of bailiffs	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Chamber of Bailiffs Budget					
2.5.3 Conduct continuous monitoring of the work of the bailiffs in accordance with the supervision plan	Number of performed supervisions, number of identified irregularities	MJHMR Chamber of bailiffs	l Quarter 2021	IV Quarter 2022	No additional budget funds required	MJHMR Budget Chamber of Bailiffs Budget					

#### d) Improvement of the system of judicial management and administration

#### Objective 6: Improvement of the system of judicial management and administration

Indicator:  Improved system of judicial management and administration through efficient planning and management of the budget and human resources			No trainings held for court presidents and heads of state prosecutor's offices for effective budget planning and management of human resources at the end of 2018		Value achieved after II. year of implementation of the strategic document  2 trainings held for court presidents and heads of state prosecutor's offices for effective budget planning and management of human resources at the end of 2020, in line with the needs assessment	Targeted value in the end of the strategic document implementation  4 trainings held for court presidents and heads of state prosecutor's offices for effective budget planning and management of human resources at the end of 2022, in line with the needs assessment
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
2.6.1 Implement the training programme for the improvement of the system of judicial management and administration for the presidents of courts, as well as the heads of state prosecutors' offices in reference to the human resources and budgetary funds management	2 trainings conducted	CTJSP	IV Quarter 2021	IV Quarter 2022	14,000.00 EUR 2021: 7,000.00 EUR 2022: 7,000.00 EUR	Support from international donors  Donor funds (CoE project "Accountability and professionalism in the judiciary in Montenegro" (HF 6))

#### **Strategic Objective 3: MONTENEGRIN JUDICIARY AS PART OF THE EUROPEAN JUDICIARY**

#### a) Further alignment of normative and institutional framework with the EU acquis

#### Objective 1: Judicial cooperation in criminal matters improved by aligning regulations with EU acquis

Indicator:  Legislation in the area of judicial co-operation in criminal matters aligned with the EU acquis in accordance with the Programme of Accession of Montenegro to EU (PAMNE)		Baselin  4 of the regu field of crimir	lations in the	Value achieved after II. year of implementation of the strategic document  3 of the regulations in the field of criminal legislation harmonized with	Targeted value in the end of the strategic document implementation  4 of the regulations in the field of criminal legislation harmonized	
			to be harmon	•	the obligations from the PAMNE	with the obligations from the PAMNE
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
3.1.1 Prepare the Proposal for the Law on Amendments to the Law on International Legal Assistance in Criminal Matters with EU member states in order to comply with the remaining part of the EU acquis in this area	Proposal for the Law on Amendments to the Law on Judicial Cooperation in Criminal Matters with the EU Member States adopted	MJHMR Government	III Quarter 2021	IV Quarter 2021	No additional budget funds required	Budget of the Ministry of Justice, Human and Minority Rights

# b) Further development of bilateral, regional and multilateral judicial co-operation

#### Objective 2: Improvement of bilateral and regional cooperation

co-operation with the reg	Improved co-operation and expanded conventional basis for judicial co-operation with the regional countries, including regular meet-ups of representatives of judicial institutions		Baselin Necessity for	e value	Value achieved after II. year of implementation of the strategic document  1 bilateral treaty amended by 2020	Targeted value in the end of the strategic document implementation  3 bilateral treaties
or representatives or judic			· ·	eral treaties	, ,	amended/supplemented by 2022
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
3.2.1 Organize regional forum on judicial cooperation	Forum organised	MJHMR	l Quarter 2022	IV Quarter 2022		Budget of the Ministry of Justice, Human and Minority Rights
					64.000,00 EUR 2022: 64.000,00 EUR	Donor funds
3.2.2 Sign treaties with the Republic of Kosovo	3 treaties signed with Republic of Kosovo (Agreement on mutual legal assistance in criminal matters, Agreement on extradition and Agreement on mutual enforcement of court decisions in criminal matters)	MJHMR	III Quarter 2022	IV Quarter 2022	No additional budget funds required	Ministry of Justice, Human and Minority Rights

Objective 3: Improvement	Objective 3: Improvement of multilateral cooperation in the field of judiciary								
· ·	Indicator:  Improved co-operation at the international level as well as the participation of representatives of Montenegrin institutions in the			e value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation			
work of the European judiciary networks and of other international judicial networks and bodies		judicial net bodies in 201	8 attended by atives from	More than 20 meetings of european judicial netwotks and bodies at the end of 2020 attended by representatives from Montenegro	30 meetings of european judicial netwotks and bodies at the end of 2022 attended by representatives from Montenegro				
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources			
3.3.1 Enable the entities from Montenegro (state organs, private organizations, international organizations, private-profit organizations) to apply for projects of Justice programme	Entities from Montenegro participated in 1 project under the Justice Programme	MJHMR	I Quarter 2022	IV Quarter 2022	21,478.00 EUR 2022: 21,478.00 EUR	Ministry of Justice, Human and Minority Rights Budget			
3.3.2 EUROJUST cases involving Montenegro through the work of appointed liaison prosecutors in EUROJUST	Annual Report on the number of cases involving Montenegro through the work of appointed liaison prosecutors in EUROJUST	State Prosecution Office	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the State Prosecutors' Office			

3.3.3 Develop report on the participation of Montenegrin representatives in the work of the European judicial networks and authorities	Annual Report on the participation of Montenegrin representatives in the work of the European judicial networks and authorities developed	MJHMR	IV Quarter 2021	l Quarter 2022	No additional budget funds required	Ministry of Justice, Human and Minority Rights Budget
3.3.4 Sign new multilateral treaties in the field of judiciary	Signed and ratified treaties: Convention on criminal acts regarding cultural assets (CoE), Protocol on Law Applicable to Maintenance Obligations. (Hague Conference on Private International Law)	MJHMR MFSW	IV Quarter 2021	IV Quarter 2021	No additional budget funds required	Ministry of Justice, Human and Minority Rights Budget

#### c) Improvement of the capacities of judicial office-holders and employees in the judiciary in the field of implementation of the EU acquis

Objective 4: Improve the capacities of judges and prosecutors for the application of the EU acquis through trainings, including education in foreign languages, in all regions of Montenegro

Indicator:  Increased level of education for judges and state prosecutors for the application of EU acquis, including the education in foreign languages		Baselin	e value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation	
application of EO acquis, including the education in foreign languages		2 trainings h beginning		In 2019 and 2020 total of 12 trainings held	17 trainings held by the end of 2022	
Activity	Outcome Indicators	Competent institution	Beginning of End of realization		Funds planned for the implementation of activities	Financial resources
3.4.1 Implement education of the judicial office-holders on the EU	Number of trainings and number and	CTJSP	I Quarter IV Quarter 2021 2022		No additional budget funds required	Budget of the Centre for Training in Judiciary and State Prosecution

legal system pursuant to	structure of				/	Donor funds
determined training plan	participants					
3.4.2 Improvement of knowledge of English	Number of participants	CTJSP MJHMR	III Quarter 2021	IV Quarter 2022		Donor funds
language of judges/ state prosecutors	P P				7,200.00 EUR	(USA Embassy INL program)
					2021: 7,200.00 EUR	

#### Strategic objective 4: STRENGTHENING OF ACCESSIBILITY, TRANSPARENCY AND PUBLIC TRUST IN THE JUDICIARY

#### a) Further development of uniformity and publication of the case law

Objective 1: Improvement of knowledge of judicial office-holders about the case law of the European Court of Human Rights and the harmonisation of the national case-law with the practice of that court.

Indicator:  National courts apply the case-law and standards of the European Court of Human Rights to a larger extent		Baselin	e value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation	
	467 decisi courts app and stand		467 decisions courts applied and standard at the end	the case law s of the ECHR	In the period 2019-2020 years the courts relied on the practice of the ECtHR in 258 decisions. The total number of decisions is 725 (An increase of 55% compared to the initial value)	The number of decisions in which the courts applied the case law and standards of the ECHR at the end of 2022 increased by 65% (pursuant to the PRIS data)
Activity	Outcome Indicators	Competent institution	Beginning of End of realization		Funds planned for the implementation of activities	Financial resources
4.1.1 Publish decisions of the European Court of Human Rights on cases against Montenegro  Published decisions of the European Court of Human Rights on Office of the Representative		I Quarter 2021	IV Quarter 2022	No additional budget funds required	Judiciary Budget Budget of the General Secretariat of the Government of Montenegro	

4.1.2 Prepare an Analysis of the Judgments of the European Court of Human Rights concerning Montenegro for 2020	cases against Montenegro  Analyses prepared	of Montenegro before the European Court of Human Rights SC  Office of the Representative of Montenegro before the European Court of Human Rights	II Quarter 2021	II Quarter 2021	No additional budget funds required	Judiciary Budget
4.1.3 Distribute to all courts Analysis of the judgments of the European Court of Human Rights concerning Montenegro for the year 2020	Analysis distributed to all courts  Number of decisions in which the courts relied on the case law of the European Court of Human Rights	SC	II Quarter 2021	II Quarter 2021	No additional budget funds required	Judiciary Budget
4.1.4 Deliver to judges information obtained through the Superior Courts Network on the case-law of the European Court of Human Rights and Convention Right	Delivered monthly reports on the latest case-law of the European Court of Human Rights to judges of the Supreme Court of Montenegro and the presidents of all courts  Monthly reports on the website of the Supreme Court of Montenegro published	SC	IV Quarter 2021	IV Quarter 2022	No additional budget funds required	Judiciary Budget

4.1.5 Organize trainings for the judicial office- holders on the case-law of the European Court of Human Rights	Number of trainings and structure and number of participants	CTJSP SC SSP	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Centre for Training in Judiciary and State Prosecution
4.1.6 Prepare and publish semi-annual reports on the case-law of the European Court of Human Rights	Semi-annual reports prepared and distributed to all courts	SC	IV Quarter 2021	IV Quarter 2021	No additional budget funds required	Judiciary Budget
4.1.7 Organize expert meetings on the application of the European Convention on Human Rights and the case-law of the European Court	3 expert meetings organized	SC	l Quarter 2021	IV Quarter 2022	12,000.00 – 21,000.00 EUR 2021: 8,000.00 – 14,000.00 EUR 2022: 4,000.00 – 7,000.00 EUR	Donor funds (The AIRE Centre - London)
4.1.8 Continuous exchange of case – law information between the Supreme Court of MNE and the Superior Courts Network	Information received about the case –law of the European Court Answers to the "comparative requirements" of the European Court Participation of a contact person at the annual meeting of the Superior Courts Network	SC	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Judiciary Budget
4.1.9 Development of a handbook (Article 8 ECHR) - the right to respect for your family and private life): a guide to convention and national law and practice	Handbook prepared  Handbook distributed  to all courts in  Montenegro	SC  Protector of Human Rights and Freedoms	III Quarter 2021	III Quarter 2022	1,700.00 EUR 2021: 1,700.00 EUR	Donor funds

Indicator:  Increased number of trainings of judges and state prosecutors in legal system of the EU, the role, competences and case-law of the EU Court			Baselin	e value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
of Justice			10 trainings h		Not performed because of the COVID 19 pandemics 12 trainings held at the 2022	
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
4.2.1 Organize expert meetings on the caselaw of the European Court of Justice	Number and type of training and number and structure of participants per year	SC	IV Quarter 2021	IV Quarter 2022	6,000.00 – 7,000.00 EUR 2021: 0 EUR 2022: 6,000.00 – 7,000.00 EUR	Judiciary Budget  Donor funds (AIRE Centre – London)
4.2.2 Compile an annual report on the case-law of the European Court of Justice	Annual Report compiled Report distributed to judges	SC	II Quarter 2022	II Quarter 2022	1,000.00 EUR 2022: 1,000.00 EUR	Donor funds (AIRE Centre – London)

#### b) Improvement of the system of legal aid

#### Objective 3: Enhancement of the legal aid system through the improvement of legislative framework by recognising the new categories of legal aid beneficiaries and an increased number of users of legal aid

Indicator: Increased number of beneficiaries of legal aid	Baseline value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
	560 beneficiaries at the end	Number of beneficiaries of free legal	Number of beneficiaries increased
	of 2018	aid in 2019 was 487	by 5% at the end of 2022
		Number of beneficiaries of free legal	when compared to 2018
		aid in 2020 was 365	

Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
4.3.1 Conduct training of lawyers for certain types legal aid, such as assistance to victims of domestic violence or family community and trafficking for sexual exploitation	1 training on assistance to victims of the crime of domestic or family violence, number of participants 10	Bar Association	IV Quarter 2021	l Quarter 2022		Budget of the Bar Association
4.3.2 Work on further strengthening the capacity of the Free Legal Service assistance, in cooperation with the Centre for Training in Judiciary and State Prosecution and the State Prosecution and the State Prosecutor's Office, through organizing trainings on international and national standards and national legal framework governing the right to free legal aid	Number of trainings and structure of participants	CTJSP Courts	I Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Centre for Training in Judiciary and State Prosecution Judiciary Budget
4.3.3 Improve cooperation between the Free Legal Aid Services in basic courts and law faculties, in order to affirm the system of free legal	Lawyers engaged in law clinics at the Faculty of Law to train students to provide free legal aid to vulnerable categories of the population	Bar Association Courts Law school	IV Quarter 2021	IV Quarter 2022	24,049.00 EUR 2021: 3,252.00 EUR 2022: 20,797.00 EUR	Donor funds ENELMOS project European Commission (ERASMUS+)

aid among law students						
4.3.4 Carry out promotional activities in order to affirm the institute of free legal aid among victims of domestic violence	Implemented campaign on the right to free legal aid for women victims of domestic violence and family community	MJHMR SC Association of judges NGO	III Quarter 2021	IV Quarter 2021		Donor funds CoE project ("Improvement of procedural rights in the judiciary system of Montenegro")
4.3.5 Include statistics on free legal aid in the annual Reports on the work of courts	Statistics on free legal aid included in the annual Reports on the work of courts.	Courts JC	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Judicial Budget
4.3.6. Through the preparation of annual reports, continuously monitor the quality of provision of free legal aid	The Annual Report of the Bar Association on the quality of free legal aid prepared	Bar Association	l Quarter 2022	IV Quarter 2022		Budget of the Bar Association

4.3.7. Identify victims of torture, inhuman or degrading treatment or punishment as beneficiaries of the right to free legal aid  Proposal for the Law on Amendments to the Law on Free Legal Aid drafted	MJHMR	II Quarter 2022	IV Quarter 2022	No additional budget funds required	Budget of the Ministry of Justice, Human and Minority Rights
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#### c) Improvement of the transparency of work of the judiciary institutions

#### Objective 4: Improve the transparency of the work of judicial authorities and other judicial professions by increasing the citizens' awareness about their work.

Improved transparency of work of judicial bodies and of other judicial professions as well as the level of citizens' awareness about their work.	Baseline value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation	
		80 press releases and	Hundreds of press releases and	185 press releases and information
		information for the public	information for the public published	for the public published on the
		published on the web site of	on the web site of Judicial Council	web site of Judicial Council and
		Judicial Council and courts	and courts at the end of 2020	courts at the end of 2022
		at the end of 2018		
		86 press releases and information for the public published on the web site of State Prosecutor's Office and Prosecutorial Council at the end of 2018	308 press releases and information to the public published on the web site of State Prosecutor's Office and Prosecutorial Council at the end of 2020	400 press releases and information for the public published on the web site of State Prosecutor's Office and Prosecutorial Council at the end of 2022

Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
4.4.1 Publish and update information on the	Information published and updated on the	JC PC	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Judiciary Budget
manner in which a party may address judicial authority, procedural actions in the procedure, free legal aid, costs of the procedure, and conditions for exemption from the payment of costs	web sites and notice board	Courts SPO			No additional budget funds required	Budget of the State Prosecutors' Office
4.4.2 Regular publishing of final and enforceable decisions, updated regulations and information relevant to the work of the courts, State Prosecutors' Offices, the Judicial and Prosecutorial Councils	Number of published decisions, regulations and information per year	JC PC Courts State Prosecutors' Offices	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Judiciary Budget  Budget of the State Prosecution  Judicial Council Budget  Prosecutorial Council Budget
4.4.3 Promote the judicial inspection among the citizens and the manner in which citizens can address the inspection	Information about the work of the judicial inspection and the manner citizens may address published on the website of the Ministry of Justice, human and Minority Rights	MJHMR	III Quarter 2021	IV Quarter 2021	No additional budget funds required	Budget of the Ministry of Justice, Human and Minority Rights
4.4.4. Regular publishing of standardized data on	Standardized data available through the	JC PC	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Judiciary Budget
	JC/PC websites	Courts				Budget of the State Prosecution

the work of courts and prosecutors' offices  4.4.5 Regular	Annual regular press	State Prosecutors' Offices JC	I Quarter	IV Quarter	No additional budget funds required	Judicial Council Budget  Prosecutorial Council Budget  Budged for the judiciary
organization of press conferences, meetings with media representatives, NGO, etc.	Report on number of meetings and other events	PC SC SSP	2021	2022	No additional budget fullus required	Budget for the Judiciary  Budget of the State Prosecution  Judicial Council Budget  Prosecutorial Council Budget
4.4.6. Education of media about court proceedings, rights of parties, jurisdictions of judicial institutions, their organization and constitutional principles	1 brochure developed 1 training held	SC SSP JS PC NGO's	IV Quarter 2021	IV Quarter 2022	No additional budget funds required	Budged for the judiciary Budget of the State Prosecution Judicial Council Budget Prosecutorial Council Budget
4.4.7 Continuous information of citizens about the role, obligations and responsibilities of the functioning of lawyers, notaries, bailiffs and court witness experts	Information published on the website of the Ministry of Justice, Human and Minority Rights, Bar Association, Chamber of Notaries, Chamber of the Bailiffs, Association of Court Witness Experts	MJHMR  Bar Association, Chamber of Notaries, Chamber of the Bailiffs, Association of Court Witness Experts	I Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Ministry of Justice, Human and Minority Rights Bar Association Budget Notary Chamber Budget Bailiffs Budget Court Expert Witnesses Association Budget

#### d) Improvement of the system of infrastructure and security of judicial facilities and the physical access to judicial institutions

#### Objective 5: Improved infrastructure, accessibility and security of judicial facilities

Indicator:  Infrastructure, accessibility and security of judicial facilities improved		Baseline value		Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation	
		Analysis of spatial capacities drafted at the beginning of 2019		Single list of priority infrastructure projects 2019 contains infrastructure projects in the field of justice and human rights that have been identified as priority	Reconstruction/ adjustment of judicial facilities started at the end of 2022	
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
4.5.1 Setting further	Priorities for the	SC	IV Quarter	IV Quarter	No additional budget funds required	Budged of the judiciary
priorities for construction of new buildings and the development of feasibility study and preliminary designs for	construction of new buildings and the development of feasibility study and preliminary designs for prioritised facilities	SSPO JC PC MJHMR	2021	2022		Budget of the State Prosecution
prioritised facilities	set					
4.5.2 Preparation of project documentation for the needs of adaptation of the building in which the Supreme Court, the Appellate Court and the High Court in Podgorica are located	The main project and revision of the main project for the adaptation of the building in which the Supreme Court, the Appellate Court and the High Court in Podgorica are located	SC Public Works Administration	II Quarter 2021	III Quarter 2022		Budged of the judiciary
4.5.3 Based on prepared	Reconstruction/	JC	IV Quarter	IV Quarter	2,660,582.99 EUR	Donor funds
project documentation, start the reconstruction/ adaptation of 6 judicial facilities	adaptation of 6 judicial facilities started:	SC MJHMR Public Works Administration	2022	2022	2022: 2,660,582.99 EUR	IPA 2018 (EU Project for Improving Access to Justice and Fundamental Rights)

	1. Supreme/ Appellate /High Court in				
	Podgorica;				
	2. High/ Basic Court in				
	Bijelo Polje 3. Basic Court in				
	Podgorica				
	4. Basic Court in Nikšić				
	5. Basic Court in				
	Berane				
	6. Basic Court in Kotor				
4.5.4 Preparation of	Project	PC	II Quarter	IV Quarter	Budget of the State Prosecution
project documentation	documentation for the	SSPO	2022	2022	
for the needs of the	needs of the	Public Works			Donor funds
construction of the State	construction of the	Administration			
Prosecutor's Office in	State Prosecutor's				
Podgorica	Office in Podgorica has				
4.5.5 Continuously	been prepared Number of court/	SC	IV Quarter	IV Quarter	Budged of the judiciary
improve the security of	buildings of the State	SSPO	2021	2022	Budged of the Judiciary
judicial facilities and the	Prosecutors Office in	33FU	2021	2022	Budget of the State Prosecution
adoption of protocols on	which the security of				Budget of the State Prosecution
the procedure for	judicial facilities has				Donor funds
entering buildings	been improved				
	·				
	Protocol on procedure				
	adopted				

#### e) Judicial infrastructure fit for a child

## Objective 6: Upgrade judicial infrastructure in the best interest of children

Number of building of cou	Indicator: rts and prosecution offices	s that have	Baselin	e value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
TOOMS HE FOR A CHING.		0		The adaptation of the first room for work with children/minors in the Basic State Prosecutor's Office in Podgorica.  In 2020, the Supreme State Prosecutor's Office provided a system of audiovisual equipment for interrogation fit for needs of the child in the High State Prosecutor's Office in Bijelo Polje, from the funds of the Supreme State Prosecutor's Office.	6 child friendly rooms adapted to fit for a child	
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
4.6.1 Adjust children's hearing rooms in judicial institutions	6 courts or prosecutors' offices in Montenegro equipped with audio-visual equipment and furniture for carrying out children's hearing	SC SSP	I Quarter 2021	II Quarter 2021	50.000,00 EUR 2021: 50.000,00 EUR	Donor funds UNICEF "Equitable Access to Justice for Children"

Strategic objective 5: DEVELOPMENT OF THE MINISTRY OF JUSTICE, HUMAN AND MINORITY RIGHTS, CENTRE FOR TRAINING IN JUDICIARY AND STATE PROSECUTION, LAW PRACTICE, NOTARIES, BAILIFFS AND COURT EXPERT WITNESSES

#### a) Ministry of Justice, Human and Minority Rights

Objective1: Improvement of professional and administrative capacities in the Ministry of Justice, Human and Minority Rights and continuous trainings of employees

Indicator:  Strengthened professional and administrative capacities of the Ministry of Justice, Human and Minority Rights and continuous training of employees conducted		69 civil servants and employees employed at the beginning of 2019 23 employees underwent trainings at the end of 2018		Value achieved after II. year of implementation of the strategic document  76 employed civil servants and employees in the Ministry of Justice at the end of 2020  38 employees underwent trainings at the end of 2020	Targeted value in the end of the strategic document implementation  105 employed civil servants and employees at the end of 2022 53 employees underwent trainings at the end of 2022	
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
5.1.1 Carry out training of employees of the Ministry of Justice, Human and Minority Rights pursuant Training Plan of the Human Resource Management Authority	5 trainings conducted	HRMA	I Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Human Resource Management Authority
5.1.2 Professional development of employees aimed at exchanging experience and good practices in relation to international standards	Number of seminars/workshops /visits to the international institutions Number of participants	MJHMR	l Quarter 2021	IV Quarter 2022		Donor funds

5.1.3 By hiring new staff,	10 new/hired	MJHMR	IV Quarter	IV Quarter	90,960.00 EUR	Budget of the Ministry of Justice,
the administrative	employees		2021	2022		Human and Minority Rights
capacities of the Ministry					2021: 27,288.00 EUR	
of Justice, Human and					2022: 63,672.00 EUR	
Minority Rights						
strengthened						

# b) Centre for the Training in Judiciary and State Prosecution (CTJSP)

# Objective 2: Organizational development and strengthening of the institution

Indicator:  Professional and administrative capacities of the Centre/Secretariats improved and professionally updated			Baselin	e value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
improved and professionally appeared		The bodies of the Centre established and operating in full capacity, and the Secretariat of the Centre in capacity of 70% at the end of 2018		Newly elected members of the Centre's bodies underwent the necessary trainings in 2020 (due to COVID-19 pandemics situation), and administrative capacities of the Secretariat of the Centre established in the capacity of up to 85% at the end of 2020	Members of the Centre's bodies professionally trained (in terms the training curricula development, carrying out the supervision over the implementation and assessment of its quality), and the administrative capacities of the Secretariat established in the capacity of 95% at the end of 2022	
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
5.2.1 Strengthen the capacities of Programming Council of the Centre for training needs assessment, the planning process, improvement of training programs and methods	2 trainings conducted	CTJSP	III Quarter 2021	IV Quarter 2022	18.000,00 EUR 2021: 12,000.00 EUR 2022: 6,000.00 EUR	Donor funds CoE Project "Accountability and Professionalism in the Judiciary System in Montenegro" (HF 6)

5.2.2 Establish a distance learning platform (elearning)	Platform established	CTJSP	l Quarter 2022	IV Quarter 2022	17.000,00 EUR 2022: 17.000,00 EUR	Donor funds (INL Program of the American Embassy )
5.2.3. Development of the Communication Protocol of the Centre	Communication Protocol of the Centre developed	CTJSP	IV Quarter 2021	l Quarter 2022	2.000,00 EUR 2021: 2.000,00 EUR	Donor funds (CoE Project "Accountability and Professionalism in the Judiciary System in Montenegro" (HF 6)
5.2.4 Provide for continuous training of employees in the Secretariat of the Centre	Report on number of trainings, at least 2 times annually	CTJSP	II Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Centre for Training in Judiciary and State Prosecution Donor funds
5.2.5 Conduct trainings of the employees of the Centre for the projects development and planning	1 training conducted	CTJSP	I Quarter 2022	IV Quarter 2022	5.000,00 EUR 2022: 5.000,00 EUR	Donor funds
5.2.6 Provision of budgetary funds for the work of the Centre in accordance with the law	Funds provided in the amount of 2% of the allocated budget for the judiciary and State prosecution	MF CTJSP	l Quarter 2021	I Quarter 2022	No additional budget funds required	Budget of the Centre for Training in Judiciary and State Prosecution
5.2.7 Continuously strengthen co-operation with judicial training institutions at the regional and international levels, in the form of facilitating the participation of judges and prosecutors in regional training and recruitment of experts	Number of judges and prosecutors going to participate in regional and international activities	CTJSP	I Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Centre for Training in Judiciary and State Prosecution

5.2.8 Strengthen co- operation with		CTJSP	II Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Centre for Training in Judiciary and State Prosecution
professional associations and the NGO's by signing memorandums of	Memorandums signed					
cooperation						

# c) Lawyer's profession

# Objective 3: Strengthening of the system of liability of lawyers and professional capacities of the Bar Association

Indicator:  Strengthened system of liability of lawyers and professional capacities of the Bar Association			Baselin	e value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation
		6 initiated procedures for determining ethical/disciplinary liability of lawyers at the end of 2018		3 disciplinary proceedings initiated, which are (100%) resolved, in 2020	100% out of the total number of the initiated procedures for determining ethical /disciplinary liability resolved by the Bar Association at the end of 2022	
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
5.3.1 Implement recommendations from the Analysis of the normative framework for establishing the ethical/disciplinary liability of lawyers	A new Code of Professional Ethics for Lawyers prepared	Bar Association	l Quarter 2021	IV Quarter 2021		Budget of the Bar Association
5.3.2. Conduct training of lawyers on standards	2 trainings conducted	Bar Association	I Quarter IV Quarter 2022 2022			Budget of the Bar Association

5.3.3 Continue with the permanent education of lawyers in the area of	Number and type of trainings	Bar Association	IV Quarter 2021	III Quarter 2022	Buc	lget of the Bar Association
protection of human rights and freedoms guaranteed by the Convention on Human Rights and Fundamental Freedoms.	Number of participants					
5.3.4. Monitor the implementation of procedures for determining the ethical/disciplinary liability of lawyers  Connection with activity 1.5.1	Number of implemented procedures and number and type of sanctions imposed per year	Bar Association	l Quarter 2021	IV Quarter 2022	Buc	lget of the Bar Association

## d) Notaries

# Objective 4: Improvement of the system of functioning, efficiency and liability of notaries

Indicator:  Notarial system is reinforced through the appointment of notaries, their continuous training, strengthened system of notaries' liabilities		Baseline value		Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation	
system and professional capacities of the Chamber of Notaries		53 notaries appointed at the end of 2018		Total of 57 notaries appointed	60 notaries appointed at the end of 2022	
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources
5.4.1 Further development of notaries' profession directed to the appointment of notaries	Number of announcements for appointment of notaries	MJHMR	IV Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Ministry of Justice, Human and Minority Rights

in all official seats envisaged by the law						
5.4.2 Adopt and publish Supervision plan	Annual Supervision plan adopted and published Report on number of performed supervisions, number of identified irregularities and number of initiated procedures compiled	MJHMR Chamber of Notaries	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Ministry of Justice, Human and Minority Rights Notary Chamber Budget
5.4.3 Conduct annual analysis of the supervision of notaries work in accordance with the Supervision Plan	Analysis of supervision on the work of notaries drafted	MJHMR	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Ministry of Justice, Human and Minority Rights
5.4.4 Conduct training of notaries on standards of ethics and professional conduct	2 training conducted	Chamber of Notaries	IV Quarter 2021	IV Quarter 2022	17,350.00 EUR	Notary Chamber Budget  Donor funds  CoE Project "Accountability and
					2021: 13,850.00 EUR 2022: 3,500.00 EUR	Professionalism in the Judiciary System in Montenegro" (HF 6)
5.4.5 Monitor the implementation of procedures for determining the ethical/disciplinary liability of notaries	number of conducted procedures and number and type of sanctions imposed per year	Chamber of Notaries	I Quarter 2021	IV Quarter 2022		Notary Chamber Budget
Connection with activity 1.5.1						
5.4.6 Adopt Training plan for notaries with special emphasis on the EU law	Training plan adopted  2 trainings conducted	Chamber of Notaries	l Quarter 2021	IV Quarter 2022		Notary Chamber Budget

e) Bailiffs									
Objective 5: Improvement of the system of functioning, efficiency and liability of bailiffs									
Indicator:  System of bailiffs strengthened within the continuous trainings of public enforcement officers, through reinforced system of their			Baselin	e value	Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation			
liabilities and of professional capacities of the Chamber of Bailiffs.		4 proceedings initiated for determining ethical/disciplinary liability of bailiffs at the end of 2018		83% out of the total number of the initiated procedures for determining ethical /disciplinary liability resolved by the Chamber of Bailiffs at the end of 2020	90% out of the total number of the initiated procedures for determining ethical /disciplinary liability resolved by the Chamber of Bailiffs at the end of 2022				
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources			
5.5.1. Continuous supervision over the work of bailiffs in accordance with the adopted and published Supervision Plan	Annual Supervision plan adopted and published Report on number of performed supervisions and number of identified irregularities, number of initiated procedures compiled	MJHMR	l Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Ministry of Justice, Human and Minority Rights			
5.5.2 Conduct training of bailiffs standards of	Report on number of trainings conducted	Chamber of Bailiffs	l Quarter 2021	IV Quarter 2022		Budget of Chamber of Bailiffs			
ethics and professional conduct	and number of participants				30.000,00 EUR 2021: 15,000.00 + 11,500.00 EUR	Donor funds			

2022: 3,500.00 EUR

5.5.3 Monitor the implementation of procedures for determining the ethical/disciplinary liability of bailiffs  Connection with activity 1.5.1	Number of initiated procedures and number and type of sanctions imposed per year	Chamber of Bailiffs	l Quarter 2021	IV Quarter 2022		Budget of Chamber of Bailiffs
5.5.4 Implement software that will automatically distribute cases evenly to bailiffs and enable monitoring by the Chamber	Functional software which automatically distributes cases evenly and generates reports established	Chamber of Bailiffs	l Quarter 2021	IV Quarter 2021	4,500.00 EUR 2021: 4,500.00 EUR	Donor funds
5.5.5 Carry out continuous education of bailiffs with special emphasis on the EU law	2 trainings conducted	Chamber of Bailiffs	l Quarter 2021	IV Quarter 2022		Budget of Chamber of Bailiffs
5.5.6 Development and distribution of the Commentary on the Law on Enforcement and Securing of Claims, with examples of the case-law and forms of acts	Commentary developed and distributed to the bailiffs and enforcement judges	Chamber of Bailiffs	l Quarter 2022	IV Quarter 2022		Budget of Chamber of Bailiffs

## f) Court Expert Witnesses

## Objective 7: Improvement of the system of functioning, efficiency and liability of court expert witnesses

Indicator:  The system of court expert witnesses is reinforced through the appointment of court expert witnesses, their continuous trainings, strengthened system of court expert witnesses' liabilities and of professional capacities of the Association of court expert witnesses.			No proceedings initiated for determining ethical/disciplinary liability of court expert witnesses at the end of 2018		Value achieved after II. year of implementation of the strategic document	Targeted value in the end of the strategic document implementation			
					No proceedings initiated for determining ethical/disciplinary liability of court expert witnesses	90% out of the total number of the initiated procedures for determining ethical /disciplinary liability resolved by the Association of court expert witnesses at the end of 2022			
Activity	Outcome Indicators	Competent institution	Beginning of realization	End of realization	Funds planned for the implementation of activities	Financial resources			
5.6.1 Further development of the system of court expert witnesses directed to the appointment and re- appointment of court expert witnesses for particular professions	Number of announced public calls and number of appointed court expert witnesses per year	MJHMR	I Quarter 2021	IV Quarter 2022	No additional budget funds required	Budget of the Ministry of Justice, Human and Minority Rights			
5.6.2 Conduct an analysis of the normative framework for determining the	Analysis of the normative framework for determining the ethical/disciplinary	Court Expert Witnesses Association	I Quarter 2021	II Quarter 2021		Court Expert Witnesses Association Budget			
ethical/disciplinary liability of court expert witnesses with recommendations	liability of court expert witnesses prepared				2,000.00 EUR 2021: 2,000.00 EUR	Donor funds European Union and Council of Europe "Horizontal Facility for the Western Balkans and Turkey 2019-2022"			

5.6.3. Implement recommendations from the Analysis of normative framework for determining the ethical/disciplinary liability of court expert witnesses	A new Code of Ethics for court experts drafted	Court Expert Witnesses Association	III Quarter 2021	IV Quarter 2021	2,000.00 EUR 2021: 2,000.00 EUR	Court Expert Witnesses Association Budget Donor funds European Union and Council of Europe "Horizontal Facility for the Western Balkans and Turkey 2019-2022"
5.6.4 Conduct training of court expert witnesses on standards of ethics	Number of trainings conducted and number of	Court Expert Witnesses Association	l Quarter 2021	IV Quarter 2022		Court Expert Witnesses Association Budget
and professional conduct	participants per year				4,620.00 EUR 2021: 1.120,00 EUR 2022: 3,500.00 EUR	Donor funds European Union and Council of Europe "Horizontal Facility for the Western Balkans and Turkey 2019-2022"
5.6.5 Monitor the implementation of procedures for determining the ethical/disciplinary liability of court expert witnesses  Connection with activity 1.5.1	Number of conducted procedures and number and type of sanctions imposed per year	Court Expert Witnesses Association	l Quarter 2021	IV Quarter 2022		Court Expert Witnesses Association Budget
5.6.6 Carry out continuous education of court expert witnesses	Annual Training plan adopted Report on number of trainings and number of participant compiled	Court Expert Witnesses Association	l Quarter 2021	IV Quarter 2022		Court Expert Witnesses Association Budget
5.6.7 Strengthening the professional capacities of the Association of Court Experts regarding	A comparative analysis of EU member states and regions regarding	Association of Court Experts	l Quarter 2021	IV Quarter 2021	9,500.00 EUR 2021: 9,500.00 EUR	Court Expert Association Budget  Donor funds European Union

the monitoring of the	the status of court			and Council of Europe "Horizontal
quality of their work	experts performed			Facility for the Western Balkans
and responsibilities				and Turkey 2019-2022"